# **METROPOLITAN BOROUGH OF ROTHERHAM**

# **STATEMENT OF ACCOUNTS 2014/15**

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# STATEMENT OF RESPONSIBILITIES FOR THE STATEMENT OF ACCOUNTS

## The Authority's Responsibilities

The Authority is required:

- to make arrangements for the proper administration of its financial affairs and to secure that one of its officers has the responsibility for the administration of those affairs. In this Authority, that officer is the Acting Strategic Director of Resources;
- to manage its affairs to secure economic, efficient and effective use of resources and to safeguard its assets;
- to approve the Statement of Accounts.

## Certificate

I confirm that the Council has met these responsibilities and that this Statement of Accounts was approved at the Audit Committee meeting held on 23 September 2015.

## Signed on behalf of Rotherham MBC



## Audit Committee Chair

Date......23 September 2015.....

## The Acting Strategic Director of Resources Responsibilities

The Acting Strategic Director of Finance and Corporate Services is responsible for the preparation of the Council's Statement of Accounts, consistent with the CIPFA/LASAAC Code of Practice on Local Authority Accounting (the Code).

In preparing this Statement of Accounts, Acting Strategic Director of Resources has:

- selected suitable accounting policies and then applied them consistently,
- made judgements and estimates that were reasonable and prudent,
- complied with the Code of Practice.

The Acting Strategic Director of Resources has also:

- kept proper accounting records which were up to date,
- taken reasonable steps for the prevention and detection of fraud and other irregularities.

## Acting Strategic Director of Resources Certificate

This Statement of Accounts is that upon which the Auditor should enter his certificate and opinion. It presents a true and fair view of the financial position of the Authority at 31 March 2015 and its income and expenditure for the year then ended.

Signed.....

# Stuart Booth CPFA

Date......23 September 2015.....

## FOREWORD BY THE ACTING STRATEGIC DIRECTOR OF RESOURCES

## 1 Introduction

The Statement of Accounts summarises the Authority's financial performance during the year ended 31 March 2015 and shows its overall financial position at the end of that period.

The Statement is prepared in accordance with the Code of Practice on Local Authority Accounting (the Code), as published by the Chartered Institute of Public Finance and Accountancy (CIPFA). The Code is based on approved accounting standards issued by the International Accounting Standards Board (IASB) and interpretations of the International Financial Reporting Interpretations Committee (IFRIC), except where these are inconsistent with specific statutory requirements.

The principle bases, conventions, rules and practices that specify how the effects of transactions and other events are reflected in the financial statements of the Authority are set out in the section of this report headed 'Statement of Accounting Policies'. These accounting policies are kept under review and updated where appropriate to take account of changes in accounting practice adopted within the Code.

The Statement of Accounts comprises:

- Statement of Responsibilities for the Statement of Accounts (Page 1) which details the respective responsibilities of the Authority and its chief financial officer for the accounts;
- An Explanatory Foreword (Page 2) which details the most significant matters reported in the accounts;
- A Statement of Accounting Policies (Page 106) The accounting policies are the principle bases, conventions, rules and practices that specify how the effects of transactions and other events are reflected in the financial statements. The accounting policies that have been applied in preparing the Council's 2014/15 financial statements are detailed on Page 106;
- Financial Statements and related disclosure notes which are explained further below.

For the sake of clarity, the Accounts and Audit Regulations 2011 has clarified that the Annual Governance Statement does not form part of the Statement of Accounts although there is an expectation that it is published alongside the audited Statement of Accounts. The Council follows this practice.

#### **Financial Statements**

The Financial Statements report the Authority's financial performance for the year and its financial position.

The Authority's financial performance is reported through the:

- Comprehensive Income and Expenditure Statement (CIES) (Page 14) The Comprehensive Income and Expenditure Statement shows the surplus or deficit on the provision of services and other gains and losses recognised in the year prior to any statutory adjustments for the differences between the way transactions are presented on a commercial accounting basis and the amounts which are statutorily required to be met under the Local Authority Accounting Framework from local taxpayers and housing rents to meet the cost of General Fund and HRA services.
- Movement in Reserves Statement (MIRS) (Page 15) The Movement in Reserves Statement shows the net change in the balances on reserves allowing for the aforementioned statutory adjustments. Reserves are analysed into usable reserves and unusable reserves. Usable reserves represent revenue or capital resources which are available to fund revenue or capital expenditure or repay debt in the future, subject to the need to maintain a prudent level of reserves to cover contingencies and unforeseen commitments. Unusable reserves are not available for use.
- The Cash Flow Statement (Page 18) This Statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes. The statement

shows how the Council generates and uses cash and cash equivalents by classifying cash flows as operating, investing and financing activities.

- The Housing Revenue Account (HRA) Income and Expenditure Account (Page 91) This Account summarises the income and expenditure in respect of the provision of local authority housing accommodation. Local Authorities are required by statute to account separately for all transactions relating to the cost of providing such accommodation.
- Collection Fund Account (Page 99) By statute, billing Authorities are required to maintain a separate Collection Fund which shows the level of National Non Domestic Rates, Council Tax and the residual Community Charge received by the Authority during the accounting period and the distribution of these funds.

The Authority's financial position is reported through the:

• **Balance Sheet** (Page 17) - The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Council. The net assets of the Council (assets less liabilities) represent the Council's net worth and are matched by the reserves held by the Council. Reserves are analysed into usable and unusable in the same way as in the MIRS.

The financial statements described above include the income, expenditure, assets, liabilities, reserves and cash flows of local authority maintained schools within the control of the Council.

The Council's Financial Statements also include the Metropolitan Debt Administration (Page 102) statement as under the Local Government Act Reorganisation (Debt Administration – South Yorkshire) Order, 1986, the Council became responsible for the administration of the former South Yorkshire County Council Debt with effect from 1 April 1986. A separate account has been established to record the transactions, in order to arrive at an average rate of interest with which to charge the four district councils and joint boards within the South Yorkshire area.

## 2 General Fund Services

The Council set a revenue budget for General Fund services (excluding schools) of £208.885m in 2014/15. The actual outturn of £207.741m resulted in an underspend of £1.144m of which surpluses on traded services accounted for £0.809m. The £1.144m has been added to the General Fund balance which has, as a consequence, increased to £12.365m at the end of 2014/15. Included within this balance, approval has been given for the £0.809m of traded services surpluses and a further £0.277m of unspent budgets on specific projects or developments to be carried forward to 2015/16.

The principal reasons for the £1.144m underspend are:

- A £1m underspend on Neighbourhoods and Adult Services principally due to additional income from the Furnished Homes scheme and additional fee income from the increase in private sector adaptations;
- A £1.4m underspend on Environment and Development Services principally due to a £0.8m underspend on Corporate Property and £0.4m underspend on Cultural Services;
- A £1m underspend on Resources due to a combination of £0.3m savings on HR and Payroll, £0.2m recovery of overpaid benefits, £0.2m savings on Electoral Services including members allowances, and £0.3m of surpluses on traded services;
- A £3.3m underspend on Central Services budgets including a £1.3m underspend on voluntary early retirement and voluntary severance costs, £0.7m supplier discounts, and a £0.3m underspend on financing and investment income;
- A £5.5m overspend on Children and Young People Services due to the volume of placements within Safeguarding and Corporate Parenting services and the high level of costs associated with the placement of Looked After Children in out of authority placements.

The Council also undertook a review of complex technical accounting issues during the year around the re-profiling of charges to revenue for the repayment of debt, optimising the use of capital resources

to minimise such charges and reviewing the accounting around payments made to contractors under PFI schemes.

The overall effect of these changes has been to enable the Council to place £34.783m into an MRP Adjustment Reserve and an additional £8.457m into a Transformation Reserve. The nature and purpose of both these reserves is explained in more detail in section 2.2 of the Explanatory Foreword below.

#### Schools outturn

In addition to General Fund balances and reserves the Council also holds £5.05m relating to School Delegated Budgets. As can be seen below, this represents a reduction of £1.4m on the previous year. The reduction has arisen, in part, due to schools having drawn down on £0.624m of balances to support spending in 2014/15 and, in part, due to the transfer of £0.762m of school balances from the Council's balance sheet as a result of schools converting to an academy during the year.

2013/14		2014/15
£m		£m
0.151	Schools' Declared Savings (see Note 2 Earmarked Reserves)	0.135
6.305	Unspent Schools' Budgets (see Note 37 Usable Reserves)	4.918
6.456	Total	5.053

# 2.1 Housing Revenue Account Income and Expenditure Account

For 2014/15, the Income and Expenditure Account shows a surplus on the provision of HRA services of  $\pounds 2.437m$ . This has been adjusted by a credit of  $\pounds 1.594m$  to produce the overall increase in the HRA balance of  $\pounds 4.031m$ .

The £1.594m credit comprises adjustments for items which are charged to the HRA under normal accounting practice but which are disregarded in determining the amount to be met by rent payers. They include the following: gain on sale of non-current assets, capital expenditure funded directly from revenue and capital grants and contributions.

Previously, under the subsidy regime, depreciation and impairment was similarly disregarded. Following the move to self – financing in 2012/13, these have now become real charges to be met by rent payers. However, the Council has taken advantage of transitional protection arrangements which allow impairment of council dwellings to be disregarded and depreciation to be realigned to notional Major Repairs Allowance. These items are the principal reason for the credit of £1.594m.

In 2014/15 a budget was set which required a transfer from HRA reserves of £1.440m to contribute towards capital expenditure commitments in year. At final outturn the transfer from reserves was not required and an overall surplus of £4.031m was achieved for 2014/15. The balance on the HRA at the end of 2014/15 was £20.7m. The principal reasons contributing to the HRA surplus were:

Increases to surplus:

- Repairs and Maintenance costs were less than anticipated (£2.042m)
- Supervision and Management costs were less than anticipated (£2.136m)
- Interest payable costs were lower than budget (£0.136m)
- A decrease in the provision for bad debts (£0.084m)
- An increase in rental income (£0.466m)
- An increase in income for charges for services and facilities (£0.495m)
- An increase in other income (£0.130m)

• An increase in Interest received/amortised premia – (£0.106m)

Decreases to surplus:

- Non-dwelling Asset revaluation costs (£0.117m)
- Budget transfer from reserves not utilised (£1.440m)

Under self-financing, all the risks of managing housing rest with the Council. This means that the Council needs to maintain a higher level of HRA reserves in order to fund all expenditure relating to the management and maintenance of housing stock and mitigate any potential risks the Council now faces. These risks include the costs of impairment/revaluation of non-dwellings which is a real charge to the HRA and Welfare reform which brings additional risk of lower income collection and increased cost of collection.

# 2.2 Revenue Reserves

As set out in Note 37, the Council had total usable reserves of £163.43m at 31 March 2015.

Included within this balance are capital reserves of £44.231m which can only be used to finance capital expenditure or repay debt. They cannot be used to support revenue directly.

This leaves £119.199m of revenue reserves and balances. However, most of these are ring – fenced (HRA and school balances) or earmarked for specific purposes as illustrated in the table below.

	31 Mar 14	31 Mar 15
	£m	£m
Total Revenue Reserves and balances (Note 37)	70.845	119.199
Less: Ring-Fenced		
HRA	16.698	20.728
Schools	6.456	5.053
Less: Earmarked		
PFI	15.161	13.918
Revenue Grants	7.818	9.966
Commutation Adjustment/Transformation	8.393	16.851
MRP Adjustment	0	34.783
Other	5.098	5.535
Earmarked Carry forwards within the General Fund balance	0.999	1.086
Uncommitted	10.222	11.279

The uncommitted General Fund balance of £11.279m offers financial resilience against unforeseen costs and contingencies. Representing 5.5% of the Council's 2015/16 Net Revenue Budget, this is considered a prudent level, which will allow the Council to safeguard itself against the potential financial risks in the 2015/16 financial plan.

#### Transformation Reserve

The Transformation Reserve was initially created by the release of the Commutation Adjustment Reserve of £8.39m which was no longer required due to the commitments it was set aside for being absorbed into the capital financing budget.

A further £8.457m has been added to the reserve in year. This has been possible through a combination of the use of capital resources to replace debt as a source of finance thereby reducing charges to revenue for the repayment of debt (£4.536m) and by capitalising, where appropriate, PFI lifecycle expenditure and recognising the difference between profiled lifecycle expenditure and amounts actually incurred to date (£3.921m).

The purpose of the reserve is to meet the likely significant additional costs and potential liabilities facing the Council in order to help bring about a "fit for purpose" Council, at the earliest opportunity.

#### MRP Adjustment Reserve

In 2014/15, the Council revised the profile of charges relating to pre 2007/08 debt to a fairer basis for current and future council tax payers. The revised profile reflects the useful economic life of the assets financed by pre 2007/08 debt and also takes into account the time value of money. This brings the basis for charging MRP on pre 2007/08 debt into line with that for post 2007/08 debt and will form the basis for future charges.

The change in profile of charges relating to pre 2007/08 debt has resulted in a correction of the amount previously charged over the period from 2007/08 to 2014/15 of £34.783m. This has been put into the MRP Adjustment Reserve at the end of 2014/15 to cover the future revenue impact of higher revenue charges that will arise under the revised MRP profile in later years.

## 3 Capital Spend and Borrowing in 2014/15

Capital spending is generally defined as expenditure on the purchase, improvement or enhancement of assets, the benefit of which impacts for longer than the year in which the expenditure was incurred.

Total capital expenditure in 2014/15 amounted to £73.001m.

### (a) Analysis of capital expenditure by Directorate is as follows:

	2014/15
	£m
Children & Young People Services	11.525
Neighbourhoods & Adult Services:	
- Housing Revenue Account	30.517
- Housing General Fund	3.361
- Adult Social Services	0.921
Environment & Development Services	23.507
Resources	3.170
Total	73.001

#### (b) Financing of this expenditure is analysed as follows:

	2014/15
	£m
Borrowing need	11.480
Major Repairs Allowance (MRA)	20.392
Grants & Other Contributions	26.722
Capital Receipts	4.615
Internal Funds (e.g. Reserves, etc.)	9.792
Total	73.001

	2014/15
	£m
Non Housing:	
- Carriageway Resurfacing	2.498
- A57 Road	1.345
- Street Lighting	1.137
- Old Flatts Bridge	1.449
- Pool Green Roundabout	3.531
- R-evolution Units 3 and 4	4.330
- Wath Primary - expansion (CofE School)	1.068
- Dalton Listerdale J&I	1.260
- New School (Eldon Road) - now Eastwood Village Community Primary	1.916
- PFI Lifecycle Replacement	1.741
Housing Investment Programme:	
- Physically Handicapped Conversions / Improvements (Public)	1.907
- Replacement of Central Heating Systems	3.748
- Voids Programme	2.944
- Refurbishment of Council Stock	12.878
- Housing Environmental Works	1.627
- Investment in Non-traditional Properties	1.535
- Physically Handicapped Adaptations (Private)	1.858
- District Heating Conversions	1.272
- New Build Provision - Barbers Ave, Rawmarsh	1.036
- Furnished Homes	1.042

## (c) Major items of capital expenditure incurred are as follows:

# (d) The Council's borrowing activities based upon principal amounts during 2014/15 are summarised as follows:

2013/14		2014/15
£m		£m
476.163	Balance as at 1 April	448.883
	<u>Plus:</u>	
0.000	New long-term borrowing	20.000
0.000	Long-term borrowing repaid	0.000
(27.280)	Re-classified as temporary borrowing (repayable in the following financial year)	(22.286)
448.883	Balance as at 31 March	446.597

The Council's operational boundary for external debt for the year was £601.489m and its Authorised Limit for External Debt, the statutory limit determined under section 3(i) of the Local Government Act 2003, was £774.798m.

# Temporary Borrowing

2013/14		2014/15
£m		£m
12.273	Balance as at 1 April	27.279
	<u>Plus:</u>	
0.719	New temporary borrowing	5.771
27.280	Re-classified from long-term borrowing	22.286
40.272		55.336
(0.719)	Repayments in the year	(5.771)
(12.274)	Repayment of prior year's reclassified long-term borrowing	(27.279)
(12.993)		(33.050)
27.279	Balance as at 31 March	22.286

Further detail of the Council's long-term liabilities and short-term borrowing is provided in Note 24.

# 4 **Private Finance Initiatives**

## Waste PFI

The Council reached Financial Close on a joint Waste PFI Contract, along with Barnsley and Doncaster Councils, with 3SE (Shanks, Scottish and Southern Energy) on 30 March 2012. The contract will provide residual waste facilities for the 3 boroughs. Commissioning of the facility commenced in February 2015, and is due to become operational in July 2015. The Councils have been jointly awarded £77.4m PFI credits for this project. The contract will assist the Councils in achieving their overall 50% recycling targets.

The BDR Joint Waste Board was constituted on 30 March 2012 to oversee the governance of this contract. As a Joint Committee under Section 101 of the 1972 Local Government Act, there is a requirement to produce annual financial statements, which are subject to a limited assurance audit by an auditor appointed by the Audit Commission. For this purpose, BDO LLP have been appointed as auditors for a period of five years from 2012/13.

# 5 Pensions

As part of the terms and conditions of employment of its officers and other employees, the Council offers retirement benefits through its participation in three separate pension schemes relating to Teachers, other local government employees and staff performing Public Health Functions who transferred to the Council on 1 April 2013.

Teachers employed by the Council are members of the Teachers' Pension Scheme (TPS), administered nationally by the Teachers' Pension Agency (TPA), eligible members of the Local Government Superannuation Scheme (LGSS) employed by the Council are members of the South Yorkshire Pension Fund administered by the South Yorkshire Pensions Authority, whilst transferring Public Health Staff have retained access to the National Health Service Pensions Scheme (NHSPS).

All three public sector pension schemes have converted from a final salary scheme to a career average scheme. The change came into effect from 1 April 2014 for the LGSS and from 1 April 2015 for the TPS and NHSPS.

At the same time all three schemes have been subject to an actuarial valuation. This has identified substantial deficits on all three schemes which need to be addressed by an increase in employer contributions.

Full details of the most recent actuarial valuations and future contribution rates are provided in Note 18.

In between the triennial actuarial valuations, the actuary also provides annually an estimate of the changes to the pensions deficit on the South Yorkshire Pensions Fund arising from changes to key

financial and actuarial assumptions. The Council's share of the estimated deficit at 31 March 2015 is £369.8m which represents a substantial increase on the previous year's estimate of £264.2m and on the deficit of £186m at the most recent actuarial valuation at March 2013. No adjustment is made to contribution rates on the basis of the estimates but it serves to illustrate how volatile the deficit can be as a result of relatively small changes to key assumptions.

Further detail on the 2014/15 estimate and its sensitivity to small changes to key assumptions is provided in Note 18.

# 6 Major Changes and Statutory Functions

## (a) Schools converting to academy

The Code has clarified in 2014/15 that, although schools can be regarded as separate reporting entities they should continue to be consolidated into the Council's accounts. When a school converts to an academy it is derecognised from the Council's accounts by removing the assets liabilities and reserves of the school from the Council's balance sheet.

Non Current Assets (school premises and other property, plant and equipment) are removed from the Council's balance sheet when the Council relinquishes control.

In 2014/15, there were 118 state funded schools in Rotherham of which 15 are secondary, 93 primary 1 an all through school (primary and secondary combined), 6 are special schools, and 3 nursery schools. By the end of 2014/15, 41 of these schools (10 secondary, 1 all through school and 30 primary) had converted to an academy of which 19 became an academy during the course of 2014/15.

This means that at the end of 2014/15, 77 schools remain under local authority control comprising 68 primary and secondary schools (further analysis of which is provided in the table below), 6 special schools, and 3 nursery schools.

A further 6 schools have applied to convert to academies in 2015/16 with a further 11 having expressed an interest of doing so.

The table below provides an analysis of the 68 primary and secondary schools which remain under local authority control at 31 March 2015:

School	Primary	Secondary	Total
Voluntary Aided	6	1	7
Voluntary Controlled	2	0	2
Foundation	3	2	5
Community	52	2	54
Total	63	5	68

The income and expenditure of these schools at summary level is as follows:

	Income	Expenditure	Surplus / Deficit
School	£m	£m	£m
Voluntary Aided (Primary)	6.402	6.054	0.348
Voluntary Aided (Secondary)	3.915	3.657	0.258
Voluntary Controlled (Primary)	1.487	1.396	0.091
Foundation (Primary)	3.673	3.505	0.168
Foundation (Secondary)	19.957	18.431	1.526
Community (Primary)	62.401	59.573	2.828
Community (Secondary)	12.951	13.614	(0.663)
TOTAL	110.786	106.230	4.556

The aggregate annual schools budget of the 19 schools which converted in 2014/15 was £25.9m. The income and expenditure of these schools whilst still under local authority control prior to conversion are

included within the Comprehensive Income and Expenditure statement under Education and Children Services.

The impact on the Council's balance sheet of schools converting to an academy in 2014/15 has been to transfer out of the balance sheet:

- School balances with an aggregate value of £0.762m
- Property, plant and equipment with an aggregate value of £125.605m
- Finance leases with an aggregate value of £0.053m
- Unapplied devolved capital allocations £0.104m

The Council retained and will have to make good deficits for the following schools which converted to an academy under sponsorship:

- Rawmarsh Community School £0.550m
- Thrybergh Primary School £0.005m
- Swinton Brookfield School £0.047m

## (b) Combined Authority

Sheffield City Region Combined Authority was established on 1 April 2014. It is composed of 9 local authorities (all 4 South Yorkshire Metropolitan Authorities and 5 from the North East Midlands).

The Combined Authority (CA) has inherited the Transport Functions of South Yorkshire Integrated Transport Authority and has responsibility for the Sheffield City Region's (SCR) economic development and regeneration activities. To this end, the CA is working closely with the private sector lead Local Enterprise Partnership (LEP) in seeking to attract inward investment into the SCR and transform the local economy over the ten year period 2015 to 2025. At the heart of this, is the SCR's Strategic Economic Plan (SEP) for which the CA / LEP has overall responsibility for delivering. The recent Local Growth Deal 2 announced in January 2015 and Devolution Deal announced in December 2014 has continued the process of devolving funding to the SCR to manage.

As a constituent member of the CA, the Council has a leading role to play in helping ensure that the SCR achieves its transformational goals.

## (c) Better Care Fund and the Care Act 2014

## Better Care Fund

The Better Care Fund (BCF) was originally announced as part of Spending Review 2013 to support the integration of health and social care through pooled budget arrangements. The stated intention of the BCF is for funding to be spent locally on health and care, "to drive closer integration and improve outcomes for patients and service users and carers". The BCF is made up of NHS funding, existing Carers' break funding, CCG reablement funding, capital funding (including Disabled Facilities Grant) and existing transfer from health to social care funding.

The main points identified in relation to the statutory framework for the BCF in 2015/16 are that:

- The Fund will be put into pooled budgets as part of Section 75 joint governance arrangements between CCGs and councils, with plans for spending the funds needing to be jointly agreed.
- NHS England will be instructed to ring-fence its contribution to the BCF.
- Additional conditions in Section 31 of the Local Government Act 2003 will allow for legislation to ring-fence national and local NHS contributions and allow Disabled Facilities Grant (DFG) to be included in the BCF.
- DFG will be paid to upper-tier authorities in 2015/16. However, the statutory duty on local housing authorities to provide DFG to those who qualify for it will remain. Therefore each area will have to

allocate this funding to their housing authorities from the pooled budget to enable them to continue to meet their statutory duty to provide adaptations.

Section 31 of the Local Government Act 2003 will be used to ensure that DH Adult Social Care
capital grants are used in pooled budgets for the purposes of the BCF.

In 2014/15 Rotherham operated a shadow BCF pooled budget arrangement with an established governance framework ready for full implementation from April 2015. It has been agreed by the Health and Well Being Board that the section 75 will be managed by two separate pooled funds totalling £23.316m, one managed by RMBC and one by the CCG.

#### The Care Act 2014

The Care Act is being implemented in two phases. The first phase comes in with effect from April 2015 with the introduction of a universal deferred payments scheme and increased support for carers with phase two from April 2016 with the introduction of a cap on care costs and an extension of means tested support so that more people are eligible for local authority support with their care costs.

The Council introduced the national deferred payments scheme from 1 June 2015 which is based on the principle that people should not be forced to sell their home in their lifetime to pay for care, allowing greater flexibility and paying for their care costs at a later date. This new scheme includes charging for administration of the scheme including interest. Specific grant funding has been made available to support the implementation of the Act in 2015/16 specifically around the increase in assessments, increased take up of deferred payments and additional support for carers including a new carers assessment.

From April 2016 the introduction of a cap on the cost of care will come into effect whereby no-one will pay more than £72,000 in care costs over their lifetime. The capital threshold will also be increased from £23,000 to £118,000; this will result in more people being funded by the Council when they reach the threshold. The Council continues to model the potential cost of the Care Act in preparation for April 2016.

# 7 Significant Changes to Accounting Policies

The clarification in the 2014/15 Code on the treatment of schools has resulted in a change in treatment of land relating to schools that have converted to academy. As this land is granted on 125 year lease the view now taken is that the Council has effectively relinquished control and the land should be removed from the Council's Balance Sheet. In accordance with proper accounting practice this change has been applied retrospectively and this has led to a prior period adjustment in 2013/14 to remove land with a value of £16.279m which was carried on the Council's balance sheet at 31 March 2014 in 2013/14 statement of accounts. Further detail on the effect of the restatement is set out in Accounting Policy Note 2 on page 107.

Two substantial new accounting standards are being adopted in the next two years.

The 2015/16 Code will adopt the new IFRS 13 Fair Value Measurement standard which will lead to a number of amendments to the definition of fair value throughout the Code including those applying to surplus assets, investment property, assets held for sale, debtors, creditors, revenue recognition and employee benefits. The new standard is being introduced prospectively so will not impact on the amounts reported in this year's accounts.

The 2016/17 Code will adopt the measurement requirements of the CIPFA Code of Practice on Transport Infrastructure Assets. This will require transport infrastructure assets to be restated from an historic cost basis to current cost using depreciated replacement cost. The change in accounting policy will be applied retrospectively requiring a restated balance sheet at 1 April 2015. This is likely to lead to a very material increase in the carrying value of highways assets reported in the Council's balance sheet. Further detail is provided in Note B on Page 124.

## 8 Outlook

The previous Coalition Government's austerity measures have meant that Council, along with other local authorities, has faced unprecedented reductions in Government funding since the 2010 General Election and subsequent Comprehensive Spending Reviews. In addition, service pressures and increasing demand for services particularly from the most vulnerable, have meant the Council has had

to make significant budget savings. The position has also been exacerbated by the introduction of fundamental changes to the way local authorities are funded. The continuing requirement and scale of budget savings, coming on top of the £94m already delivered since 2010, with a further £23m in train to be delivered during the 2015/16 financial year presents an ever increasing challenge for the Council. It is also the case that there is greater financial uncertainty over the medium term. The last Government spending round covered the period to 2015/16 only. It is anticipated that clarity on these major financial issues will start to emerge now that the General Election result is known and the Chancellor has announced that his Budget Statement will be on the 8<sup>th</sup> July which is expected to be followed by a Comprehensive Spending Review which would report in autumn 2015.

The local government finance settlement and associated specific grants are classed as a nonprotected area of public spending and although local government has already experienced significant reductions in funding over the past 5 years it must still be considered vulnerable. The consensus is that further spending reductions are likely for at least the next 3 financial years and that the period of austerity could run until 2020 and that the proposed cuts could be on a similar scale to those experienced since 2010. The Director of the Institute for Fiscal Studies think-tank suggests that the forthcoming reductions will be *"probably as difficult as those achieved over the last Parliament"*.

In addition to the challenges facing all councils, Rotherham Council has, itself, had a very difficult year with the independent enquiry by Professor Jay into child sexual exploitation in Rotherham and subsequent inspections into Children's Services by OFSTED and Corporate Governance by the DCLG, identifying serious failings in children's social care and wider corporate failings in the way in which the Council is managed. In response, DCLG appointed a team of five Commissioners on 26 February 2015 to make a "fresh start" and to drive the improvements needed to restore public confidence in the Council and to rebuild Corporate Governance so that the Council can be returned to democratic control. The Commissioners have been appointed for a period of up to four years and could be in charge of the Council until March 2019. The Commissioners' remit includes all the Executive functions of the Authority with the Commissioners individually or as a group making all key decisions, about what services the Council provides, how these are delivered and how the Council's budget is spent.

The key improvements assessed by the Commissioners as being needed to make the Council "fit for purpose" again and improve children's social care are contained in a Rotherham Improvement Plan - entitled "A Fresh Start" – which was submitted to the Secretaries of State for Communities & Local Government and for Education in May 2015.

This Improvement Plan and the Young People's Service Improvement Board Action Plan together with the Council's revised strategic vision and planning and performance frameworks and proposals to develop the Council's Budget Processes will allow the Council to address the financial challenge in coming years.

Lead Commissioner Sir Derek Myers has set out a requirement for the Council to have set out by November 2015 the broad shape of its Medium Term Financial Strategy (MTFS), to address the financial challenge over the next three years. This MTFS will be subject to consultation and scrutiny before it is considered by Full Council in March 2016. Beyond articulating the levels of saving required across service areas to address the total budget challenge of around £41m over the period from April 2016 to March 2019, the MTFS needs to set out how services will be working – the key projects, initiatives, new ways of working and shifts to alternative delivery models etc. – in place to address it.

To achieve this will be a significant departure from the way that Rotherham's Budget has been planned and agreed in recent years with a requirement for longer-term and policy-led budget planning, which is corporately owned and can both challenge and support services to do things differently. "**Policy Led**" **Budget Planning –** relates to the need for a process that is not dominated by short-term budget reductions, but is instead able to consider and explore all opportunities to modernise services, do things differently and ensure that the longer-term implications of both cutbacks and investments in the short-term are fully considered, across all services. Such an approach will demand a culture change across the organisation with regard to how budget and service-planning is conducted. In order to understand the full budget picture and how all parts of the Council are interconnected all of the Council's resources capital, revenue, grant, income from all sources etc. will be considered in the round.

Stuart Booth Acting Strategic Director of Resources

# Main Financial Statements and Notes to the Core Financial Statements

Comprehensive Income and Expenditure Statement Movement in Reserves Statement

Balance Sheet

- Cash Flow Statement
- Notes to the Core Financial Statements

## **Comprehensive Income and Expenditure Statement**

This Statement shows the surplus or deficit on the provision of services and other gains and losses recognised in the year prior to any statutory adjustments for the differences between the way transactions are presented on a commercial accounting basis and the amounts which are statutorily required to be met under the Local Authority Accounting Framework from local taxpayers and housing rents to meet the cost of General Fund and HRA services. The amount to be met from local taxpayers and housing rents is shown in the Movement in Reserves Statement.

All of the Council's income and expenditure relates to continuing operations.

None of the items included within other comprehensive income and expenditure are reclassifiable within the surplus or deficit on provision of services.

Gross	Gross	2013/14 as		Gross	Gross	2014/15	
	GIUSS	restated			GIUSS	2014/15	
Expenditure	Income	Net Cost		Expenditure	Income	Net Cost	
£000	£000	£000		£000	£000	£000	Notes
			Continuing Operations				
110,236	(31,291)	78,945	Adult Social Care	101,557	(30,508)	71,049	
4,466	(2,740)	1,726	Central Services to the Public	5,591	(3,196)	2,395	
274,440	(208,881)	65,559	Education and Children Services	251,248	(179,914)	71,334	
19,230	(3,290)	15,940	Cultural and Related Services	16,136	(3,384)	12,752	
21,721	(5,129)	16,592	Environment and Regulatory Services	20,377	(5,178)	15,199	
6,143	(2,791)	3,350	Planning Services	7,099	(2,923)	4,176	
32,821	(3,112)	29,709	Highways and Transport Services	28,675	(3,171)	25,504	
65,987	(80,245)	(14,258)	Local Authority Housing (HRA)	68,072	(83,600)	(15,528)	
100,123	(93,055)	7,068	Other Housing Services	99,285	(95,514)	3,771	
13,454	(14,008)	(554)	Public Health	13,990	(14,663)	(673)	
4,769	(192)	4,577	Corporate and Democratic Core	4,704	(210)	4,494	
(6,961)	0	(6,961)	Non Distributed Costs	(7,439)	0	(7,439)	
646,427	(444,734)	201 603	(Surplus) or Deficit on Continuing Operations	600 205	(422,261)	187,034	
040,427	(444,734)	201,093	(Surplus) of Dencir on Continuing Operations	609,295	(422,201)	107,034	
63,755	(44)	63,711	Other Operating Expenditure	127,028	(20)	127,008	4
61,455	(14,050)	47 405	Financing and Investment Income and Expenditure	59,262	(16,019)	43,243	5
0	(266,353)		Taxation & Non-Specific Grant Income	00,202	(252,827)	(252,827)	7
771,637	(725,181)	46,456	Deficit on Provision of Services	795,585	(691,127)	104,458	
			(Surplus) or Deficit on Revaluation of Non				
		(12,518)	Current Assets			(6,151)	38b
		(1,070)	Write down of Met Debt			(1,177)	38a
		(116,095)	Remeasurements (liabilities and assets)			108,829	18
		(129,683)	Other Comprehensive Income & Expenditure			101,501	
		(83,227)	Total Comprehensive Income & Expenditure			205,959	

# **Movement in Reserves Statement**

This Statement shows the movement in the year on the different reserves held by the Council, analysed into 'usable reserves' (i.e. those that can be applied to fund expenditure or reduce local taxation) and 'unusable reserves' (which are not available for use and are detailed in Note 38). The 'surplus or (deficit) on the provision of services' line shows the economic cost of providing the Council's services on a commercial accounting basis. The "adjustments between accounting basis and funding basis under regulations" line represents the statutory adjustments required to arrive at the amounts to be charged to the General Fund Balance for Local Tax purposes. The 'net increase /decrease before transfers to statutory and other reserves' line shows the statutory General Fund Balance before any discretionary transfers to or from statutory and other reserves undertaken by the Council.

2013/14 as restated											
	Conoral Fund	Earmarked General Fund	Housing Revenue	Earmarked HRA			Capital Grants	Total Usable	Total Unusable	Total Council	
	Balance	Reserves	Account	Reserves					Reserves	Reserves	
	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000	Notes
Balance as at 1 Apr 13 as restated	18,155	30,221	15,128	1,840	14,888	2,877	21,884	104,993	61,476	166,469	37/38
Movement in reserves during the year:											
Surplus or (deficit) on the provision of services	(46,916)	0	460	0	0	0	0	(46,456)	0	(46,456)	
Other Comprehensive Income and Expenditure	0	0	0	0	0	0	0	0	129,683	129,683	
Total Comprehensive Income and Expenditure	(46,916)	0	460	0	0	0	0	(46,456)	129,683	83,227	
Adjustments between accounting basis & funding basis under regulations	50,288	0	2,455	0	3,428	2,347	(1,749)	56,769	(56,769)	0	1
Net Increase / (Decrease) before Transfers to Statutory and Other Reserves	3,372	0	2,915	0	3,428	2,347	(1,749)	10,314	72,914	83,227	
Add: Transfers to/(from) Earmarked Reserves	(3,215)	3,215	(1,346)	1,346	0	0	0	0	0	0	2
Increase / (Decrease) in Year	157	3,215	1,569	1,346	3,428	2,347	(1,749)	10,314	72,914	83,227	
Increase / (Decrease) in Year consists of:											
Other transfers	6										
Outturn	151										
	18,312										
Schools Balances transferred out on conversion to academy	(786)							(786)		(786)	
At 31 Mar 14 as restated	17,526	33,436	16,697	3,186	18,316	5,224	20,135	114,520	134,390	248,910	

	-			-							
2014/15	General Fund Balance £000	Earmarked General Fund Reserves £000	Housing Revenue Account £000	Earmarked HRA Reserves £000	Receipts Reserve	Major Repairs Reserves		Total Usable Reserves £000	Total Unusable Reserves £000	Total Council Reserves £000	Notes
Balance as at 1 Apr 14 as restated	17,526		16,697	3,186				114,520	134,390	248,910	37/38
Movement in reserves during the year:	17,020		10,007	3,100	10,010	0,224	20,100	114,020	104,000	240,010	3//30
Surplus or (deficit) on the provision of services	(106,895)	0	2,437	0	0	0	0	(104,458)	0	(104,458)	
	(100,090)	0	2,407	0	0	0	0	(104,430)	0	(104,430)	
Other Comprehensive Income and Expenditure	0	0	0	0	0	0	0	0	(101,501)	(101,501)	
Total Comprehensive Income and Expenditure	(106,895)	0	2,437	0	0	0	0	(104,458)	(101,501)	(205,959)	
Adjustments between accounting basis & funding basis under regulations	151,980	0	1,594	0	5,404	(486)	(4,362)	154,130	(154,130)	0	1
Net Increase / (Decrease) before Transfers to Statutory and Other Reserves	45,085	0	4,031	0	5,404	(486)	(4,362)	49,672	(255,631)	(205,959)	
Add: Transfers to/(from) Earmarked Reserves	(44,565)	47,751	0	(3,186)	0	0	0	0	0	0	2
Increase / (Decrease) in Year	520	47,751	4,031	(3,186)	5,404	(486)	(4,362)	49,672	(255,631)	(205,959)	
Increase / (Decrease) in Year consists of: Outturn	520										
	520										
Schools Balances transferred out on conversion to academy	(762)							(762)		(762)	
At 31 Mar 15	17,284	81,187	20,728	(0)	23,720	4,738	15,773	163,430	(121,241)	42,189	

## **Balance Sheet**

The Balance Sheet shows the value as at the Balance Sheet date of the assets and liabilities recognised by the Authority. The net assets of the Authority (assets less liabilities) are matched by the reserves held by the Authority. Reserves are reported in two categories. The first category of reserves are usable reserves, i.e. those reserves that the Authority may use to provide services subject to the need to maintain a prudent level of reserves and any statutory limitations on their use (for example the capital receipts reserve that may only be used to fund capital expenditure or repay debt). The second category of reserves, are those that the Authority is not able to use to provide services. This category of reserves, where amounts would only become available to provide services if the assets are sold; and reserves that hold timing differences shown in the Movement in Reserves Statement line "Adjustments between accounting basis and funding basis under regulations".

2013/14 as restated		2014/15	
£000		£000	Notes
1,117,727	Property, Plant and Equipment	989,404	19
6,952	Heritage Assets	6,952	23
29,356	Investment Property	31,427	20
1,509	Intangible Assets	2,803	21
192	Long Term Investments	190	30
10,370	Long Term Debtors	10,397	33
1,166,106	Long Term Assets	1,041,173	
19,749	Short Term Investments	18,668	24
689	Assets Held For Sale	1,458	22
794	Inventories (Stock)	748	31
36,119	Short Term Debtors	42,687	33
26,344	Cash and Cash Equivalents	25,916	34
83,695	Current Assets	89,477	
(38,497)	Bank Overdraft	(36,141)	34
(32,030)	Short Term Borrowing	(26,693)	24
(59,861)	Short Term Creditors	(59,214)	35
(11,649)	Short Term Provisions	(7,676)	36
(142,037)	Current Liabilities	(129,724)	
(5,387)	Long Term Provisions	(6,026)	36
(3,051)	Long Term Creditors	(716)	35
(448,883)	Long Term Borrowing	(446,597)	24
(399,968)	Other Long Term Liabilities	(502,560)	50
(1,566)	Capital Grants Receipts in Advance	(2,839)	8
(858,855)	Long Term Liabilities	(958,738)	
248,909	Net Assets	42,188	
(114,520)	Usable Reserves	(163,430)	37
(134,389)	Unusable Reserves	121,242	38
(248,909)	Total Reserves	(42,188)	

# **Cash Flow Statement**

	2013/14 as	2014/15	
	restated		
	£000	£000	Notes
Deficit on the provision of services	46,456	104,458	
Adjustments to net surplus or deficit on the provision of services for non-cash movements	(125,844)	(179,933)	
Adjust for items included in the net surplus or deficit on the provision of services that are investing and financing activities	41,101	40,545	39
Net cash inflows from Operating Activities	(38,287)	(34,930)	
Investing Activities	32,580	24,677	40
Financing Activities	14,362	8,325	41
Net decrease in cash and cash equivalents	8,655	(1,928)	
Cash and cash equivalents at the beginning of the reporting period	(3,498)	(12,153)	34
Cash and cash equivalents at the end of the reporting period	(12,153)	(10,225)	34

# NOTES TO THE CORE FINANCIAL STATEMENTS

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# Note 1 Adjustments between Accounting Basis and Funding Basis

This note details the statutory adjustments for the differences between the way transactions are presented on a commercial accounting basis and the amounts which are statutorily required to be met under the Local Authority Accounting Framework from local taxpayers and housing rents to meet the cost of General Fund and HRA services.

2013/14 as restated		Moveme	ents in Usable F	Reserves		
	General Fund Balance	Housing Revenue Account	Receipts	Najor Repairs	Capital Grants Unapplied	Movements in Unusable Reserves
	£000	£000	£000	£000	£000	£000
Adjustments primarily involving the Capital Adjustment Account:						
Charges for depreciation and impairment of non current assets	30,941	24,474	0	0	0	(55,415)
Amortisation of intangible assets	239	0	0	0	0	(239)
Revaluation losses on Property, Plant and Equipment	(6,909)	(6,493)	0	0	0	13,402
Capital grants and contributions applied	(33,203)	(474)	0	0	(1,749)	35,426
Revenue expenditure funded from capital under statute	3,764	0	0	0	0	(3,764)
Gain/loss on disposal of non current assets charged to the Comprehensive Income and Expenditure Statement	58,802	(1,015)	7,425	0	0	(65,212)
Statutory provision for the financing of capital investment	(12,533)	0	0	0	0	12,533
Capital expenditure charged against the General Fund and HRA balances	(1,323)	(8,437)	0	0	0	9,760
Adjustments primarily involving the Capital Receipts Reserve:						
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	(2,332)	0	0	2,332
Contribution from the Capital Receipts Reserve to finance payments to the Government capital receipts pool	1,669	0	(1,669)	0	0	0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash		0	4	0	0	(4)
Adjustment primarily involving the Major Repairs Reserve:						
Reversal of Major Repairs Allowance credited to the HRA	0	(5,894)	0	5,894	0	0
HRA depreciation to capital adjustment account	0	0	0	13,395	0	(13,395)
Use of the Major Repairs Reserve to finance new capital expenditure	0	0	0	(16,942)	0	16,942
Adjustment primarily involving the Financial Instruments Adjustment Account:						
Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	(46)	6	0	0	0	40

Continued		Moveme	ents in Usable F	Reserves		
	General Fund Balance	Housing Revenue Account	Receipts	Reserve	Capital Grants Unapplied	
	£000	£000	£000	£000	£000	£000
Adjustments primarily involving the Pensions Reserve:						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see note 18)	30,962	1,221	0	О	о	(32,183)
Employer's pension contributions and direct payments to pensioners payable in the year	(23,407)	(922)	0	0	0	24,329
Adjustments primarily involving the Collection Fund Adjustment Account:						
Amount by which council tax income credited to the Comprehensive Income and Expenditure Statement is different from council tax income calculated for the year in accordance with statutory requirements	3,002	0	0	0	0	(3,002)
Adjustment primarily involving the Accumulated Absences Account:						
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(1,670)	(11)	o	о	0	1,681
	( ) )					,
Total Adjustments	50,288	2,455	3,428	2,347	(1,749)	(56,769)

2014/15		Moveme	ents in Usable F	Reserves		
	General Fund Balance	Housing Revenue Account	Receipts	Major Repairs Reserve	Capital Grants Unapplied	
	£000	£000	£000	£000	£000	£000
Adjustments primarily involving the Capital Adjustment Account:						
Charges for depreciation and impairment of non current assets	17,415	27,546	0	0	0	(44,961)
Amortisation of intangible assets	601	0	0	0	0	(601)
Revaluation losses on Property, Plant and Equipment	11,797	(8,965)	0	0	0	(2,832)
Capital grants and contributions applied	(25,938)	(154)	0	0	(4,362)	30,454
Revenue expenditure funded from capital under statute	6,188	0	0	0	0	(6,188)
Gain/loss on disposal of non current assets charged to the Comprehensive Income and Expenditure Statement	122,425	(1,709)	14,253	0	0	(134,969)
Statutory provision for the financing of capital investment	25,501	0	0	0	0	(25,501)
Capital expenditure charged against the General Fund and HRA balances	(1,279)	(8,513)	0	0	0	9,792
Adjustments primarily involving the Capital Receipts Reserve:						
Use of the Capital Receipts Reserve to finance new capital expenditure	0	0	(4,613)	0	0	4,613
Use of the Capital Receipts Reserve to repay debt	0	0	(2,531)	0	0	2,531
Contribution from the Capital Receipts Reserve to finance payments to the Government						
capital receipts pool	1,707	0	(1,707)	0	0	0
Transfer from Deferred Capital Receipts Reserve upon receipt of cash	0	0	2	0	0	(2)
Adjustment primarily involving the Major Repairs Reserve:						
Transfer from HRA to Major Repairs Reserve re notional MRA	0	(6,585)	0	6,585	0	0
HRA depreciation to capital adjustment account	0	0	0	13,321	0	(13,321)
Use of the Major Repairs Reserve to finance new capital expenditure	0	0	0	(20,392)	0	20,392
Adjustment primarily involving the Financial Instruments Adjustment Account: Amount by which finance costs charged to the Comprehensive Income and Expenditure Statement are different from finance costs chargeable in the year in accordance with						
statutory requirements	(26)	90	0	0	0	(64)

Continued		Moveme	ents in Usable F	Reserves		
	General Fund Balance	Housing Revenue Account	Receipts	Reserve	Capital Grants Unapplied	
	£000	£000	£000	£000	£000	£000
Adjustments primarily involving the Pensions Reserve:						
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement (see note 18)	22,470	814	0	0	0	(23,284)
Employer's pension contributions and direct payments to pensioners payable in the year	(25,612)	(929)	0	0	0	26,541
Adjustments primarily involving the Collection Fund Adjustment Account:						
Amount by which council tax income, non-domestic rate income and residual community charge adjustment included in the Comprehensive Income and Expenditure Statement is different from the amount taken to the General Fund in accordance with Regulation	(2,952)	0	0	0	0	2,952
Adjustment primarily involving the Accumulated Absences Account:						
Amount by which officer remuneration charged to the Comprehensive Income and Expenditure Statement on an accruals basis is different from remuneration chargeable in the year in accordance with statutory requirements	(317)	(1)	0	0	0	318
Total Adjustments	151,980	1,594	5,404	(486)	(4,362)	(154,130)

Note 2	Transfers to and from Earmarked Reserves
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	Balance at	Transfers out	Transfers in	Bal at	Dealasaifiad	Transfers	Transfers in	Balalance
	1 Apr 13	2013/14	2013/14	31 Mar 14	Reclassified Reserves	2014/15		at 31 Mar 15
	£000	£000	£000	£000	£000	£000	£000	£000
General Fund								
Insurance	355	(104)	0	251	0	0	0	251
Commutation Adjustment	8,394	0	0	8,394	(8,394)	0	0	0
Transformation Reserve	0	0	0	0	8,394	0	8,457	16,851
Revenue Grants Reserve	6,698	(2,794)	3,914	7,818	0	(2,619)	4,767	9,966
Local Authority Energy Fund (LAEF)	328	(240)	31	119	0	(109)	56	66
Museum	33	0	1	34	0	0	0	34
Rotherham Economic Regeneration (RERF)	60	(60)	53	53	0	(53)	75	75
Maintenance of Buildings	112	(139)	372	345	0	(84)	59	320
Managed Workspace Repairs & Renewals	96	0	54	150	0	(50)	86	186
PFI – Leisure	997	(255)	472	1,214	0	(308)	0	906
Schools Declared Savings	252	(101)	0	151	0	(16)	0	135
PFI - Schools	12,593	0	1,354	13,947	0	(2,240)	1,304	13,011
Housing Improvement Programme	10	0	0	10	0	0	0	10
Aston CSC Repair / Maintenance Fund	60	0	20	80	0	0	20	100
Kimberworth The Place Repairs / Maintenance Fund	10	0	10	20	0	(20)	5	5
Riverside House Repairs / Maintenance Fund	77	0	52	129	0	0	51	180
EMS Implementation Fund	146	(35)	38	149	0	(30)	38	157
EIC Partnership Reserve	0	0	572	572	0	(164)	0	408
Furnished Homes	0	0	0	0	3,186	0	557	3,743
MRP adjustment Reserve	0	0	0	0	0	0	34,783	34,783
Total	30,221	(3,728)	6,943	33,436	3,186	(5,693)	50,258	81,187
Housing Revenue Account								
Furnished Homes	1,840	0	1,346	3,186	(3,186)	0	0	0
Total	1,840	0	1,346	3,186	(3,186)	0	0	0
Total General Fund & HRA	32,061	(3,728)	8,289	36,622	0	(5,693)	50,258	81,187

# **Earmarked General Fund Reserves**

This note sets out the amounts set aside from the General Fund and HRA balances in earmarked reserves to provide financing for future expenditure plans and the amounts posted back from earmarked reserves to meet expenditure in 2014/15. A brief description of the purpose of each reserve is provided as follows.

(i) Insurance

The majority of this reserve relates to insurance settlement money in respect of Museum and Art Collections, with a small residual balance in respect of Leisure and Green Spaces.

(ii) Transformation Reserve

The Transformation Reserve is to be used to meet the likely significant additional costs and potential liabilities facing the Council in order to help bring about a "fit for purpose" Council, at the earliest opportunity.

(iii) Revenue Grant Reserve

The Revenue Grant Reserve represents revenue grants which have been recognised within income as the grant's terms and conditions have been met but yet to be applied. They will be used to meet future spending plans relevant to the grant.

(iv) Local Authority Energy Fund (LAEF)

This reserve has been set up to provide initial investment for energy conservation work. It is anticipated that such investment will generate long term savings. Money is advanced to spending services and is repaid over a predetermined period, the repayments generating resources for further investment.

(v) Museum

This reserve was created principally for the Rotherham Museum to enable the purchase of exhibits that come onto the market on an irregular basis.

(vi) Rotherham Economic Regeneration Fund (RERF)

Set up to defray the costs associated with supporting/funding externally funded schemes across several financial years and facilitating the economic regeneration of the borough, and to allow carry forward of funds on an annual basis.

(vii) Maintenance of Buildings

Set up to defray the cost of Maintenance of Buildings across the Council by focussing on a more corporate and strategic approach.

(viii) Managed Workspace Repairs and Renewals

Set up to defray the cost of a rolling programme of maintenance on the managed workspace buildings and a programme of equipment renewal. The nature of the initial grant funding of these buildings excludes them from the programme of maintenance for other council buildings, creating the necessity for a separate reserve.

(ix) PFI – Leisure

This PFI arrangement will last for 33 years and 3 months. The reserve recognises the fact that receipts and payments into the reserve are smoothed out over the life of the contract so that the balance on the reserve at the end of the contract is nil. This arises as only 50% of the Unitary Charge payment is indexed, the remaining 50% being fixed. As the PFI revenue grant support is fixed, the Council's budgetary contributions as a proportion of income increase over time.

(x) Schools Declared Savings

Under the Authority's Scheme for the Local Management of Schools, all Primary, Secondary and Special Schools are allowed to invest, internally with the Authority, sums set aside from their delegated budgets, for use in future years. Interest can be earned on such savings. These sums were initially allocated to schools as part of their formula-funded budgets and are, therefore, exclusively earmarked for use by those same schools in the future. (xi) PFI – Schools

This PFI arrangement will last for 30 years. The reserve recognises the fact that funding received in the early years was in excess of expenditure, but that expenditure has risen significantly after all the schools have been completed.

(xii) Housing Improvement Programme (HIP)

This reserve has been created to support HIP's role in enabling decent affordable housing in the private sector. It covers the Works in Default Scheme.

Under the Works in Default scheme Environmental Health Officers may require private landlords to do improvements to their properties. An amount of £9,554 has been set aside in the event that landlords default in reimbursing the Council for the cost of the improvement works. This reserve has not been utilised in 2014/15.

(xiii) Aston CSC Maintenance Fund

This reserve has been created for agreed cyclical redecoration and major repair with NHS Rotherham.

(xiv) Kimberworth The Place Repairs & Maintenance Fund

This reserve has been created for agreed cyclical redecoration and major repair with NHS Rotherham.

(xv) Riverside Maintenance Fund

This reserve has been created for agreed cyclical lifecycle maintenance, major repair and redecoration of the building, in line with the Council's obligations in respect of the lease agreement.

(xvi) Environmental Management System (EMS) Implementation Fund

This reserve has been created to provide funding for a temporary post of Carbon Reduction Officer to work towards reducing CO2 emissions.

(xvii) EIC Partnership Reserve

This reserve has been created principally to provide funding to maximise the impact on teaching and learning through use of digital resources to promote creativity and innovation.

(xviii) Furnished Homes Reserve

The Rotherham Furnished Homes Scheme offers a range of furniture and other household goods to tenants to assist them in establishing and sustaining their home in exchange for an additional service charge. The scheme was transferred from the HRA to the General Fund on 1 April 2014 in order to maximise the Scheme's flexibility and capacity to respond to the changing circumstances brought about by welfare reform and the introduction in 2012/13 of HRA self-financing. The reserve is being used to provide financial resilience for the existing scheme, to support any future expansion of the service, and, to meet additional financing costs in future years following the capitalisation of furniture purchases with effect from 2014/15.

(xix) MRP Adjustment Reserve

The reserve has been created from the reprofiling of charges to revenue relating to pre 2007/08 debt. Its purpose is to cover the future revenue impact of higher revenue charges that will arise under the revised MRP profile in later years.

# Note 3 Segmental Reporting

The analysis of income and expenditure by service on the face of the Comprehensive Income and Expenditure Statement is that specified by the Service Reporting Code of Practice. However, decisions about resource allocation are taken by the Council's Cabinet on the basis of budget reports analysed across directorates. These reports are prepared on a different basis from the accounting policies used in the financial statements. In particular:

- no charges are made within budget reports in relation to capital expenditure (whereas depreciation, revaluation and impairment losses in excess of the balance on the Revaluation Reserve and amortisations are charged to services in the Comprehensive Income and Expenditure Statement).
- the cost of retirement benefits is based on cash flows (payment of employer's pension contributions rather than current service cost of benefits accrued in the year).

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Income and expenditure of the Council's Directorates reported in the budget reports for the year

	CYPS	Schools	EDS	Neighbourhood	Adults	Resources	Central	HRA	Public Health	Total
	£000	£000	£000		£000	£000	£000	£000	£000	£000
2013/14										
Fees, charges & other service										
income	(14,533)	(8,211)	(59,697)	(4,995)		(7,464)				(238,804)
Government Grants	(17,078)	(172,255)	(2,732)	(141)	(59)	(94,352)	(14,710)	(8)	(13,790)	(315,125)
Total Income	(31,611)	(180,466)	(62,429)	(5,136)	(37,721)	(101,816)	(38,189)	(82,553)	(14,008)	(553,929)
Employee Expenses	41,212	139,068	39,623	7,581	29,838	14,460	1,285	7,680	1,484	282,231
Other Operating expenses	37,340	37,803	57,806	3,516	81,405	98,414	71,145	70,791	12,143	470,363
Central Dept. & Tech. Support	180	4,479	15,100	87	0	9	(1,659)	2,512	381	21,089
Total Operating Expenses	78,732	181,350	112,529	11,184	111,243	112,883	70,771	80,983	14,008	773,683
Revenue outturn	47,121	884	50,100	6,048	73,522	11,067	32,582	(1,570)	0	219,754
2014/15										
Fees, charges & other service										
income	(15,803)	(6,420)	(50,828)	(8,125)	(37,020)	(13,861)	(40,140)	(86,240)	(487)	(258,924)
Government Grants	(17,803)	(145,773)	(2,795)	(50)	(130)	(94,056)	(16,339)	0	(14,176)	(291,122)
Total Income	(33,606)	(152,193)	(53,623)	(8,175)	(37,150)	(107,917)	(56,479)	(86,240)	(14,663)	(550,046)
Employee Expenses	42,574	115,684	34,583	7,476	25,654	18,047	2,050	7,151	1,483	254,702
Other Operating expenses	40,182	33,602	48,116			104,687	81,657	76,592	12,898	483,027
Central Dept. & Tech. Support	386	3,531	14,892	58	0	2	(966)	(1,533)	282	16,652
Total Operating Expenses	83,142	152,817	97,591	11,357	107,124	122,736	82,741	82,210	14,663	754,381
Revenue outturn	49,536	624	43,968	3,182	69,974	14,819	26,262	(4,030)	0	204,335

Included within schools employee expenses in 2014/15 is £26.115m relating to local authority maintained faith schools and foundation schools

# Reconciliation of Directorate income and expenditure to Net Cost of Services reported in the Comprehensive Income and Expenditure Statement

	2013/14	2014/15
	£000	£000
Net expenditure in the Directorate Analysis	219,754	204,335
Amounts in the Comprehensive Income and Expenditure Statement not reported to management in the Directorate analysis Amounts included in the Analysis not included in the Comprehensive Income and Expenditure	23,688	25,899
Statement	(41,749)	(43,200)
Cost of Services in Comprehensive Income and Expenditure Statement	201,693	187,034

Reconciliation of Directorate income and expenditure to subjective analysis of the Surplus or Deficit on the Provision of Services reported in the Comprehensive Income and Expenditure Statement

2013/14 as restated	Directorate Analysis £000	Amounts Not reported to Management £000	Amounts not included in I&E as Cost of Service £000	Allocation of Recharges	Services	Service on I&E	Total £000
Fees, charges & other service income	(238,208)	12,509	32,877	48,640	(144,182)	(76,340)	(220,522)
Surplus on Trading Activities	0	0	0	0	0	(493)	(493)
Interest & Investment Income	(596)	0	596	0	0	(596)	(596)
Income from Council Tax	0	0	0	0	0	(82,607)	(82,607)
Government Grants & Contributions	(315,125)	(2,490)	17,063	0	(300,552)	(120,411)	(420,963)
Total Income	(553,929)	10,019	50,536	48,640	(444,734)	(280,447)	(725,181)
Employee expenses	282,231	(14,867)	(44,956)	0	222,408	21,869	244,277
Other service expenses	454,435	11,937	(24,774)	(48,640)	392,958	1,750	394,708
Depreciation, amortisation and impairments	12,093	16,599	2,369	0	31,061	3,590	34,651
Interest payments	22,734	0	(22,734)	0	0	34,290	34,290
Precepts and levies	2,190	0	(2,190)	0	0	4,329	4,329
Payments to Housing Capital receipts pool	0	0	0	0	0	1,669	1,669
Gain or loss on disposal of Non Current Assets	0	0	0	0	0	57,688	57,688
Revaluation Loss Assets Held for Sale	0	0	0	0		25	25
Total Expenditure	773,683	13,669	(92,285)	(48,640)	646,427	125,210	771,637
(Surplus) or Deficit on the provision of services	219,754	23,688	(41,749)	0	201,693	(155,237)	46,456

Reconciliation of Directorate income and expenditure to subjective analysis of the Surplus or Deficit on the Provision of Services reported in the Comprehensive Income and Expenditure Statement

2014/15	Directorate Analysis £000	Amounts Not reported to Management £000		Allocation of Recharges	Services	Items shown below Cost of Service on I&E £000	Total £000
Fees, charges & other service income	(258,132)	14,420	49,110	46,791	(147,811)	(74,889)	(222,700)
Surplus on Trading Activities	0	0	0	0	0	(470)	(470)
Interest & Investment Income	(792)	0	792	0	(0)	(707)	(707)
Income from Council Tax	0	0	0	0	0	(85,931)	(85,931)
Government Grants & Contributions	(291,122)	(1,861)	18,533	0	(274,450)	(106,869)	(381,319)
Total Income	(550,046)	12,559	68,435	46,791	(422,261)	(268,866)	(691,127)
Employee expenses	254,702	(15,568)	(45,032)	0	194,102	7,142	201,244
Other service expenses	454,832	7,676	(44,636)	(46,791)	371,081	6,780	377,861
Depreciation, amortisation and impairments	22,010	21,232	870	0	44,112	11,430	55,542
Interest payments	20,539	0	(20,539)	0	0	33,930	33,930
Precepts and levies	2,298	0	(2,298)	0	(0)	4,411	4,411
Payments to Housing Capital receipts pool	0	0	0	0	0	1,707	1,707
Gain or loss on disposal of Non Current Assets	0	0	0	0	0	120,812	120,812
Revaluation Loss Assets Held for Sale	0	0	0	0	0	78	78
Total Expenditure	754,381	13,340	(111,635)	(46,791)	609,295	186,290	795,585
(Surplus) or Deficit on the provision of services	204,335	25,899	(43,200)	0	187,034	(82,576)	104,458

# Note 4 Other Operating Expenditure

2013/14 as restated		2014/15	
£000		£000	Notes
2,139	Parish Council precepts	2,113	
2,190	Levies payable	2,298	
1,669	Payments to the Government Housing Capital Receipts Pool	1,707	
57,688	(Gain)/loss on disposal of non current assets	120,812	49
25	Revaluation loss on disposal of Assets Held for Sale - current assets	78	22
63,711	Total	127,008	

# Note 5 Financing and Investment Income and Expenditure

2013/14		2014/15	
£000		£000	Notes
34,289	Interest payable and similar charges	33,930	26
15,256	Net interest on the net defined benefit liability (asset)	11,494	18
· · · ·	Interest receivable and similar income Income and expenditure relating to Investment Properties and changes in their fair	(707)	26
(1,052)	value	(1,004)	20
(493)	(Surplus) on Trading undertakings	(470)	6
47,405	Total	43,243	

# <u>Note 6</u> <u>Surplus / Deficit on Trading Services, including dividends from</u> <u>companies</u>

In accordance with the recommendations of CIPFA's Service Reporting Code of Practice (SERCOP) a number of trading accounts continue to be maintained by the Authority. The Council considers a trading operation exists where the service it provides is competitive i.e. the service user has the choice to use an alternative supplier than the Council and the Council charges the user on a basis other than a charge that equates to the costs of supplying the service.

The trading accounts operated by the Authority during the year are as follows:

	2013/14				2014/15	
Expenditure	Income	/ (Surplus) / Deficit		Expenditure	Income	(Surplus) / Deficit
£000	£000	£000		£000	£000	£000
19,456	(19,508)	(52)	Construction, Street Cleansing and Landscaping	19,913	(19,589)	324
4,071	(4,003)	68	Vehicle Maintenance	2,565	(2,489)	76
3,414	(3,690)	(276)	Property Services – Fee-billing	2,152	(2,658)	(506)
803	(1,035)	(232)	Engineering – Fee-billing	751	(1,000)	(249)
5,147	(5,181)	(34)	Cleaning of buildings	5,093	(5,108)	(15)
863	(1,033)	(170)	Markets	911	(1,014)	(103)
371	(408)	(37)	Building Regulations Control	380	(396)	(16)
9,539	(9,292)	247	School Support Services	10,339	(10,323)	16
119	(126)	(7)	Dispersed & Furnished Units	77	(74)	3
43,783	(44,276)	(493)	(Surplus)	42,181	(42,651)	(470)

The net surplus for the year on traded services of £0.470m has not been allocated to specific services within the accounts, but forms part of the Council's Financing and Investment Income and Expenditure as disclosed in Note 5. The net surplus of £0.470m is after crediting £0.188m for IAS19 pension costs ( $2013/14 \pm 0.757m$  debit). The Council's traded services include:

## Construction, Street Cleansing and Landscaping

Streetpride maintains over 680 miles of highways in a clean and safe condition for pedestrians, motorists, other road users and local communities.

#### Vehicle Maintenance

Management and policy of the Council's vehicle fleet and ensuring legislative standards are maintained.

## Property Services - Fee Billing

Quantity surveyors, project managers, architects, valuers involved in the valuation and construction of new and existing Council buildings.

#### Engineering

Streetpride provides a design, inspection, assessment service and carries out engineering works to buildings, bridges, structures and highways.

## Cleaning of Buildings

Facilities Services provides a cleaning service for schools and other premises owned by RMBC. This service is also utilised by the NHS in certain buildings.

#### Markets

The Council operates regular markets in Wath and Rotherham town centre.

# **Building Control**

Building Control service begins at preplanning application stage and continues throughout the entire planning and construction process. Ultimately the Council aims to provide a service that will achieve a fast and trouble-free Building Regulation approval and a rapid response inspection process that will assist a project to fully comply with the Building Regulations when complete. From 1st January 2010 a new scheme of Building Regulation charges made under the Building (Local Authority Charges) Regulations 2010 has been adopted by the Council.

#### School Support Services

School support services provides catering, Information Technology Support, Human Resources support, training facilities and the provision of supply staff to schools, teachers absence in-house insurance scheme and schools finance support team.

#### **Dispersed and Furnished Units**

To enable continued funding and improvements of emergency accommodation properties "crash pads". Income from the weekly charge from occupied units is used to contribute to replace fixtures, furniture and furnishings within the temporary units for the homeless.

# Note 7 Taxation and Non Specific Grant Income

2013/14		2014/15	
£000		£000	Notes
82,607	Council Tax Income	85,931	
32,072	Non Domestic Rates	36,940	
22,921	Business Rates grants	24,391	
97,242	Non Ring-fenced government grants	82,446	8
31,511	Capital Grants and Contributions	23,119	8
266,353	Total	252,827	

# Note 8 Analysis of grant income credited to the CIES and capital grant received in advance

The Council receives certain government grants which are not attributable to specific services. The amount of General Revenue Grants Credited to Taxation and Non Specific Grant Income was as follows:

2013/14		2014/15
£000		£000
84,302	Revenue Support Grant	70,112
8,033	PFI Grant	8,033
4,907	Other Non Specific Revenue Grants	4,301
97,242	Total	82,446

Capital Grants Credited to Taxation and Non Specific Grant Income

2013/14		2014/15
£000		£000
15,405	Department for Transport	11,825
509	Environment Agency	145
0	European Regional Development Fund	615
159	Heritage Lottery Fund	0
3,341	Education Funding Agency: LA Maintained Maintenance Grant	1,901
1,116	Education Funding Agency: Basic Need Pupil Places	1,682
690	Education Funding Agency: LA Maintained Devolved Formula	661
2,125	Education Funding Agency: Targeted Basic Need	4,357
3,683	Education Funding Agency: Academies	0
0	Education Funding Agency: Universal Infant Free School Meals	598
723	Department of Health	738
698	Maltby Academy	0
1,124	S106 Contributions	0
132	Diocese of Sheffield	0
1,600	Department for Communities and Local Government	516
206	Other Local Authorities and Partners	81
31,511		23,119

Significant Revenue Grants attributable to specific services and which have therefore been credited to Cost of Services were as follows:

2013/14		2014/15
£000		£000
169,163	Dedicated Schools Grant (Note 16)	142,984
90,548	Housing and Council Tax Benefit: subsidy	89,807
5,882	Sixth Form Funding	3,995
1,010	Troubled Families & Troubled Families Co-ordinator	748
9,430	Pupil Premium	10,479
1,992	Housing Benefit and Council Tax Benefit Administration	1,832
773	Social Fund (FFC)	773
4,699	Education Services Grant	3,831
36	Asylum Seekers	0
540	Youth Offending Teams Grant	540
152	NEETS (Not in Employment, Education or Training)	0
483	Rotherham Music Hub	329
969	Adoption Reform Grant	223
640	Adult Community Learning Grants	670
0	Universal Free School Meals	1,559
75	SEN Reform Grant	312
242	Year 7 Catch Up Premium	171
342	Enterprising Neighbourhoods / Future Jobs Fund	0
535	Local Sustainable Transport Fund	526
0	Care Act Implementation	125
0	Helping People Home Grant	120
4,815	Social Care Funding	6,166
2,702	Other NHS Funding	4,003
236	Local Reform & Community Voices Grant	243
59	Adult Social Care Zero Base Review	0
13,790	Public Health Funding	14,176
265	Police and Crime Commission	265
984	Disabled Facilities Grant	453

The Council has received a number of capital grants and contributions that have yet to be recognised as income as they have conditions attached to them that will require the monies or property to be returned to the funding body if they are not applied for their intended purpose. The balance of capital grant received in advance at the year-end was as follows:

31 Mar 7	4	31 Mar 15
£0	0	£000
1,50	6 Section 106 Developer Contributions	2,839
1,50	6 Total	2,839

## Section 106 Developer Contributions

Section 106 Developer Contributions are monies paid to the Council by developers as a result of the grant of planning permission where works are required to be carried out or new facilities provided as a result of that permission. The sums are restricted to being spent only in accordance with the agreement concluded with the developer.

The major balances of Section 106 receipts held by the Council at the end of the year end are as follows:

Income	Expenditure	2013/14		Income	Expenditure	2014/15
£000	£000	£000		£000	£000	£000
(228)	39	451	Culture and Leisure – General Fund	(98)	42	507
(324)	1,268	982	Other – General Fund	(1,583)	366	2,199
0	0	133	HRA	0	0	133
(552)	1,307	1,566	Total	(1,681)	408	2,839

# Note 9 Acquired and discontinued operations

The Council did not acquire any new operations in 2014/15.

All of the Council's income and expenditure relates to continuing operations.

# Note 10 Agency Services

## NHS Funded Nursing Care

The Council administers on behalf of Rotherham Clinical Commissioning Group (CCG) the financial process/procedures relating to the payment of NHS funded nursing fees to nursing care providers, under Health Act flexibilities (section 256 of the NHS Act 2006). The agreement covers the fees for NHS funded nursing care, cost of incontinence products, administration costs and nursing cost of assessments. Any overspend against the approved budget will be recharged by the Council to Rotherham CCG, any underspend will be reimbursed by the Council to Rotherham CCG.

The under spend in the current and previous year were as follows:

2013/14		2014/15
£000		£000
2,003	Gross income	(1,698)
(2,003)	Gross expenditure	1,697
0	(Under) / over spend	(1)

# Note 11 Transport Act

Authorities are allowed to operate a road charging or workplace charging scheme under the Transport Act 2000. There is no such scheme in place in Rotherham.

# Note 12 Pooled Budgets

The Council, through Adult Social Services, has two pooled budget arrangements with Rotherham Clinical Commissioning Group (CCG) (formerly, NHS Rotherham) to enable joint working under section 75 of the National Health Service Act 2006.

The first is for the provision of Intermediate Care services to provide a range of assessment, interim and nurse-led beds to facilitate earlier discharges from hospital. The Council acts as "host" for this arrangement. The second is the Integrated Community Equipment Service for which the CCG acts as "host".

A third pooled budget arrangement for Learning Disability Services ended in 2013/14. This is because the CCG took over from the Council as lead commissioner for these services.

From 2015/16, the existing pooled budgets will be managed through the Better Care Fund with the Council continuing to act as lead on Intermediate Care and the CCG on the Integrated Community Equipment Service.

The financing of these pooled budget arrangements is as follows:

2013/14		2014/15
£000	Intermediate Care	£000
(1,655)	Funding from Rotherham CCG	(2,075)
(1,095)	Funding from NHS England	(1,095)
(1,238)	RMBC (Adult Social Services) Contribution	(1,311)
(3,988)	Total Gross Income	(4,481)
2,750	NHS Expenditure	2,839
1,238	RMBC Expenditure	1,274
3,988	Total Gross Expenditure	4,113
0	Net (surplus) arising on the pooled budget during the year	(368)
0	RMBC share of the net (surplus) arising on the pooled budget	(184)
2013/14		2014/15
£000	Learning Disability Services	£000
(3,308)	Funding from Rotherham CCG	C
(29,888)	RMBC (Adult Social Services) Contribution	C
(33,196)	Total Gross Income	C
3,308	NHS Expenditure	C
30,020	RMBC Expenditure	C
33,328	Total Gross Expenditure	С
132	Net deficit arising on the pooled budget during the year	C
132	RMBC share of the net deficit arising on the pooled budget	C
2013/14		2014/15
£000	Integrated Equipment Store	£000
(1,227)	Funding from Rotherham CCG	(1,205
	RMBC (Adult Social Services) Contribution	(282
(1,509)	Total Gross Income	(1,487
1,227	NHS Expenditure	1,205
	RMBC Expenditure	282
1,509	Total Gross Expenditure	1,487
0	Net (surplus) / deficit arising on the pooled budget during the year	(
0	RMBC share of the net (surplus) / deficit arising on the pooled budget	C

# Note 13 Members' Allowances

Members' allowances and expenses during the year totalled £1,054,380 excluding Joint Authority allowances (2013/14 £1,121,174 excluding Joint Authority allowances). The employers' pension contributions associated with these allowances was £48,455 (2013/14 £78,617). In the light of the Professor Jay Report on 26 August 2014 and subsequent Corporate Governance Report, Members' allowances and Cabinet Member appointments have been subject to change up to and including the 26 February 2015, when Commissioners were appointed to perform certain functions and oversea actions which the Council would normally carryout. Detailed information about Members' Allowances can be obtained from the Acting Director of Finance and Corporate Services, Resources Directorate, Riverside House, Main Street, Rotherham, S60 1AE.

2013/14		2014/15
£000		£000
762	Basic allowance	757
358	Special responsibility allowances	298
1	Travel	0
0	Subsistence	0
1,121	Total Members' Allowances and Expenses	1,055
79	Employer Pension Costs	48
1,200	Total	1,103

# Note 14 Staff Remuneration

The Accounts and Audit Regulations 2011 require the disclosure of certain information relating to officers' emoluments. Details of the number of employees who received remuneration of £50,000 or more based on 2014/15 payroll information, expressed in bands of £5,000 is as follows:

201	3/14		201	4/15
Officers	Teachers		Officers	Teachers
Total	Total		Total	Total
43	37	£50,000 - £54,999	26	30
7	32	£55,000 - £59,999	15	18
5	20	£60,000 - £64,999	5	16
2	9	£65,000 - £69,999	4	6
3	3	£70,000 - £74,999	0	3
1	3	£75,000 - £79,999	1	4
8	2	£80,000 - £84,999	6	2
2	2	£85,000 - £89,999	0	4
0	4	£90,000 - £94,999	0	0
1	0	£95,000 - £99,999	0	0
0	0	£100,000 - £104,999	0	1
0	0	£105,000 - £109,999	0	1
0	0	£110,000 - £114,999	0	0
0	0	£115,000 - £119,999	0	0
0	0	£120,000 - £124,999	0	0
0	0	£125,000 - £129,999	0	0
0	0	£130,000 - £134,999	0	0
0	0	£135,000 - £139,999	0	0
0	0	£140,000 - £144,999	0	0
0	1	£145,000 - £149,999	0	0

The number of higher paid teachers has reduced as Schools convert to Academies or acquire trust status as they are no longer employees of the Council.

The number of employees whose remuneration was £50,000 or more includes a number of staff, who have been given approval to leave the Council under the terms of its Voluntary Severance arrangements (that is Voluntary Early Retirement, Voluntary Redundancy, Phased Retirement and Redeployment) that has resulted in these staff falling into higher banding brackets than would otherwise be the case. In 2014/15, the number of such employees was 5 (2 officers and 3 teachers).

The above table excludes the senior employees whose remuneration for 2013/14 and 2014/15 are shown in the Strategic Leadership Team note overleaf:

Job Title/Employee	Salary 2013/14 £	Additional Payments 2013/14 £	Compensation & Ex-gratia 2013/14 £	Total remuneration excluding employer pension contributions 2013/14 £	Pension employer contribution Refer to Note (viii) 2013/14 £
Strategic Leadership Team (who were Members during all or part of the year):					
Martin Kimber - Chief Executive	159,999.96	0.00	0.00	159,999.96	0.00
Strategic Director of Neighbourhoods and Adults Services - Refer to Note (vi)	113,384.04	0.00	0.00	113,384.04	13,606.07
Strategic Director of Environment and Development Services	113,384.04	0.00	0.00	113,384.04	13,606.07
Strategic Director of Children and Young Peoples Services - Refer to Note (vii)	113,384.04	0.00	0.00	113,384.04	13,606.07
Director of Human Resources	81,098.04	0.00	0.00	81,098.04	9,731.75
Director of Legal and Democratic Services - Refer to Note (i)	81,098.04	2,365.30	0.00	83,463.34	10,015.07
Director of Financial Services - Refer to Note (ii)	81,098.04	2,365.30	0.00	83,463.34	10,015.07
Director of Public Health - Refer to Note (iii)	101,367.25	30,144.13	0.00	131,511.38	17,336.63
Total	844,813.45	34,874.73	0.00	879,688.18	87,916.73
Job Title/Employee	Salary 2014/15 £	Additional Payments 2014/15 £	Compensation & Ex-gratia 2014/15 £	Total remuneration excluding employer pension contributions 2014/15 £	Pension employer contribution Refer to Note (viii) 2014/15 £
Strategic Leadership Team (who were Members during all or part of the year):					
Martin Kimber - Chief Executive - Refer to Notes (iv and vii)	92,978.62	0.00	26,666.66	119,645.28	0.00
Jan Ormondroyd - Interim Chief Executive - Refer to Note (v)	68,596.29	0.00	0.00	68,596.29	0.00
Strategic Director of Neighbourhoods and Adults Services - Refer to Note (vi)	84,714.93	0.00	0.00	84,714.93	10,419.94
Director of Health and Wellbeing - Refer to Note (vi)	22,314.43	0.00	0.00	22,314.43	2,744.67
Strategic Director of Environment and Development Services	112,953.24	0.00	0.00	112,953.24	13,893.25
Strategic Director of Children and Young Peoples Services - Refer to Note (vii)	56,476.62	0.00	40,000.00	96,476.62	6,946.62
Interim Strategic Director of Children and Young Peoples Services - Refer to Note (vii)	36,250.02	0.00	0.00	36,250.02	4,458.75
Director of Safeguarding Children and Families - Refer to Note (vii)	18,897.34	0.00	0.00	18,897.34	2,324.37
Interim Strategic Director of Resources and Transformation - Refer to Note (ii)	33,115.22	0.00	0.00	33,115.22	4,073.17
Director of Financial Services - Refer to Note (ii)	57,179.92	1,427.90	0.00	58,607.82	7,208.76
Director of Human Resources	81,193.82	0.00	0.00	81,193.82	9,986.84
Director of Logal and Democratic Services			0.00	83,214.17	10,235.34
Director of Legal and Democratic Services - Refer to Note (i)	81 186 77	2 027 40	()()()		
Refer to Note (i) Director of Public Health - Refer to Note (iii)	81,186.77 68,134.68	2,027.40 20,340.87	0.00 0.00	88,475.55	11,902.83

The disclosure for Senior Officers Remuneration includes Senior Officers who are a Member of the Senior Leadership Team and in Statutory and Non-Statutory Chief Officers roles and any other officer whose salary details are required to be disclosed by the Accounts and Audit Regulations 2011, including any other employees whose salary exceeds £150,000.

Notes:

- (i) The Director of Legal and Democratic Services receives an additional payment in recompense for fulfilling the statutory role of Monitoring Officer.
- (ii) The Director of Financial Services received an additional payment in recompense for fulfilling the statutory role of Section 151 Officer. This ceased on 14 December 2014 when the Director of Financial Services was appointed to the role of Interim Strategic Director of Resources and Transformation with effect from 15 December 2014, which includes recompense for Section 151 responsibilities.
- (iii) The additional payments made to the Director of Public Health represent various allowances to which they are contractually entitled under their TUPE transfer from the NHS on 1 April 2013. The Director of Public Health left the Authority on 3 December 2014. The statutory role was filled by the Director of Public Health for Doncaster MBC until 31 March 2015. Details of his remuneration are disclosed in Doncaster MBC's Financial Statement of Accounts.
- (iv) The Chief Executive, Martin Kimber, left the Authority on 31 October 2014.
- (v) Jan Ormondroyd commenced her employment as Interim Chief Executive with effect from 3 November 2014 and left the Authority on 31 March 2015. The post of Chief Executive is being held vacant following the appointment of the Commissioners on 26 February 2015.
- (vi) The Strategic Director of Neighbourhoods and Adults Services left the Authority on 31 December 2014. The Director of Health and Well Being took on responsibility for discharging the statutory role of Director of Adults Social Services with effect from 1 January 2015.
- (vii) The Strategic Director of Children and Young People Services left the Authority on 30 September 2014. From 1 October until 31 October the statutory role of Director of Children Services was held by Chief Executive, Martin Kimber. From 1 November until 31 December the Director of Safeguarding Children and Families acted as the Strategic Director of Children and Young Peoples Services, until the appointment of the Interim Strategic Director of Children and Young People Services on 1 January 2015.
- (viii) The LGPS Employer Pension contributions disclosed in 2013/14 and 2014/15 are based on the common rate of contribution set by the Actuary of 12 percent and 12.3 percent respectively. Also contained in the disclosure is the former Director of Public Health Employer Pension contributions that are based on the common rate of contribution set by the NHS Actuary of 14 percent.

#### **Commissioners**

A team of Commissioners was appointed by the Secretary of State for Communities and Local Government on 26 February 2015 to take over responsibility for discharging the Executive and Licensing functions of the Council. The Commissioners perform certain functions and oversee actions which the Council is to perform but are not employees of the Council. They are instead accountable to the Secretary of State. The team comprises:

Sir Derek Myers (Lead Commissioner)

Stella Manzie CBE (Managing Director Commissioner)

Malcolm Newsam (Children's Social Care Commissioner)

Mary Ney (Supporting Commissioner)

Julie Kenny CBE (Supporting Commissioner)

The Commissioners other than the Managing Director Commissioner are nominated for the period beginning on 26 February 2015 and ending on 31 March 2019 or such earlier time as the Secretary of State for Communities and Local Government determines. The Managing Director Commissioner is nominated for the period beginning on 26 February 2015 and ending on 25 February 2016 or such later time as the Secretary of State determines.

The fees payable by the Council to the Commissioners for discharging their duties has been determined by the Secretary of State for Communities and Local Government. The agreed fees are £800 a day for the Lead Commissioner and £700 a day for other Commissioners except the Managing Director Commissioner. He has determined for the Managing Director Commissioner a fee of £160,000 per annum is to be paid.

The Commissioners were paid fees of £53,062 for services rendered over the period from the date of their appointment on 26 February until 31 March 2015. Business expenses of £2,821 were incurred by the Commissioners over the same period in carrying out these services. Employers national insurance contributions on these fees and expenses are being met by the Council.

## (ix) Further disclosure for exit packages

In order to bring about a structured approach to reducing staff numbers to achieve necessary budget savings, the Council has operated a voluntary severance scheme during 2014/15. The table below shows the cost to the Authority of staff who have left under the voluntary scheme, together with other departures and those who have been made compulsorily redundant. These costs include, where appropriate, the full pension strain cost arising from early retirement, for which the Council is required to make an additional payment to the Pensions Authority. It should be noted that whilst the full amount payable has been included, under an agreement with the Pensions Authority, this is settled and charged to revenue over a three year period.

The costs tabulated below are comprised of actual severance payments paid during the year less severance payments already accrued in 2013/14.

In 2013/14, a provision of £0.4m in respect of severance costs associated with the major restructuring of services was made, based on an average estimated cost of departure. It was not possible to ascribe the group of staff to specific cost bandings. No provision for severance costs was made in 2014/15.

Exit package cost band (including special payments)	Compulsory Dackages		s by cost packages		s in each			
Non Schools	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15
							£000	£000
£0 - £20,000	10	24	197	119	207	143	1,452	909
£20,001 - £40,000	1	0	39	23	40	23	1,091	604
£40,001 - £60,000	0	2	8	5	8	7	409	349
£60,001 - £80,000	0	0	7	5	7	5	491	348
£80,001 - £100,000	0	0	1	2	1	2	91	173
Total	11	26	252	154	263	180	3,534	2383

These changes are reflected in the total cost of termination benefits shown in Note (x) below.

Exit package cost band (including special payments)	Numb comp redund	ulsory	Total numb departure	er of other s agreed	Total number of exit packages by cost band		Total cost of exit packages in each band	
Schools	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15	2013/14	2014/15
							£000	£000
£0 - £20,000	6	7	56	63	62	70	403	412
£20,001 - £40,000	1	2	7	2	8	4	224	124
£40,001 - £60,000	0	0	1	1	1	1	50	50
£60,001 - £80,000	0	0	0	1	0	1	0	71
Total	7	9	64	67	71	76	677	657

N.B. The figures on the previous page include 15 settlement agreements entered into to terminate the employment relationship with the School/Council.

## (x) <u>Termination Benefits</u>

As part of the rationalisation of Council services during 2014/15, 256 employees (2013/14 334) from across the whole of the Council including schools have been given approval to leave the Council with an exit package (that is, compulsory redundancies, Voluntary Early Retirement, and Voluntary Redundancy etc.).

The liabilities incurred as a result of the early termination of employees both in schools and nonschools in 2014/15 totalled £3.04m (2013/14 £4.2m) - composed of severance payments of £1.93m (2013/14 £3.0m) and £0.37m (2013/14 £0.4m) in pensions strain costs. A further £0.74m of these pension strain costs will be paid over to the South Yorkshire Local Government Pension Scheme in 2015/16 and 2016/17 as they fall due and become chargeable to revenue (2013/14 £0.8m).

# Note 15 External Audit Fees

The Authority incurred the following fees relating to external audit and inspection:

2013/14		2014/15
£000		£000
186	Fees payable to KPMG with regard to external audit services carried out by the appointed auditor	186
24	Fees payable to KPMG for the certification of grant claims and returns	16
0	Other - independent Review of South Yorkshire Digital Region Limited	8
210	Total	210

# Note 16 Dedicated Schools Grant

The Council receives a specific grant from the Department for Children, Schools and Families – the Dedicated Schools Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools Budget as defined in the School Finance (England) Regulations (2011). The Schools Budget includes a range of educational services provided on an authority wide basis and for the Individual Schools Budget (ISB), which is divided into a budget share for each maintained school. Over and under-spends on the two elements are required to be accounted for separately.

Details of the deployment of DSG are as follows:

	2013/14				2014/15	
Central Expenditure	ISB	Total		Central Expenditure	ISB	Total
£000	£000	£000		£000	£000	£000
		(44,445) 169,235	Final DSG before Academy recoupment Less Academy figure recouped Total DSG after Academy recoupment Brought forward from previous year			216,640 (73,914) 142,726 1
15,797	154,584	170,381	Agreed initial Budgeted Distribution	16,919	125,808	142,727
(72)	0	(72)	In Year Adjustments	258	0	258
15,725	154,584	170,309	Final Budgeted Distribution	17,177	125,808	142,985
(15,724)	(154,584)	· · · /	Less actual Central expenditure Less actual ISB deployed to schools	(18,109)	(123,840)	(18,109) (123,840)
1	0	1	Carry forward to next year	(932)	1,968	1,036

# Note 17 Related Party Transactions

A person or close family member is a related party of the Council if they have the potential to control or significantly influence the Council's operating or financial decisions or are key management personnel. Close family member is more narrowly defined as a child, spouse or domestic partner, and children and dependants of spouses or domestic partners.

Another body is a related party of the Council if it is a subsidiary, associate or joint venture of the Council or otherwise related, or has the ability to control or significantly influence the Council's operating or financial decisions.

The potential to control or significantly influence may come about due to member or management representation on other organisations, central government influence, relationships with other public bodies or assisted organisations to whom financial assistance is provided on terms which enable the Council to direct how the other party's financial and operating policies should be administered and applied. The fact that a voluntary organisation might be economically dependent on the Council does not in itself create a related party relationship.

Disclosure of related party transactions is made when material to either party to the extent that they are not disclosed elsewhere in the accounts.

## Joint Ventures and Associates

## (i) Digital Region Ltd

Digital Region Ltd ("DRL") is a joint venture whose members comprise Rotherham Metropolitan Borough Council, Sheffield City Council, Barnsley Metropolitan Borough Council, Doncaster Metropolitan Borough Council and the Secretary of State for Business, Innovation and Skills (BIS) who inherited Yorkshire Forward's interests on 30 March 2012 following the abolition of the Regional Development Agencies.

The company was set up to manage and procure a high speed broadband network in the South Yorkshire region and to undertake the promotion of the network to the service provider market. Under the original business model, achievement of this objective was dependent on the company generating sufficient revenue sales in the early years of operation. Due to a range of factors, the target level of sales was not achieved. As a consequence, the shareholders took a decision in August 2013 to commence an orderly and managed closure of DRL to enable services to be migrated without interruption of business and to enable the company to meet its debts as they fell due. A

funding agreement was signed by all shareholders to ensure that sufficient funds would be made available to meet this objective. This has not involved the shareholders having to provide any additional funding to that already committed. In the Council's case this comprises £2m of capital loans as the Council's contribution towards deployment of the network and up to a further £7.58m of support of which £6.28m is covered by a capitalisation direction received from DCLG in 2011/12. The actual amount advanced to date against the £7.58m up to and including 2014/15 was £5.340m.

In order to achieve a solvent liquidation of the company, the company's balance sheet needs to be restructured. To achieve this aim, the company has agreed with its shareholders that loans will be converted into a new class of C shares. A first tranche of loans was converted on 30 June 2014 and the company is now taking the steps for a second tranche of £12.257m to be converted by 30 June 2015. Thereafter, a liquidator will be appointed to complete the closure of the company.

Following the conversion of loans into share capital, the Council's shareholding in the equity of the company will comprise:

- 10% of the company's 'A' shares and 8.57% of the company's 'B' shares. The share capital
  of the company comprises 1,500 class A shares of £1 each and 70 class B shares of £1
  each. The A shares are non equity shares which determine voting rights. The B shares
  confer entitlement to profits and losses
- 6,328,988 of the new class of C shares of £1 each

The company's latest available accounts are for the period ended 30 September 2014. These show the company has net liabilities of  $\pm 10.89$ m. However, this is before the second loan conversion of  $\pm 12.257$ m.

31 Mar 13		30 Sep 14
£000		£000
2,288	Turnover	2,924
(9,954)	Operating (loss) / profit	2,359
(12,702)	(Loss) / profit before taxation	28,692
(12,702)	(Loss) / profit after taxation	28,692
(101,110)	Net Liabilities	(10,891)

A copy of the accounts can be obtained from the company's registered office, the address for which up to 30 June 2015 is: Electric Works, Sheffield Digital Campus, Sheffield S1 2B, and, thereafter is: Benson House, 33 Wellington Street, Leeds, LS1 4JP.

## (ii) <u>BDR Property Limited (formerly Arpley Gas Limited)</u>

With effect from 16 March 2008 Arpley Gas Ltd became BDR Property Ltd., a company set up under the Environment Protection Act 1990 by Rotherham, Barnsley and Doncaster Metropolitan Borough Councils and the Waste Recycling Group Ltd. Waste Recycling Group was subsequently acquired by the FCC group in January 2014 with the company's immediate parent being FCC Environment (UK) Limited.

The company was set up for the purpose of carrying out waste disposal work and civic amenity site management. Its principal activity is management of the Thurcroft landfill site. It operates under a management agency agreement with FCC Recycling (UK) Limited.

The share capital of the company is as follows:

Authorised and fully paid up Share Capital

£1.850 million

Council's Shareholding:

a) For voting purposes – the Company's shares are divided into 'A' shares and 'B' Shares. The 1,998 'A' shares comprise 20% of the total voting shares. One third of these 'A' shares are held by the Council (666 shares costing £6.66). Barnsley and Doncaster Metropolitan Borough

Councils have similar share holdings, so that collectively the Councils hold 20% of the total voting shares. These are non-equity shares.

- b) For dividend purposes the Council holds 3.5% (63,421 shares) of the company's £1 class 'C' shares no voting rights are attached to these shares.
- c) For winding up purposes the Council holds 12,500 £1 deferred shares which is one third of the total. These shares are ranked after the other 3 classes of shares (A, B and C) and payment will only be made should funds remain available for distribution after meeting the entitlements of the other groups of shareholders. No voting rights are attached to these shares.

At the time of publication of this Statement, accounts for the company for the year ending 31 December 2013 were available and the details are as follows:

31 Dec 12		31 Dec 13
£000		£000
5	Turnover	125
35	Profit / (Loss) before taxation	37
35	Profit / (Loss) after taxation	37
4,906	Net Assets	4,943

No contributions to running costs were made by Rotherham MBC to BDR Property Limited during the financial year ended 31 March 2015.

### (iii) Groundwork Cresswell, Ashfield and Mansfield Trust

Groundwork Cresswell, Ashfield and Mansfield Trust is a charity and a company limited by guarantee. The members of the company, whose liability is limited to £1, are Ashfield District Council, Bassetlaw District Council, Bolsover District Council, Chesterfield Borough Council, Derbyshire County Council, Mansfield District Council, Newark and Sherwood District Council, North East Derbyshire District Council, Nottinghamshire County Council, the Federation of Groundwork Trusts, and Rotherham Metropolitan Borough Council.

The company's principal activities are the promotion of conservation, protection and improvement of the physical and natural environment, to provide facilities in the interests of social welfare and to advance public education.

At the time of publication of this Statement, accounts for the company for the year ending 31 March 2014 were available and the details are as follows:

31 Mar 13		31 Mar 14
£000		£000
2,609	Turnover	2,884
45	Surplus for the year	54
1,158	Net Assets	1,213

Rotherham Metropolitan Borough Council's made no contribution to the company during 2014/15 (2013/14 £300).

During the financial year ended 31 March 2015, Creswell Groundwork Trust provided no services to the Council (2013/14 £2,854) and incurred no charges from the Council (2013/14 nil).

A copy of the accounts of the company may be obtained from Mr TM Witts, 96 Creswell Road, Clowne, Chesterfield S43 4NA.

### (iv) <u>Groundwork Dearne Valley Limited</u>

Groundwork Dearne Valley (GDV) is a company limited by guarantee. The members of the company, whose liability is limited to £1, are the Federation of Groundwork Trusts, Barnsley

Metropolitan Borough Council, Doncaster Metropolitan Borough Council and Rotherham Metropolitan Borough Council.

The board comprises of five directors appointed by members, with the Council able to nominate one, and up to six co-opted directors.

The principal activity of the company is to complement the work of the three Local Authority members in carrying out environmental regeneration by involving local residents in the long-term management of their environment, attracting funding in the area to carry out the work, and developing innovative approaches to regeneration. At the time of publication of this Statement, accounts for the company for the year ending 31 March 2014 were available and the details are as follows:

31 Mar 13		31 Mar 14
£000		£000
817	Turnover	423
(187)	Surplus / (Deficit) for the year	71
(672)	Net Assets	(600)

Rotherham Metropolitan Borough Council provided no contribution to the company during 2014/15 (2013/14 nil).

During the financial year ended 31 March 2015, the company provided no services to the Council (2013/14 nil) and incurred no charges from the Council (2013/14 nil).

In 2013/14 GDV spent 7 months to November 2013 in financial administration. The company continued to trade whilst the administrator, BDO LLP, prepared a recovery plan with a view to securing the company's future as a going concern. Following the company's release from administration management of GDV will be carried out by Groundwork Sheffield who continue to work closely with officers of the Groundwork Dearne Valley Board to improve the financial sustainability of GDV.

A copy of the accounts of the company may be obtained from the Borough Secretary, Barnsley MBC Legal Department, Westgate Plaza 1, Barnsley S70 2DR.

## (v) Inspire Rotherham Limited

Inspire Rotherham Limited was established as a not for profit social enterprise company to take on responsibility for commissioning a range of innovative literacy services across Rotherham when the Council's contract with Yorkshire Forward for delivering such services ceased in May 2011.

The company is run by a Board of Trustees whose membership includes the Council, Voluntary Action Rotherham, the National Institute for Adult Continuing Education, GROW and the University of Sheffield.

During the period ended 30 September 2014 the company ceased operating and priority elements of its work, assets and research findings were transferred to a new charity established to continue the "Inspire Rotherham" legacy. The Council has no influence over the governance of the new charity.

The final set of accounts for the company provides the following details:

31 Mar 13		30 Sep 14
£000		£000
48	Turnover	117
(27)	Surplus / (Deficit) for the year	(36)
36	Net Assets	0

Rotherham Metropolitan Borough Council's made no contribution to the company during 2014/15 (2013/14 nil).

During the financial year ended 31 March 2015, the company provided no services to the Council to (2013/14 £6,654). Inspire Rotherham incurred no charges from the Council (2013/14 £50).

A copy of the accounts can be obtained from Mrs D Bullivant, Rockingham Professional Development Centre, Roughwood Road, Rotherham, S61 4HY.

### (vi) Learners First Schools Partnership Ltd

Learners First Partnership Ltd is a school company limited by guarantee established under sections 11 and 12 of the Education Act 2002 and associated School Companies Regulations 2002 and School Companies (Private Finance Initiative) Regulations 2002. The company was incorporated on 16 August 2012 and commenced trading on 1 September 2012. It is a not for profit company with any surpluses being applied to the furtherance of the objects of the company.

Wickersley School and Sports College's was the sole member of the company for the year ended 31 August 2013. The Council acted as supervising authority for the company until Wickersley School converted to an academy on 1 March 2014.

The company's principal activity is to support school improvement and leadership development. The company's trading performance for the year to 31 August 2014 is summarised in the table below:

As Restated 31 Aug 13		31 Aug 14
£000		£000
592	Turnover	1,491
279	Surplus for the year	358
279	Net Assets	637

At 31 August 2013, the Council held £361,200 of Dedicated Schools Grant which had still to be vired to local authority maintained schools and paid over to the company pending the completion of a review into the adequacy of the arrangements for commissioning and procurement of services from the company. The review was completed and sum released in July 2014, most of which will be used to fund services to Rotherham schools with effect from 1 September 2014.

Devolved DSG funding relating to 2014/15 was paid over to the schools by the Council in January 2015. That element of the funding that relates to services provided to schools over the 5 month period from 1 April 2014 to 31 August 2014 of £290,640 has been recognised in the company's accounts for the year ended 31 August 2014 as a debtor.

A copy of the accounts of the company may be obtained from Wickersley School & Sports College, Bawtry Road, Wickersley, Rotherham S66 1 JL.

#### (vii) Magna Trust

Magna Trust is a company limited by guarantee. The members of the company are Rotherham MBC, The Stadium Group and Rotherham Chamber of Commerce. Its principal objects are to advance education of science and technology, provide facilities for recreational and other leisure time occupation for the public at large in the interests of social welfare, and, to preserve buildings of historical importance to British industry.

At the time of publication of this Statement, accounts for the company for the year ending 29 March 2014 were available and the details are as follows:

29 Mar 13		29 Mar 14
£000		£000
2,192	Turnover	1,972
(1,257)	(Deficit) for the year	(1,261)
14,242	Net Assets	12,981

During the financial year ended 31 March 2015, the company provided services to the Council to the value of  $\pounds$ 75,284 (2013/14  $\pounds$ 39,906). Magna incurred charges from the Council of  $\pounds$ 2,815 (2013/14  $\pounds$ 11,657).

A loan for £300,000 was issued to the Magna Trust in 2006/07 and of this £190,000 was still outstanding as at 31 March 2015. The Council issued to Magna a short term loan of £250,000 during 2014/15. This was outstanding as at the 31 March 2015. Magna were provided with an additional £100,000 loan facility in January 2015. £75,000 was drawn down in respect of this facility, which was repaid in full in March 2015. In addition, an amount of £78,081 drawn down from the £80,000 facility made available within 2013/14, was also repaid in full in March 2015.

A copy of the accounts can be obtained from Mr J Smith, Magna, Sheffield Road, Templeborough, Rotherham, S60 1DX.

## (viii) Ministry of Food Rotherham Limited

Ministry of Food Rotherham Limited is a not for profit social enterprise company limited by guarantee incorporated on 1 November 2010. Its principal objectives are to promote and advance the education of health and well-being through healthy diet and eating.

The activities of the Ministry of Food Centre set up in Rotherham in 2008 were transferred to the company with effect from 1 April 2011.

The operations of the company are supported by the Council and NHS Rotherham particularly in the areas of accountancy and procurement. The company temporarily closed its business premises in June 2013. Following refurbishment, business resumed in September 2014 as a partnership between the Council, Zest Health for Life charity and the Jamie Oliver Foundation. As a consequence, the company has now ceased trading. The final set of accounts for the period ended 31 March 2015 provides the following details:

31 Mar 14		31 Mar 15
£000		£000
122	Turnover	13
6	Surplus for the year	0
6	Net Assets	0

The Council provided £3,645 of financial support during 2014/15 (2013/14 £79,634) and recharged £12,696 of staff costs and goods and services purchased by the Council on behalf of the company (2013/14 £112,631). The company did not provide any services to the Council.

A copy of the accounts can be obtained from Voluntary Action Rotherham, The Spectrum, Coke Hill, Rotherham, S60 2HX.

## (ix) The Northern College for Residential Adult Education Limited

The Northern College for Residential Adult Education Limited was set up in 1978, by a consortium of local authorities and trade unions to provide long term residential education for adults. The company previously comprised six full members, the local authorities of Barnsley, Doncaster, Rotherham, Sheffield and Leeds, and the trade union UNISON. Bradford City Council and Kirklees MDC were associate members.

The College Company was reconstructed and from 1 April 2001 all members of the Board of Governors of the College constitute the Company. As at 31 July 2014 there were 16 members of which 3 were local authority nominated.

The mission of the company is: 'To provide outstanding residential and community education for the empowerment and transformation of individuals and communities.'

At the time of publication of this Statement, accounts for the company for the year ending 31 July 2014 were available and the details are as follows:

31 Jul 13		31 Jul 14
£000		£000
5,616	Turnover	5,854
145	Surplus for the year	236
2,050	Net Assets	2,260

Rotherham MBC made no contribution towards the running costs of the company during 2014/15 (2013/14 nil).

During the financial year ended 31 March 2015, the company provided services to the Council of  $\pounds$ 7,510 (2013/14  $\pounds$ 2,078) and incurred no charges from the Council (2013/14 nil).

A copy of the accounts can be obtained from The Principal, The Northern College for Residential Adult Education Limited, Wentworth Castle, Stainborough, Barnsley S75 3ET.

#### (x) Phoenix Enterprises (Rotherham) Ltd

This company commenced trading on 1 June 1998 and its principal activity is providing "Advice and Guidance to unemployed clients, including specialist support and wage subsidies." It is a social enterprise, not for profit organisation limited by guarantee.

At the time of publication of this Statement, accounts for the company and its subsidiary undertakings for the year ending 31 March 2014 were available and the details are as follows:

31 Mar 13		31 Mar 14
£000		£000
1,719	Turnover	1,956
(82)	Profit / (Loss) before taxation	60
(83)	Profit / (Loss) after taxation	51
1,491	Net Assets	1,542

Rotherham Borough Council's grants to and payments for services provided by the company during 2014/15 was  $\pounds$ 7,500 (2013/14  $\pounds$ 11,992), and incurred charges from the Council to the value of  $\pounds$ 2,492 (2013/14  $\pounds$ 3,224).

A copy of the accounts of the company may be obtained from the company at the Head Office, Old Vicarage Lane, All Saints Church Yard, Vicarage Lane, Rotherham, S65 1AA.

#### (xi) Rotherham United Community Sports Trust

Rotherham United Community Sports Trust is a company limited by guarantee governed by a board of trustees in accordance with its Memorandum and Articles of Association dated 11th December 2007. It is registered as a charity with the Charity Commission. The liability of the members is limited to an amount not exceeding £10.

Its principal activities are to promote community participation in healthy recreation, provide and assist in providing facilities for sport and recreation in the interests of social welfare, and, to advance the education of children and young people.

At the time of publication of this Statement, accounts for the company for the year ending 31 August 2014 were available and the details are as follows:

31 Aug 13		31 Aug 14
£000		£000
872	Gross incoming resources for the year	811
11	Net incoming resources for the year	10
283	Net Assets	293

During 2014/15, the Council paid a grant of £1,250 to the trust (2013/14 £2,500) and payments for services provided by the company of £36,943 (2013/14 £37,446) and it incurred charges from the Council to the value of £38,060 (2013/14 £59,050).

A copy of the accounts of the company may be obtained from the company at Mangham House, Mangham Road, Barbot Hall Industrial Estate, Rotherham, S61 4RJ.

#### (xii) YHGfL Foundation

YHGfL Foundation is a not for profit company limited by guarantee. Its membership comprises Rotherham MBC, Calderdale MBC, Doncaster MBC, East Riding of Yorkshire Council, Kingston upon Hull CC, Kirklees MBC, Leeds CC, North East Lincolnshire Council, North Lincolnshire Council, North Yorkshire Council, Sheffield CC, Wakefield City MDC. In the summer of 2014, the local authorities members' took a decision to disband the Consortium by April 2015 and work has started in each of the local authorities to enable this to happen.

The company's principal activity is to advance education and learning through the use of information and communications technology for the benefit of schools, teachers and learners in the Yorkshire and Humberside Region.

YHGfL established a new commercial trading arm which commenced trading on 1 January 2014. The purpose of the new trading company is to refocus YHGfL activities on dealing directly with its customer base rather than through its partnerships with the local authority members as their ability to fund YHGfL activity reduces due to budget cuts.

At the time of publication of this Statement, accounts for the company for the year ending 31 March 2014 were available and the details are as follows:

31 Mar 13		31 Mar 14
£000		£000
2,013	Turnover	2,066
36	Profit before taxation	1
29	Profit / (Loss) after taxation	(11)
(347)	Net Liabilities	(274)

Rotherham MBC did not make a direct contribution to the running costs of this company during 2014/15 (2013/14 nil).

During the financial year ended 31 March 2015, the company provided services to the Authority to the value of £85,311 (2013/14 £120,320) and incurred no charges from the Council (2013/14 nil).

A copy of the accounts of the company may be obtained from the company at Normanby Gateway, Normanby Enterprise Park, Lysaghts Way, Scunthorpe, North Lincolnshire, DN15 9YG.

#### (xiii) Yorkshire Purchasing Organisation

The Yorkshire Purchasing Organisation (YPO) was established in 1974 to fulfil the supplies requirements of a number of local authorities. Rotherham was one of thirteen local authority founder members. A further 31 associate members have since joined.

The principal activity of the organisation is to deliver effective, efficient and economical arrangements for the supply of goods, materials and services by securing the best terms for purchasing, storing and distributing items in common use.

In July 2014, the member authorities agreed to form YPO Procurement Holdings Limited, a separate limited company. Its first trading subsidiary, YPO Supplies Ltd, was launched in September 2014 to enable customers outside the public sector to buy goods and services from YPO. The Council, along with the other 12 founder members, acquired a single ordinary share of £1 in YPO Procurement Holdings Limited in August 2014. The Council's shareholding represents a 7.7% interest in the company.

At the time of publication of this Statement, accounts for the YPO for the year ending 31 December 2014 were available and the details are as follows:

As restated 31 Dec 13		31 Dec 14
£000		£000
121,855	Turnover	120,985
7,388	Surplus for the year before dividend	8,285
(8,210)	Dividend declared	(7,879)
(822)	Surplus / (Deficit) for the year	406
23,034	Net Assets	23,905

Rotherham MBC did not make a direct contribution to the running costs of the YPO during 2014/15 (2013/14 nil).

During the year ended 31 December 2014, the Council purchased goods from the YPO to the value of  $\pounds$ 4.16m (2013/14  $\pounds$ 4.339m).

The Council's share of the proposed dividend for the year ended 31 December 2014 is £468,016 (2013/14 £435,945) of which £34,740 is in the form of a redeemable customer loyalty voucher.

A copy of the accounts of the company may be obtained from Unit 41, Industrial Park, Wakefield, WF2 0XE.

# Other

The following table discloses material transactions between the Council and other related parties.

2013/14			2014/15
£	Related Parties	Nature of Transactions	£
	Assisted Organisations:		
22,900	Dinnington Resource Centre	Fees	22,208
29,188	Full Life Christian Centre	Grants	44,260
21,788	Get Sorted Academy of Music	Fees	20,850
93,353	Rotherham Advocacy Partnerships	Grants and Fees	118,984
20,294	Rotherham Diversity Forum	Grants and Fees	9,522
3,599	Rotherham Ethnic Minority Alliance Ltd	Fees	29,130
25,732	Tassibee Project	Grants, Fees and Charges	37,976
19,011	United Multicultural Centre Ltd	Fees	18,630
	Member Related:		
448,622	Rotherham and Barnsley Mind	Grants and Fees	398,936
310,108	Rotherham Women's Refuge	Fees	355,674
14,470	Safe At Last	Fees and Charges	0
56,544	Swinton Lock Activity Centre	Grants and Fees	26,217
318,474	Voluntary Action Rotherham	Grants and Fees	258,312
	Officer Related Organisations:		
60,478	GROW	Grants and Fees	125,364
33,198	Kiveton Park Independent Advice	Grants and Fees	29,698
	Other Related Organisations:		
16,443,908	Sheffield City Region Combined Authority	Transport Levy	14,485,261

# Note 18 Pensions

The Council participates in three separate pension schemes relating to: Teachers, Local Government employees and staff performing Public Health Functions who transferred to the authority on 1 April

2013. All three schemes require contributions from both the employer and the employee, and provide members with benefits calculated by reference to pay levels and length of service.

### (a) <u>Teachers</u>

Teachers employed by the Council are members of the Teachers' Pension Scheme, administered by the Teachers' Pension Agency (TPA). It provides teachers with defined benefits upon their retirement, and the Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries. Scheme benefits are underwritten by the Government.

Although the scheme is unfunded, the TPA uses a notional fund as the basis for calculating the employer's contribution rate paid by Local Education Authorities (LEAs). However it is not possible for the Council to identify a share of the underlying liabilities in the scheme attributable to its own employees. For the purposes of this Statement of Accounts it is therefore accounted for on the same basis as a defined contribution scheme.

During 2014/15 the Council paid employer's contributions calculated at 14.1% amounting in total to  $\pounds$ 8.061m (2013/14 £10.16m). Contributions have reduced due to a number of schools converting to academies during 2014/15.

The total of contributions expected to be made to the Teachers' Pension Scheme by the Council in the year to 31 March 2016 is £6.6m.

A new Teacher's Pension Scheme came into effect in April 2015. Most members of the existing scheme transferred to the new scheme on that date but transitional arrangements have been put in place to provide protection to those nearest retirement age. The main features of the new scheme are that it is a career average scheme rather than a final salary scheme and the normal retirement age is now the same as that for the State Pension.

Coupled with the introduction of the new scheme, the Government Actuary's Department (GAD) has carried out an actuarial valuation of the scheme as at 31 March 2012. It shows there to be an overall deficit against the notional fund of  $\pounds$ 15bn compared to a deficit of  $\pounds$ 1.8bn at the time of the last actuarial valuation at 31 March 2004.

The GAD has determined that the employers' contribution over the 4 years commencing 2015/16 should be 16.4% (this compares to 14.1% under the existing scheme). The rate of 16.4% comprises 5.6% to recover the projected deficit at 31 March 2015 over a 15 year period and 10.8% to meet the ongoing benefits accrued by members under the new scheme from 1 April 2015 onwards. This has been capped at 10.9% over the years commencing 2015/16. Members will be expected to pay an average contribute of 9.6%. Implementation of the new rate has been deferred until 1 September 2015 in recognition of the fact that schools and other teaching establishments work on an academic and not financial year.

#### (b) Public Health Staff

Under the provisions of the Health and Social Care Act 2012, Public Health functions and the staff performing these duties were transferred from the National Health Service to Local Authorities on 1 April 2013. The majority of staff transferring have the eligibility to continue membership of the National Health Service Pension Scheme (NHSPS).

The NHSPS is an unfunded scheme operated on a "pay as you go" basis which provides defined benefits to its members. The NHS Business service (NHSBS) which administers the scheme uses a notional fund as a basis for calculating the employer's contribution rate paid by Local Authorities. However, it is not possible for the Council to identify its share of the underlying assets and liabilities relating to the scheme and it is therefore accounted for as if it were a defined contribution scheme with the amount charged to revenue being the employer contributions payable in the year. Employee contributions in 2014/15 are tiered from 5% to 14.5% based on salary.

During 2014/15 the Council paid employer's contributions calculated at 14% amounting in total to  $\pm 0.157$ m.

A new NHS Pension Scheme came into effect in April 2015, the main features of the new scheme are that it is a career average scheme rather than a final salary scheme and the normal retirement age is now the same as that for the State Pension.

An actuarial valuation of the NHS Pension Scheme was carried out as at 31 March 2012 to replace the previous actuarial valuation at 31 March 2004. The primary purpose of the 2012 actuarial valuation was to set the employer contribution rate payable from April 2015 under the new NHS Pension scheme. This determined that employee contribution rates continue to be tiered from 5% to 14.5% based on salary over the 4 years commencing 2015/16 and employer contributions at 14.3% over the same period. The total of contributions expected to be made to the new NHS Pension Scheme by the Council in the year to 31 March 2016 is £0.177m.

### (c) Other Local Government Employees

As part of the terms and conditions of employment of its officers and other employees, the Authority offers retirement benefits through its participation in the Local Government Pension Scheme, administered by the South Yorkshire Pensions Authority. Although these benefits will not actually be payable until employees retire, the Authority has a commitment to make the payments and this needs to be disclosed at the time that employees earn their future entitlement.

The Authority is able to identify a share of the underlying liabilities in the scheme attributable to its own employees and accordingly accounts for post-employment benefits as a defined benefit scheme in accordance with the requirements of IAS19. Consequently, the Authority recognises the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions.

However, the charge the Authority is required to make against Council Tax is based on the cash payable in the year, so the IAS 19 cost of retirement benefits is reversed out through the Movement in Reserves Statement and replaced by the actual contributions payable in the year. The IAS 19 figures provided by the actuary in 2014/15 make allowance for the reduction in liabilities falling on the Council as a result of schools acquiring academy status during the year which are shown as gains / losses on settlements.

During 2014/15 the Council paid employer's superannuation contributions calculated at 19.5% amounting to £24.023m (2013/14 £22.070m at 17.9%).

Total contributions of £24.0m are expected to be made to the Local Government Pension Scheme by the Council in the year to 31 March 2016 based on a contribution rate of 20.7%.

The contribution rates take account of changes to the Local Government Pensions Scheme which came into effect from April 2014. The main changes were the introduction of a career average scheme rather than a final salary scheme and a "50:50 Scheme Option" whereby members can elect to accrue 50% of the full scheme benefits and pay 50% of the normal member contribution for a period of up to 3 years.

They also reflect the most recent triennial actuarial valuation in March 2013 which the South Yorkshire Pensions Authority, on behalf of its member Authorities, commissioned from the actuary, Mercer Human Resource Consulting Ltd. This showed a worsening of the fund's position with the overall deficit on the scheme increasing from £1.085 billion at the previous actuarial valuation in 2010 to £1.330 billion in March 2013 (a funding level of 80% of scheme liabilities compared to 79% in 2010).

The funding plan, in accordance with the Funding Strategy Statement (FSS), is to make good the shortfall and achieve a funding level of 100% over a maximum period of 22 years (25 years at 2010 valuation).

With this funding objective in mind, over the course of the 3 years from 2014/15 there will be stepped annual increases of 0.3% p.a to bring the normal contribution rate for employers from 12% under the 2010 Triennial Valuation up to 12.9% required under the 2013 Valuation. There will also be stepped increases in the contributions made towards recovering Rotherham's share of the deficit on the pensions fund over the 22 years from 2014/15. The deficit recovery contribution in 2014/15 amounted to £9.0m and is due to increase to £9.3m in 2015/16 and £10.2m in 2016/17 after taking account of schools converting to Academy status.

The funding position and employers' contributions will be reviewed again at the next actuarial valuation as at 31 March 2016.

The funding level of the Pensions Fund is subject to a range of potentially material risks. The impact of small changes to key assumptions (inflation, pay awards, life expectancy, discounting of future pension liabilities) is set out in the sensitivity analysis later in this note. In assessing the potential level of liabilities the funds actuary has estimated the weighted average maturity profile of the defined benefit obligation to be 19 years.

The Pensions Authority invests the funds held by the scheme with the aim of achieving a return on these funds to pay the benefits due. If actual investment returns do not in future match the assumptions then the value of the assets will be lower and a funding shortfall could arise. To address this South Yorkshire Pensions Authority has processes in place to monitor investment performance and the actuaries produce an annual review of the fund's performance including a comparison to other local authority funds. The Pension Fund's investment strategy is reviewed alongside each triennial valuation.

In the event that an employer is unable to pay contributions or make good deficits, the Pension Authority's focus is to ensure as far as possible that any liability can be recovered should an employer exit the Pension Fund. Where an authority acts as guarantor for an employer that defaults the authority is responsible for meeting the liability, otherwise it falls on all employers in the Fund in relation to their size. Rotherham Council does not act as guarantor for other employers. Council contractors with access to the LGPS are required to have bonds in place (which are subject to regular review) to cover unpaid liabilities should their business fail before the end of their contract with the Council. In addition, contractors' contributions are subject to smoothing arrangements which are intended to ensure that they are fully funded by the end of the contract period.

An exception to this is regulation 64 of the Local Government Pensions Regulations which require, in some circumstances, that the Council makes Exit Payments in respect of employers leaving the Fund.

Further information in relation to the Local Government Superannuation Scheme can be found in the South Yorkshire Pension Fund Annual Report which is available upon request from the Superannuation Manager, South Yorkshire Joint Secretariat, Regent Street, Barnsley

## **Transactions relating to Post-employment Benefits**

The amounts included in the Comprehensive Income and Expenditure statement in relation to post retirement benefit costs under IAS 19 are shown in the table overleaf. It also shows the adjustment made through the Movement in Reserves Statement to bring the amount charged to the General Fund back to the employer contributions payable to the LGPS during the year.

г				
	Unfunded			Unfunded
Total Funded & Unfunded Local	Discretionary Benefits		Total Funded & Unfunded Local	Discretionary Benefits
Government	Arrangements		Government	Arrangements
Pension	(included in		Pension	(included in
Scheme	Total)		Scheme	Total)
2013/14	2013/14		2014/15	2014/15
£000	£000		£000	£000
		Net Cost of Services		
(25,969)	0	- Current Service Cost	(19,700)	0
(1,216)	0	- Past Service	(1,231)	0
13,401	0	- Gain / (loss) from settlements	12,251	0
		Financing and Investment Income and Expenditure		
(3,143)	0	- Current Service Cost - Trading Services	(3,110)	0
(15,256)	(846)	- Net Interest Expense	(11,494)	(908)
		Total Post-employment Benefits charged to the Surplus or Deficit		
(32,183)	(846)	on the Provisions of Service	(23,284)	(908)
		Other Post-employment Benefits charged to the Comprehensive		
		Income and Expenditure Statement		
		Remeasurement of the net defined benefit liability comprising:		
12,114	(1,038)	- Experience gain / (loss) on liabilities	0	0
		- Return on plan assets (excluding the amount included in the net		
26,950	0	interest expense)	75,938	0
(16,711)	(206)	<ul> <li>Actuarial gains and (losses) arising on changes in demographic assumptions</li> </ul>	0	C
(,)	()	- Actuarial gains and (losses) arising on changes to financial	·	
93,742	686	assumptions	(184,767)	(1,936)
		Total Post-employment Benefits charged to the Comprehensive		
116,095	(558)	Income and Expenditure Statement	(108,829)	(1,936)
		Movement in Reserves Statement		
		- Reversal of net charges made to the Surplus or Deficit on the		
7,854	(49)	Provision of Services for Post-employment benefits in accordance with the code	(3,257)	(1,468)
7,034	(40)		(3,237)	(1,400)
		Actual amount charged against General Fund:		
		Balance for pensions in year:		
(24,329)		<ul> <li>Employer's contributions payable to Scheme</li> </ul>	(26,541)	
	(1,356)	- Rechargeable Pensions		(1,376)

The Unfunded liabilities represent Compensatory Added Years' benefits which are not a liability of the LGPS and are therefore recharged to the employer. They have been included in the liabilities figure for the purpose of IAS 19 calculations, as unfunded discretionary benefits arrangements.

Net interest expense above includes £0.488m Administrative expenses in relation to investments during 2014/15 (2013/14 £0499m).

In addition to the recognised gains and losses included in the CIES in arriving at the surplus / deficit on services, actuarial loss of £108.829m (£116.095m gains in 2013/14), has been included in other comprehensive income and expenditure in the CIES.

Pension Assets and Liabilities recognised on the Balance Sheet

The amount included in the balance sheet from the authority's obligation in respect of its defined benefit plans is as follows:

	Total Funded & Unfunded Local Government Pension Scheme	Unfunded Local Government Pension
	31 Mar 14 £000	31 Mar 15
Fair Value of Scheme Assets	813,202	915,439
Present value of Funded Liabilities	(1,056,567)	(1,262,908)
Net (under) funding in Funded Plans	(243,365)	(347,469)
Present Value of Unfunded Discretionary Liabilities	(20,863)	(22,331)
	(264,228)	(369,800)
Amount in the Balance sheet:		
Liabilities - funded and unfunded	(1,077,430)	(1,285,239)
Assets - funded and unfunded	813,202	915,439
Net Assets / Liabilities	(264,228)	(369,800)

# Reconciliation of the Movements in the Fair Value of Scheme (Plan) Assets

Total Funded & Unfunded Local Government Pension Scheme 2013/14	Unfunded Discretionary Benefits Arrangements (included in Total) 2013/14		Total Funded & Unfunded Local Government Pension Scheme 2014/15	Unfunded Discretionary Benefits Arrangements (included in Total) 2014/15
£000	£000		£000	£000
760,597	0	Fair Value of Plan Assets at beginning of period	813,202	0
31,791	0	Interest on plan assets	36,374	0
		Remeasurement gain / (loss):		
26,950	0	<ul> <li>The return on plan assets, excluding the amount included in interest expense</li> </ul>	75,938	0
(499)	0	- Administrative expenses	(488)	0
(5,094)	0	- Settlements	(5,761)	0
24,329	1,356	- Employer contributions	26,541	1,376
7,700	0	- Member contributions	7,600	0
(32,572)	(1,356)	- Benefits/transfers paid	(37,967)	(1,376)
813,202	0	Fair Value of Scheme Assets at end of period	915,439	0

# Reconciliation of Present Value of the Scheme Liabilities (Defined Benefit Obligation)

Total Funded & Unfunded Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (included in Total)		Total Funded & Unfunded Local Government Pension Scheme	Unfunded Discretionary Benefits Arrangements (included in Total)
2013/14	2013/14		2014/15	2014/15
£000	£000		£000	£000
(1,133,066)	(20,815)	Benefit Obligation at beginning of period	(1,077,430)	(20,863)
(25,969)	0	Current Service Cost	(20,398)	0
(3,143)	0	Trading Services	(2,412)	0
(46,548)	(846)	Interest Cost	(47,380)	(908)
(7,700)	0	Member Contributions	(7,600)	0
		Remeasurement gains and (losses):		
12,114	(1,038)	- Experience gain / (loss)	0	0
(16,711)	(206)	<ul> <li>Actuarial Gain / (loss) arising from changes in demographic assumptions</li> </ul>	0	0
93,742	686	<ul> <li>Actuarial Gain / (loss) arising from changes in financial assumptions</li> </ul>	(184,767)	(1,936)
(67)	0	- Past Service Cost	(53)	0
(1,149)	0	- (Loss) / gain on Curtailments	(1,178)	0
18,495	0	- Liabilities extinguished on Settlements	18,012	0
32,572	1,356	- Benefits/Transfers paid	37,967	1,376
(1,077,430)	(20,863)	Benefit Obligation at end of period	(1,285,239)	(22,331)

Analysis of the Fair Value of Plan Assets:

		Total Funded & Unfunded Local Government Pension Scheme	Total Funded & Unfunded Local Government Pension Scheme
		31 Mar 14	31 Mar 15
	Quoted (Y/N)	£000	£000
Cash & cash equivalents:		16,492	14,922
Equity Investments:			
- UK quoted	Y	176,766	176,680
- Overseas quoted	Y	325,305	368,464
Bonds:			
- UK Government fixed	Y	0	7,049
- UK Government indexed	Y	84,630	109,853
- Overseas Government fixed	Y	21,322	23,344
- Overseas other	Y	3,261	5,859
- UK other	Y	50,703	47,145
Property:			
- UK direct	Y	68,126	86,143
-Property Funds	Y	11,698	13,732
Alternatvies:			
- Pooled Investment Vehicles	Ν	54,899	62,250
		813,202	915,441

The above asset values are at bid value as required by IAS19.

# **Basis for estimating assets and liabilities**

Liabilities have been assessed on an actuarial basis discounted to present value terms using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rate, salary levels, etc. The Council Fund liabilities have been assessed by Mercer Human Resources Ltd, an independent firm of actuaries, estimates for the Council Fund being based on the latest full valuation of the scheme as at 31 March 2013.

Local Government Pension Scheme	Discretionary Benefits		Local Government Pension Scheme	Discretionary Benefits
2013/14	2013/14		2014/15	2014/15
		Mortality assumptions:		
		Longevity at 65 for current pensioners:		
22.9 years	22.9 years	Men	23 years	23 years
25.5 years	25.5 years	Women	25.6 years	25.6 years
		Longevity at 65 for future pensioners:		
25.2 years	25.2 years	Men (in 20 years time)	25.3 years	25.3 years
28.3 years	28.3 years	Women (in 20 years time)	28.4 years	28.4 years
2.4%	2.4%	Rate of CPI inflation	2.0%	2.0%
4.15%	-	Rate of increase in salaries	3.75%	-
2.4%	2.4%	Rate of increase in pensions	2.0%	2.0%
4.5%	4.5%	Rate for discounting scheme liabilities	3.3%	3.3%

The principal assumptions used by the actuary have been:

Assets in the South Yorkshire Pension Fund are valued at fair value, which in line with the requirement of the Code is principally realisable or bid value for investments, and consist of the following categories, by proportion of the total assets held by the Fund.

# Sensitivity Analysis

Significant actuarial assumptions for the determination of the defined obligation are longevity, rate of inflation, expected salary increase and discount rate. The sensitivity analysis below indicates the effect on the defined benefit obligation of changes to these assumptions.

- If there were to be one year increase in the life expectancy for both men and women, the defined benefit obligation would increase by £24.8m if all other assumptions were held constant.
- If the rate of inflation were to be 0.1% higher, the defined benefit obligation would increase by £24.9m if all other assumptions were held constant.
- If the expected salary growth were to be 0.1% higher, the defined benefit obligation would increase by £5.7m if all other assumptions were held constant.
- If the discount rate used to discount future pension liabilities were to be 0.1% higher, the defined benefit obligation would decrease by £24.4m if all other assumptions were held constant.

In reality interrelationships exist between some of these assumptions, especially between discount rate and expected salary increases that both depends to a certain extent on expected inflation rates. The analysis above does not take account of any interdependence between the assumptions.

# Note 19 Property, Plant and Equipment

	Council Dwellings	Other Land & Buildings	Vehicles, Plant & Equipment	Infrastructure Assets	Community Assets	PP&E Under Construction	Surplus Assets	Total PP&E
	£000	£000	£000	£000	£000	£000	£000	£000
Cost or Valuation								
At 1 Apr 13	527,969	558,273	59,827	124,645	6,735	27,620	22,191	1,327,260
Additions	25,742	12,451	3,851	3,841	0	21,042	179	67,106
Accumulated Depreciation and Impairment written out to gross cost/valuation Revaluation increases/decreases to	(31,335)	(38,069)	0	0	0	(1,095)	(669)	(71,168)
Revaluation Reserve - as restated	2,166	16,627	0	0	0	0	(3,091)	15,702
Revaluation increases/decreases to Surplus or Deficit on the Provision of Services	6,493	8,363	0	0	0	0	(1,187)	13,669
Derecognition - Disposals as restated	(2,606)	(56,765)	(6,621)	0	0	0	(173)	(66,165)
Derecognition - Other	0	0	(149)	0	0	0	0	(149)
Reclassified to/from Held for Sale	0	0	0	0	0	0	(3,737)	(3,737)
Reclassified to/from Investment Properties	0	0	0	0	0	0	1,380	1,380
Other Movements in cost valuation as restated	48	(3,833)	3,820	1,566	81	(8,283)	5,992	(609)
At 31 Mar 14 as restated	528,477	497,047	60,728	130,052	6,816	39,284	20,885	1,283,289
Depreciation and Impairment								
At 1 Apr 13	(30,924)	(81,739)	(22,054)	(26,081)	(6,115)	(640)	(1,920)	(169,473)
Accumulated Depreciation and Impairment written out to gross cost/valuation	31,335	38,069	0	0	0	1,095	669	71,168
Depreciation Charge	(12,919)	(11,296)	(5,088)	(2,972)	(3)	0	(114)	(32,392)
Impairment losses/reversals to Revaluation Reserve	(577)	(2,380)	0	0	0	0	(226)	(3,183)
Impairment losses/reversals to Surplus or Deficit on the Provision of Services - as restated	(24,475)	(9,470)	(3)	(1,494)	(250)	(454)	(744)	(36,890)
Derecognition - Disposals	70	3,446	1,390		0	0	3	4,909
Derecognition - Other	0	0	21	0	0	0	0	21
Reclassification to / from Held for Sale Other movements in depreciation and	0	0	0	0	0	0	-	278
impairment - as restated	(1)	367	(55)	0	0	0	(311)	0
At 31 Mar 14	(37,491)	(63,003)	(25,789)	(30,547)	(6,368)	1	(2,365)	(165,562)
Net Book Value								
At 31 Mar 14 as restated	490,986	434,044	34,939	99,505	448	39,285	18,520	1,117,727
At 31 Mar 13	497,045	476,534	37,773	98,564	620	26,980	20,271	1,157,787

	Council Dwellings କ	Other Land & ୦ Buildings କ	Vehicles, 0 Plant & 40 Equipment	Infrastructure O Assets ස	Community 00 Assets 40	PP&E Under 영 Construction 육	Surplus 00 Assets 40	Total PP&E 00
Cost or Valuation	2000	2000	2000	2000	2000	2000	2000	2000
At 1 Apr 13	528,477	497,047	60,728	130,052	6,816	39,284	20,885	1,283,289
Additions	29,113	6,475	4,383	6,477	24	14,272	358	61,102
Accumulated Depreciation and Impairment written out to gross cost/valuation Revaluation increases/decreases to Revaluation Reserve	(37,719) 1,913	(10,045) 5,882	0	0	0	0	(288) 81	(48,052) 7,885
Revaluation increases/decreases to Surplus or Deficit on the Provision of Services	8,965	(11,862)	0	0	0	0	(49)	(2,946)
Derecognition - Disposals	(2,899)	(130,206)	(9,342)	0	(48)	0	(3,367)	(145,862)
Derecognition - Other	0	0	0	0	0	0	0	0
Reclassified to/from Held for Sale Reclassified to/from Investment Properties	0	0 (46)	0	0	0	0 (217)	(1,342) 0	(1,342) (263)
Other Movements in cost valuation	175	11,371	0	17,544	(19)	(29,962)	235	(656)
At 31 Mar 15	528,025	368,616	55,770	154,073	6,781	23,377	16,513	1,153,155
Depreciation and Impairment								
At 1 Apr 14	(37,491)	(63,003)	(25,789)	(30,547)	(6,368)	1	(2,365)	(165,562)
Accumulated Depreciation and Impairment written out to gross cost/valuation	37,719	10,045	0	0	0	0	288	48,052
Depreciation Charge	(12,639)	(7,890)	(4,569)	(3,069)	(3)	0	(63)	(28,233)
Impairment losses/reversals to Revaluation Reserve	(1,121)	(638)	0	0	0	0	(5)	(1,764)
Impairment losses/reversals to Surplus or Deficit on the Provision of Services	(27,546)	(2,194)	0	(28)	(24)	0	(229)	(30,021)
Derecognition - Disposals	104	10,590	2,660	0	0	0	418	13,772
Derecognition - Other	0	0	0	0	0	0	0	0
Reclassification to / from Held for Sale	0	0	0	0	0	0	0	0
Reclassified to/from Investment Properties Other movements in depreciation and	0	6	0	0	0	0	0	6
impairment	(14)	12	0	0	0	0	1	(1)
At 31 Mar 15	(40,989)	(53,070)	(27,699)	(33,644)	(6,395)	1	(1,955)	(163,751)
Net Book Value								
At 31 Mar 15	487,036	315,546	28,071	120,429	386	23,378	14,558	989,404
At 31 Mar 14 as restated	490,986	434,044	34,939	99,505	448	39,285	18,520	1,117,727

# (a) <u>Carrying Value of PFI Assets</u>

Included within Property, Plant and Equipment are PFI assets with the following carrying value:

2013/14 as restated		2014/15
£000		£000
	Cost or Valuation:	
142,875	At 1 April as restated	104,425
(377)	Accumulated Depreciation and Impairment written out to gross cost/valuation	(1,627
1,256	Additions	1,115
334	Revaluation Increases / (Decreases) taken to Revaluation Reserve	929
1,132	Revaluation Increases / (Decreases) taken to (Surplus) or Deficit on the Provision of Services	(4,908)
(40,795)	Derecognition - Disposals	(27,913
104,425	Cost or Valuation at 31 March	72,021
	Depreciation & Impairment:	
11,290	At 1 April	11,964
(377)	Adjustments between cost / value & depreciation/impairment	(1,627
2,827	Depreciation Charge	1,626
0	Depreciation written out on Revaluation Reserve	22
0	Depreciation written out on Revaluation taken to (Surplus) or Deficit on the Provision of Services	67
316	Impairment Losses Recognised in the Revaluation Reserve	2
939	Impairment Losses taken to (Surplus) or Deficit on the Provision of Services	145
(3,031)	Derecognitions - Disposals	(2,713
11,964	Depreciation and impairment at 31 March	9,486
	Net Book Value	
92,461	At 31 March	62,535
2013/14 as		2014/15
restated		2014/13
£000		£000
81,351	Land and buildings	54,419
9,107	Vehicles, Plant, Furniture and Equipment	6,113
2,003	Assets under Construction	2,003

The carrying value of PFI Assets has come down by £25.2m due to PFI schools converting to academies.

62,535

#### Effects of change in estimates

Total

92,461

There were no material changes in accounting estimates during the financial year.

#### **Valuations**

Capital assets are revalued on the basis of a five year rolling programme in accordance with RICS Guidance, and in the case of council dwellings in accordance with revised guidance on housing stock valuations. In 2014/15 the assets were revalued by Jonathan R Marriott BSc(Hons), MRICS, Principal Estates Surveyor, acting as Internal Valuer within the Council's Economic and Development Services. The Statement of Accounting Policies provide further information on revaluation and depreciation policies. The table below provides an analysis between the carrying value of assets carried in the balance sheet at historical cost and those carried in the balance sheet at fair value together with, in the case of the latter, when assets were revalued.

	Council Dwellings	Other Land & Buildings	Vehicles, Plant & Equipment	Infrastructure Assets	Community Assets	Surplus Assets	Assets Under Construction	Total
	£000	£000	£000	£000	£000	£000	£000	£000
Carried at historical cost	26,330	36,090	55,770	154,073	6,781	2,864	23,377	305,285
Valued at fair value as at:								
31 Mar 15	501,695	52,241	0	0	0	13,649	0	567,585
31 Mar 14	0	89,044	0	0	0	0	0	89,044
31 Mar 13	0	58,789	0	0	0		0	58,789
31 Mar 12	0	49,884	0	0	0	0	0	49,884
31 Mar 11	0	82,568	0	0	0	0	0	82,568
Total Cost or Valuation	528,025	368,616	55,770	154,073	6,781	16,513	23,377	1,153,155

## **Downward Revaluations and Impairment**

Of the net valuation decrease of £33m charged to the CIES in 2014/15, £31.372m relates to capital expenditure which did not enhance asset carrying values. There has also been a reduction in the value of the Council's school buildings of £7.566m, this being offset by an increase in other property values of £4.619m.

#### Capital commitments

At 31 March 2015 the Council has entered into a number of contracts for the construction or enhancement of Property, Plant and Equipment in 2014/15. The Council had significant commitments of £1 million or more budgeted to cost £16.674m (£18.985 million at 31 March 2014).

	Cost
	£m
Neighbourhood and Adult Services:	
Refurbishment of Dwellings	13.506
Children and Young People's Services:	
Eldon Road Primary School	3.168
Total	16.674

The projects above are included in the Council's Medium Term Capital Programme and appropriate funding has been committed.

## Note 20 Investment Property

Income and expenditure from investment property included within Financing and Investment Income and Expenditure (Note 5) was as follows:

2013/14		2014/15
£000		£000
(1,367)	Rental income from investment property	(1,264)
456	Direct operating expenses arising from investment property	432
(911)	Net income	(832)
(239)	Net (surplus) / losses from fair value adjustments	(77)
98	(Profit) /Loss on disposal	(95)
(1,052)	Total included in Finance & Investment Income	(1,004)

The following table summarises the movement in the fair value of investment properties over the year:

2013/14		2014/15
£000		£000
31,098	Balance at 1 April	29,356
6	Subsequent expenditure	4,330
(607)	Disposals	(2,624)
239	Net gain / (loss) from fair value adjustments	77
0	Net gain / (loss) through Revaluation Reserve	31
(1,380)	Transfers (to) / from Property, Plant & Equipment	257
29,356	Balance 31 March	31,427

There are no restrictions on the Council's ability to realise the value inherent in its investment property or the Council's right to the remittance of income and the proceeds of disposal.

The Council has no major contractual obligations to purchase, construct or develop investment property or for repairs, maintenance or enhancement.

# Note 21 Intangible Assets

The Council has purchased software licences that it accounts for as intangible assets, the licences are valued at cost. The Council has no internally generated intangible assets. The software licences have a finite useful life of 3 years during which period they are being amortised using the straight line method.

2013/14		2014/15
£000		£000
	Balance at 1 April:	
2,078	- Gross carrying amount	3,186
(1,438)	- Accumulated amortisation	(1,677)
640	Net carrying amount at 1 April	1,509
	Additions:	
710	- Purchases	1,054
398	- Reclassified from PP&E under Construction	840
(239)	Amortisation	(601)
1,509	Net carrying amount at 31 March	2,802
	Comprising:	
3,186	Gross carrying amounts	5,080
(1,677)	Accumulated amortisation	(2,277)
1,509	Balance at 31 March	2,803

# Note 22 Assets Held for Sale

	Assets Held for Sale-Current Assets H		Assets Held for S	eld for Sale-Non-current	
	2013/14	2014/15	2013/14	2014/15	
	£000	£000	£000	£000	
Balance at 1 April	288	689	0	0	
Assets newly classified as held for sale:					
- Property, Plant and Equipment	3,459	1,342	0	0	
- Newly Acquired Assets	0	0	0	0	
Revaluation (losses)	(25)	(78)	0	0	
Assets declassified as held for sale:					
Assets sold	(3,033)	(495)	0	0	
Balance at 31 March	689	1,458	0	0	

# Note 23 Heritage Assets

Nature and scale of heritage assets held by the Council:

## Museum Exhibit

The Museum Exhibit collections hold over 90,000 items. Approximately 10% of these are on display at Clifton Park Museum in Rotherham. The remainder are held in off-site locations within the Borough. Access to the collections can be obtained during the main museum opening times. The collections can be divided into the following main categories:

- a) Social & Industrial History (around 11,000 items) Contains objects and ephemera illustrating themes of domestic, personal and community life within the Borough from 1660 to the present day.
- b) Archaeology (around 36,000 items) Includes large collections excavated from the Roman Fort at Templeborough, Roche Abbey and Jesus College (Rotherham).
- c) World Cultures (around 300 items) Consists of objects originating from Africa, Asia, the Americas and Oceania. In 1981 the collection was transferred on loan to Leeds Museum.
- d) Numismatics & Philately (over 3,000 items) Includes items dating from the 4th century BC to the 20th century AD.
- e) Fine Art (around 3,000 items) Consists of oil paintings, water-colours, prints and a good collection of sculpture items.
- f) Decorative Art (around 5,500 items) Predominated by ceramic items including a large collection from Yorkshire potteries, the most significant being items from the Swinton Pottery/Rockingham Works.
- g) Natural Sciences (over 30,000 items) Including botanical and geological specimens from Yorkshire and Great Britain.

These assets are carried at valuation, using the insurance valuation as a proxy for market value or the sale of similar items as a basis, with the exception of the addition in 2012/13 which is currently shown at cost.

## Civic Regalia & Plate

The Council's collection of Civic Regalia includes the Mayor and Mayoress' Chain of Office, the Diamond Pendant, the Mace and the Empire Cup. The chains and pendants are held in a safe in the Town Hall until required for civic ceremonies whilst all other items are kept in display cases and can be seen as part of a tour of the building.

These assets are carried at valuation rather than cost, using the insurance valuation as a proxy for market value.

### **Archives**

The Council holds over 900 archive collections in secure, environmentally controlled, strong rooms and a secure, environmentally monitored store at Bailey House. These documents cover the history of the whole of Rotherham Borough from 1328 to the present day. The collection includes local authority materials, maps, plans, title deeds and family records. Access to the documents can be obtained by contacting the Archives and Local Studies Service.

These assets are carried at valuation rather than cost, using the insurance valuation as a proxy for market value.

#### **Historic Buildings**

Two historic buildings are in the ownership of the Council: Keppel's Column, a 35.5 metre high free standing Tuscan order column listed grade II, and Catcliffe Glassworks Cone a listed grade I conical structure dating from 1740, the earliest surviving example of its type in Western Europe. These buildings are closed to the public on safety grounds.

These assets are carried at valuation rather than cost, both of them being valued on the 1st April 2012 by by Jonathan R Marriott BSc(Hons), MRICS, Principal Estates Surveyor, acting as Internal Valuer. Both were regarded as having nil value as they are listed building with restrictions on their disposal, which gives them no commercial value.

#### Council policies for the acquisition, preservation, management and disposal of heritage assets

The Council's policies are contained in the "Collections Management policy" and the "Acquisition and Disposals policy", both of which are available on request from Heritage Services.

#### Heritage Assets

	Museum	Civic Regalia &		Historic	
	Exhibits	Plate	Archives	Buildings	Total
	£000	£000	£000	£000	£000
Cost or Valuation					
At 1 Apr 13 as restated	4,946	1,746	258	0	6950
31 Mar 14	4948	1746	258	0	6952
	Museum Exhibits	Civic Regalia & Plate	Archives	Historic Buildings	
	£000	£000	£000	£000	£000
Cost or Valuation					
1 Apr 14	4,948	1,746	258	0	6,952
Additions	0	0	0	26	26
Impairment Losses/Reversals Recognised in Surplus or Deficit on					
the Provision of Services	0	0	0	(28)	(28)
Other Movements	0	0	0	2	2
31 Mar 15	4,948	1,746	258	0	6,952

## Heritage Asset Values

The table below provides an analysis between the carrying value of assets carried in the balance sheet at historical cost and those carried at fair value.

	Museum Exhibits	0		Historic Buildings	
	£000	£000	£000	£000	£000
Historic Cost	2	0	0	0	2
Valuation	4,946	1,746	258	0	6,950
Total Value	4,948	1,746	258	0	6,952

## Additions

	Museum Exhibits	•		Historic Buildings	
	£000	£000	£000	£000	£000
2012/13	2	0	0	0	2
2013/14	0	0	0	0	0
2014/15	0	0	0	26	26
Total Value	2	0	0	26	28

It is not practicable to present additions for years prior to 2010/11 as detailed information is not available.

## **Disposal of Heritage Assets**

There have been no Heritage Asset disposals in 2014/15.

# Note 24 Financial Instruments – Balances

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments:

	Long	Term	Short Term		
	31 Mar 14	31 Mar 15	31 Mar 14	31 Mar 15	
	£000	£000	£000	£000	
Financial Liabilities (principal amount)	448,884	446,597	27,280	22,286	
Plus Accrued Interest	0	0	4,750	4,407	
Plus(+)/Less(-) Other accounting adjustments	0	0	0	0	
Financial liabilities at amortised cost	448,884	446,597	32,030	26,693	
Financial liabilities at fair value through the I & E	0	0	0	0	
Total Borrowings	448,884	446,597	32,030	26,693	
Loans and receivables (principal amount)	0	0	19,754	18,674	
Plus Accrued Interest	0	0	1	0	
Plus(+)/Less(-) Other accounting adjustments	0	0	(6)	(6)	
Loans and receivables at amortised cost	0	0	19,749	18,668	
Unquoted equity investments at cost	192	190	0	0	
Total Investments	192	190	19,749	18,668	

No financial instruments have been reclassified during the year. The Council also did not transfer any financial assets which have not been derecognised or retained a continuing involvement in a transferred asset.

# Note 25 Financial Instruments – Risk

The Council's activities necessarily expose it to a variety of financial risks. The key risks are:

- Credit risk the possibility that other parties might fail to pay amounts due to the Council;
- Liquidity risk the possibility that the Council might not have funds available to meet its commitments to make payments;
- Re-financing risk the possibility that the Council might have to renew a financial instrument on maturity at less advantageous interest rates or terms.
- Market risk the possibility that financial loss might arise for the Council as a result of changes in such measures as interest rates movements.
- Overall Procedures for Managing Risk

The Council's overall risk management procedures focus on the uncertainties of financial markets, and implementing restrictions to minimise these risks. The procedures for risk management are set out in the Local Government Act 2003 and the associated regulations. These require the Council to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act. Overall these procedures require the Council to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by approving annually in advance prudential indicators for the following three years, limiting:
  - The Council's overall borrowing;
  - Its maximum and minimum exposures to fixed and variable rates;
  - Its maximum and minimum exposures the maturity structure of its debt;
  - Its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance.

These are required to be reported and approved at the Council's annual Council Tax and Budget setting meeting. These items are reported with the annual treasury management strategy which outlines the detailed approach to managing risk in relation to the Council's financial instrument exposure. Actual performance is also reported semi-annually to Members.

These policies are implemented by a central treasury team. The Council maintains written procedures for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed regularly.

## Credit Risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the Council's customers.

This risk is minimised through the Annual Investment Strategy, which requires that deposits are not made with financial institutions unless they meet minimum credit criteria. The Annual Investment Strategy also considers maximum amounts and time limits in respect of each financial institution. Details of the Investment Strategy can be found on the Council's website.

The following analysis summarises the Authority's potential maximum exposure to credit risk, based on experience of default assessed by the ratings agencies and the Council's experience of its customer collection levels, adjusted to reflect current market conditions.

	Amount at	Historical experience of default	Adjustment for market conditions at	Estimated maximum exposure to defaults
	31 Mar 15		31 Mar 15	
	£000	%	%	£000
	(a)	(b)	(C)	(a*c)
Deposits with banks and financial institutions – excluding Icelandic Banks				
AAA rated counterparties	18,570	0.000%	0.000%	0
AA rated counterparties	0	0.030%	0.030%	0
A rated counterparties	0	0.080%	0.080%	0
Bonds	0	0.000%	0.000%	0
Total	18,570			0
Debtors				
Long Term Debtors	10,823	3.945%	3.945%	427
Sundry Debtors	8,678	11.143%	11.143%	967
Council Tax	7,955	26.310%	26.310%	2,093
NNDR	859	27.590%	27.590%	237
Community Charge	43	95.349%	95.349%	41
Housing Benefits	3,491	40.275%	40.275%	1,406
Housing Tenants	6,336	58.933%	58.933%	3,734
Other Short-Term Debtors	24,741	3.791%	3.791%	938
Debtors	62,926			9,843

Except as disclosed later at Note 29 the Council has no exposure to losses from non-performance by any of its counterparties in relation to deposits and bonds.

Whilst the current credit crisis in international markets has raised the overall possibility of default the Council maintains strict credit criteria for investment counterparties. As a result of these high credit criteria, we have maintained historical default rates as a good indicator under these current conditions.

The Council also uses non credit rated institutions (for instance smaller building societies or bank subsidiaries where the parent has a satisfactory rating). In these circumstances these investments would be classified as other counterparties.

The estimated maximum exposure to defaults of £9.843m represents the Council's provision for bad debts as disclosed within the Balance Sheet. In calculating these provisions reference is made to historical collection rates and these rates are applied to the debt raised rather than the percentages shown above.

The Council does not generally allow credit for its sundry debtors, such that all of the balance is past its due date for repayment. The past due amount can be analysed as follows:

31 Mar 14		31 Mar 15
£000		£000
6,875	Less than three months	6,318
333	Three to six months	188
756	Six months to one year	821
1,808	More than one year	1,351
9,772		8,678

# **Collateral**

The Council initiates a legal charge on property where, for instance, clients require the assistance of social services but cannot afford to pay immediately. The total collateral at 31 March 2015 was  $\pounds$ 1.041m ( $\pounds$ 0.931m as at 31 March 2014).

# Liquidity Risk

The Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well through cash flow management procedures required by the Code of Practice. This seeks to ensure that cash is available when it is needed.

The Council has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and the PWLB, which provides access to longer term funds, also acts as a lender of last resort to councils (although it will not provide funding to a council whose actions are unlawful). The Council is also required to provide a balanced Budget by the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

# **Refinancing and Maturity Risk**

The Council maintains a significant debt and investment portfolio. Longer term risk to the Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

Limits on the maturity structure of debt and the limits on investments placed for longer than one year are the key controls used to address this risk. The treasury team address the operational risks within the Council approved parameters by:

- Monitoring the maturity profile of financial liabilities and amending the profile by either new borrowing or rescheduling existing debt; and
- Monitoring the maturity profile of investments to ensure sufficient liquidity is available for the Council's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to longer term cash flow needs.

31 Mar 14 31 Mar 15 £000 £000 26,693 32,030 Less than one year 22,286 Between one and two years 17,292 71,529 Between two and seven years 54.565 50,824 Between seven and fifteen years 50,768 304,245 More than fifteen years 323,973 480.914 473,291

The maturity analysis of financial liabilities is as follows:

The maturity analysis of financial assets is as follows:

31 Mar 14		31 Mar 15
£000		£000
19,749	Less than one year	18,668
0	Between one and two years	0
0	Between two and three years	0
0	More than three years	0
19,749		18,668

All trade debtors and other payables are due to be paid in less than one year and trade debtors of  $\pounds 8.678m$  are not shown in the above table. Interest accruals are disclosed as less than one year although associated with both short and long-term financial liabilities and assets.

# Market Risk

Interest Rate Risk – The Council is exposed to interest rate movements on its borrowings and investments. Movements in interest rates have a complex impact on the Council, depending on how variable and fixed interest rates move across differing financial instrument periods. For instance, a rise in variable and fixed interest rates would have the following effects:

- Borrowings at variable rates the interest expense charged to the Comprehensive Income and Expenditure Statement will rise;
- Borrowings at fixed rates the fair value of the borrowing liability will fall (no impact on revenue balances);
- Investments at variable rates the interest income credited to the Comprehensive Income and Expenditure Statement will rise; and
- Investments at fixed rates the fair value of the assets will fall (no impact on revenue balances).

The Council has a number of strategies for managing interest rate risk. The Annual Treasury Management Strategy draws together the Council's prudential indicators and its expected treasury operations. It includes a statement about expectations regarding interest rate movements. From this strategy a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. The treasury team monitor market and forecast interest rates within the year to adjust exposures appropriately. For instance during periods of falling interest rates, and where economic circumstances make it favourable, fixed rate investments may be taken for longer periods to secure long term returns.

The risk of interest rate loss is partially mitigated by Government grant payable on financing costs. If all interest rates had been 1% higher (with all other variables held constant) the financial effect would be:

2013/14		2014/15
£000		£000
241	Impact on Surplus or Deficit on the Provision of Services	134
0	Increase in Government grant receivable for financing costs	0
117	Share of overall impact debited to the HRA	65
0	Decrease in the fair value of fixed rate investment assets	0
0	Impact on Other Comprehensive Income and Expenditure	0
(64,536)	Decrease in fair value of fixed rate borrowing liabilities (no impact on the Surplus or Deficit on the Provision of Services or Other Comprehensive Income and Expenditure)	(95,481)

The approximate impact of a 1% fall in interest rates would be as above but with the movements being reversed. These assumptions are based on the same methodology as used in Note 27 Fair Value of Assets and Liabilities carried at amortised cost.

<u>Price Risk</u> – The Council does not generally invest in equity shares but does have a number of small shareholdings in its related companies. The Council is therefore not exposed to any significant risks arising from movements in the price of these shares and the shares are not classified as Available-for-Sale.

<u>Foreign Exchange Risk</u> – The Council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to risk arising from movements in exchange rates.

# Note 26 Financial Instruments – Gains/Losses

Gains/Losses charged to the Income and Expenditure Account and the STRGL for the year to 31 March 2015 are as follows:

2013/14		Financial Liabilities	F	Financial Assets		
Total		Liabilities measured at amortised cost	Loans and	Available-for- sale assets	Fair value through the CIES	Total
£000		£000	£000	£000	£000	£000
22,848	Interest expense	22,492	0	0	0	22,492
(184)	Impairment (gain)	0	0	0	0	0
0	Premium/discounts	0	0	0	0	0
11,625	Finance Lease Interest	11,438	0	0	0	11,438
	Interest payable and similar Charges Interest income	33,930 0	0 (707)	0 0	0 0	33,930 (707)
33,694	Net gain (-) / loss (+) for the year	33,930	(707)	0	0	33,223

# Note 27 Financial Instruments – Fair Value of Assets carried at Amortised Cost

Financial liabilities and financial assets represented by loans and receivables are shown in the balance sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that take place over the remaining life of the instruments, using the following assumptions:

- The fair values for financial liabilities have been determined by reference to the Public Works Loans Board (PWLB) redemption rules and prevailing PWLB redemption rates as at each balance sheet date. The fair values for non-PWLB debt have also been calculated using the same procedures and interest rates and this provides a sound approximation for fair value for these instruments.
- For loans receivable prevailing benchmark market rates have been used to provide the fair value;
- No early payment or impairment is recognised;
- Where an instrument has a maturity of less than 12 months or is a trade or other receivable the fair value is taken to be the principal outstanding or the billed amount.

The fair value is calculated as follows:

31 Ma	ar 14		31 Ma	ar 15
Carrying amount	Fair Value		Carrying amount	Fair Value
£000	£000		£000	£000
		Long and Short-term		
285,840	331,253	PWLB debt	257,926	345,757
195,074	196,096	Non-PWLB debt	215,365	282,109
0	0	Temporary	0	0
480,914	527,349	Total Debt	473,291	627,866
62,912	62,912	Trade Creditors	(59,877)	(59,877)
543,826	590,261	Total Financial Liabilities	413,414	567,989
19,749	19,749	Money Market loans less than one year	18,668	18,668
0	0	Money Market loans more than one year	0	0
0	0	Bonds	0	0
192	192	Equity	190	190
10,528	10,528	Long-term Debtors	10,823	10,823
9,772	9,772	Sundry Debtors	8,678	8,678
6,213	6,213	Council Tax	7,955	7,955
1,263	1,263	NNDR	859	859
43	43	Community Charge	43	43
3,231	3,231	Housing Benefits	3,491	3,491
5,314	5,314	Housing Rents	6,336	6,336
		Other Short-Term :		
19,713	19,713	Debtors	24,741	24,741
(9,588)	(9,588)	Bad Debts Provision	(9,843)	(9,843)
66,430	66,430	Total Loans and Receivables	71,941	71,941

The fair value for financial liabilities is greater than the carrying value because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the balance sheet date.

# Note 28 Financial Instruments – Soft Loans and Financial Guarantees

Soft Loans – Loans granted by the Authority at below market rates are accounted for on a fair value basis. This is the present value of all future cash receipts discounted using the prevailing market interest rate for a similar instrument for an organisation with a similar credit rating.

Government Regulations permit the removal of this charge through the Movement in Reserves Statement to the Financial Instruments Adjustment Account. The balance is then amortised from this account over the remaining life of the loans. At 31 March 2015 a £0.003m balance was held within the account.

Financial Guarantees – Under the revised Regulations the Council is required to record in its balance sheet any financial guarantees that it has provided based on the likelihood of the guarantee being called.

The initial recognition of the guarantee is measured at fair value based on the probability of the guarantee being called together with the likely amount payable under the guarantee.

At 31 March 2015 the Council had no material financial guarantees requiring disclosure within the Balance Sheet.

# Note 29 Impairment adjustment – Heritable Bank

Early in October 2008, the Icelandic bank Landsbanki collapsed and the UK subsidiary of the bank, Heritable, went into administration. The authority had £1.800m deposited in this institution, with a maturity date and interest rate as follows:

Bank	Date invested	Maturity Date	Amount Invested	Interest Rate	Carrying Amount	Impairment
			£m		£m	£m
Heritable	24/09/2008	24/10/2008	1.800	5.95%	0.098	0.006

All monies within the institution has been subject to an administration process. The amounts and timing of payments to depositors such as the authority have been determined by the administrators.

#### Recognition in the CIES

The total impairment recognised in the Comprehensive Income and Expenditure Statement amounting to £0.006m has been calculated by discounting the assumed cash flows at the effective interest rate of the original deposits in order to recognise the anticipated loss of interest to the authority until monies are recovered.

Interest credited to the Comprehensive Income and Expenditure Statement in respect of the investments is as follows:

Bank	Credited	Received	Credited	Received
	2013/14	2013/14	2014/15	2014/15
	£	£	£	£
Heritable	2,259	638	0	0

# Note 30 Long-Term Investments

2013/14		2014/15
£000		£000
0	Icelandic investments	0
	Investments in Associates and Joint Ventures:	
2	Investment in RBT (Connect) Ltd	0
190	Investment in BDR Property Limited (formerly Arpley Gas Ltd)	190
192	Balance at 31 March	190

# Note 31 Inventories

2013/14		2014/15
£000		£000
518	Balance at 1 April	794
6,893	Purchases	6,380
(6,590)	Recognised in year as an expense	(6,261)
(27)	Written on / (off) in year	(165)
794	Balance at 31 March	748

# Note 32 Construction contracts

The Council has not recognised any significant contract revenue in respect of construction contracts with third parties during the year, and there are no significant construction contracts in progress at 31 March 2015 (Nil 2013/14).

# Note 33 Debtors

	Short Term		Long Term	
	2013/14	2014/15	2013/14	2014/15
	£000	£000	£000	£000
Central Government Bodies	8,586	11,855	0	0
Other Local Authorities	684	1,798	0	0
NHS Bodies	3,143	1,924	0	0
Public corporations and trading funds	26	0	0	0
Other Entities and Individuals	23,680	27,110	10,370	10,397
Total	36,119	42,687	10,370	10,397

# Note 34 Cash and cash equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

Cash and cash equivalents as shown in the statement of cash flows can be reconciled to the related items in the Balance Sheet as follows:

31 Mar 14		31 Mar 15
£000		£000
26,344	Cash and Bank balances	25,916
(38,497)	Bank Overdraft	(36,141)
(12,153)	Total Cash and Cash Equivalents	(10,225)

# Note 35 Creditors

	Short Term		Long Term	
	2013/14	2014/15	2013/14	2014/15
	£000	£000	£000	£000
Central Government Bodies	(10,855)	(6,331)	0	0
Other Local Authorities	(3,254)	(912)	0	0
NHS Bodies	(2,554)	(1,583)	0	0
Public corporations and trading funds	0	0	0	0
Other Entities and Individuals	(43,198)	(50,388)	(3,051)	(716)
Total	(59,861)	(59,214)	(3,051)	(716)

#### Note 36 Provisions

Current Year	Balance as at 01 Apr 14 £000	,	Utilised during year £000	Unused Amounts Reversed £000	Balance as at 31 Mar 15 £000
Insurance Claims	(5,364)	(4,344)	3,679	0	(6,029)
Compensation Payments	(55)	0	8	47	0
Carbon Reduction Commitment	(431)	0	431	0	0
Severance Costs	(288)	0	192	0	(96)
Business Rates Appeals	(3,416)	(2,007)	1,549	0	(3,874)
Vehicle Repairs Costs	(50)	0	0	0	(50)
Other	(7,433)	(96)	3,830	45	(3,654)
Total	(17,037)	(6,447)	9,689	92	(13,703)
Current Provisions	(11,650)	(2,103)	6,010	67	(7,676)
Long Term Provisions	(5,387)	(4,344)	3,679	25	(6,027)
Total	(17,037)	(6,447)	9,689	92	(13,703)

	Balance as at 1 Apr 13	provision during year	Utilised during year	Amounts Reversed	Balance as at 31 Mar 14
Comparative Year	£000		£000	£000	£000
Insurance Claims	(5,594)	(3,706)	3,936	0	(5,364)
Compensation Payments	(25)	(30)	0	0	(55)
Carbon Reduction Commitment	(417)	(431)	385	32	(431)
Severance Costs	(70)	(288)	70	0	(288)
Business Rates Appeals	0	(3,416)	0	0	(3,416)
Vehicle Repairs Costs	0	(50)	0	0	(50)
Other	(8,157)	(199)	592	331	(7,433)
Total	(14,263)	(8,120)	4,983	363	(17,037)
Current Provisions	(8,646)	(4,414)	1,047	363	(11,650)
Long Term Provisions	(5,617)	(3,706)	3,936	0	(5,387)
Total	(14,263)	(8,120)	4,983	363	(17,037)

#### Insurance claims

The Council carried out a complete re-tender of its insurance arrangements in 2013, with new policies commencing 28 February 2013. The liability risk is insured by QBE (via RMP) whilst the property risk is insured by Zurich Municipal. The contracts are for three years with a two year optional extension.

In balancing the cost of insurance against the risk of a liability arising, the Council has elected to meet the policy excess in respect of certain types of claim (Employers Liability and Public Liability) and to co-insure or self-insure itself against other types of claim by operating an Insurance Fund. Details of the different types of claim covered by this arrangement are set out below.

The Council keeps under review the best estimate of the likely liability falling on the Insurance Fund by reference to recent claims history, repudiation rates and other relevant factors and the expert advice of the Council's legal representatives on larger more complex claims.

The provision in this year's accounts covers the estimated residual liability relating to claims settled by Municipal Mutual Insurance (MMI) which, under the terms of MMI's Scheme of Arrangement, can

no longer be met in full and therefore require a proportion to be repaid by the local authorities who were members of MMI when it went into solvent liquidation in 1992. This includes the Council.

The Council is currently liaising with its insurers to ascertain the extent to which the Council's insurance policies can be used to meet any liabilities arising from any legal claims that are brought in relation to child sexual exploitation cases.

#### (a) Employers Liability and Public Liability

Since the demise of Municipal Mutual Insurance (MMI) in 1992, many authorities have been retaining and funding their liability losses, third party, highways third party and employers' liability, up to an agreed threshold per claim. For several years, this remained static at £100,000, however, with effect from 28 February 2015, the Authority now meets the first £250,000 of every settlement. In effect the Insurance Fund meets the majority of settlements determined by the insurers.

#### (b) Fire

The Fund acts as a co-insurer, up to a stop-loss limit of £350,000 in any one period of insurance.

The Fund bears the first £50,000 of all claims involving education, municipal and housing property.

(c) <u>Motor</u>

All accidental damage to our own vehicles is self-funded. The Fund recoups the cost from user departments/services via a charge per vehicle. There is an excess of  $\pounds$ 500 on all claims ( $\pounds$ 1,000 for thefts) which is met initially by the Fund and recharged to owning departments. There is an excess of  $\pounds$ 500 on all underground plant claims. Third party risks remain with the external insurer.

(d) Council House Fires

The Fund bears all costs to repair fire damage on a full reinstatement basis. Blocks of flats above three storeys remain with the external insurer.

#### (e) <u>Council Flats – Added Perils</u>

The Fund insures blocks of flats for added perils where one or more flats have been sold under the right to buy arrangements.

(f) ICT Equipment

Where requested, schools ICT equipment is insured on the Fund on an 'All-Risks' basis. Responsibility for insurance of departmental ICT equipment also rests with the Fund.

(g) Other Equipment

Where requested, schools' musical instruments, televisual and video equipment, Youth & Community equipment and office equipment are insured on the Fund on an 'All-Risks' basis. In addition schools can insure many other items if desired.

In addition to the above there are many smaller risks which are self-insured including:

Schools PABX Equipment 'Time on Risk' Cover The York and Lancaster Exhibition

#### Severance Costs

Provision is made for the estimated severance costs associated with reductions in staff numbers arising from the restructuring of services when there are detailed formal plans in place, a valid expectation is raised amongst those staff who are affected that the plans will be implemented, significant changes to the plans are unlikely, and, the costs can be identified. The expectation is that the outstanding liability at 31 March 2015 will be settled in 2015/16.

#### Rating appeals

Under the business rates retention regulations which came into effect on 1 April 2013, an allowance is made for the amount of business rate income it is estimated will have to be refunded to business ratepayers as a result of appeal. The provision represents the Council's share of the overall estimated liability for refunding business ratepayers income recognised up to and including the end of the financial year. The government has directed the Valuation Office to clear the backlog of outstanding appeals by July 2015 and has introduced new regulations which prevent appeals lodged on or after 1 April 2015 being back-dated prior to this date. Accordingly, we anticipate the majority of refunds provided for at 31 March 2015 will be made during 2015/16 and the provision has therefore been classified as a current provision.

#### Vehicle Repairs Costs

A provision has been made for the estimated cost of repairs which are likely at the end of lease return arrangement for the waste fleet, to ensure vehicles meet the required condition.

#### <u>Other</u>

Other provisions comprise commercially or politically sensitive items disclosure of which would prejudice the Council's position.

# Note 37 Usable Reserves

The Council's usable reserves are summarised in the table below into capital and revenue followed by a brief description of the nature and purpose of each reserve. Movements in the Council's usable reserves are detailed in the Movement in Reserves Statement on Page 14 and Notes 1 and 2.

31 Mar 14		31 Mar 15
£000		£000
	CAPITAL RESERVES	
(18,316)	Capital Receipts Reserve	(23,721)
(5,224)	Major Repairs Reserve	(4,737)
(20,135)	Capital Grants Unapplied Account	(15,773)
	REVENUE RESERVES	
(6,305)	General Fund - Schools	(4,918)
(11,221)	General Fund - Non Schools	(12,365)
(33,436)	Earmarked Reserves	(81,187)
(16,697)	HRA	(20,728)
(3,186)	Earmarked HRA Reserves	0
(114,519)	TOTAL USABLE RESERVES	(163,429)

#### (a) <u>Capital Receipts Reserve</u>

Income from the disposal of non current assets is credited to the Capital Receipts Reserve. The amount credited in respect of housing capital receipts is reduced by the amount the Council is required to pay over to central government under the national pooling arrangements. The Capital Receipts Reserve can only be applied to finance new capital expenditure, repay debt or meet liabilities under credit arrangements.

#### (b) <u>Major Repairs Reserve</u>

The Council is required by regulation to establish a Major Repairs Reserve. The main credit to the account comprises the total depreciation charge for all HRA assets. This can only be used to finance new capital expenditure, repay debt or meet liabilities under credit arrangements. The arrangements ensure that subsequent funding of capital expenditure does not affect the Housing Revenue Account.

#### (c) <u>Capital Grants Unapplied Account</u>

Where a capital grant or contribution (or part thereof) has been recognised as income in the Comprehensive Income and Expenditure Statement, but the expenditure to be financed from that grant or contribution has not been incurred at the Balance Sheet date, the grant or contribution is transferred to the Capital Grants Unapplied Account within usable reserves reflecting its status as a capital resource available to finance future capital expenditure.

#### (d) <u>General Fund</u>

The General Fund balance represents uncommitted revenue balances held to safeguard the Council against potential financial risks, unforeseen costs and contingencies. The balance to be held is risk assessed annually as part of the budget setting process to ensure a prudent level of resources is retained.

#### (e) Earmarked Reserves

Details of the earmarked reserves the Council has set aside to meet specific needs or which are ring-fenced to particular services are contained in Note 2.

## (f) <u>HRA</u>

The Housing Revenue Account (HRA) is a record of revenue expenditure and income relating to an authority's housing stock. Its primary purpose is to ensure that expenditure on managing tenancies and maintaining dwellings is balanced by rents charged to tenants. Consequently, the HRA is a statutory account, ringfenced from the rest of the General Fund, so that rents cannot be subsidised from council tax (or vice versa).

# Note 38 Unusable Reserves

The Council's unusable reserves are summarised in the table below into capital and revenue followed by a brief description of the nature and purpose of each reserve and movements thereon during the year.

2013/14 as restated		31 Mar 15
£000		£000
	CAPITAL RESERVES	
(306,610)	Capital Adjustment Account	(173,109)
(96,744)	Revaluation Reserve	(76,980)
(104)	Deferred Capital Receipts	(103)
	REVENUE RESERVES	
264,228	Pensions Reserve	369,800
5,209	Short term accumulating absences account	4,890
(71)	Financial instruments adjustment account	(7)
(298)	Collection Fund adjustment account	(3,249)
(134,390)	TOTAL UNUSABLE RESERVES	121,242

## (a) Capital Adjustment Account

The Capital Adjustment Account absorbs timing differences arising from the different arrangements for accounting for the consumption of non current assets under normal accounting practices and statutory requirements for financing capital expenditure applicable to local authorities. Hence, it is debited with capital charges (depreciation, impairment, revaluation losses and amortisation) that have been made in the Comprehensive Income and Expenditure statement but which are reversed out as they are not proper charge to revenue for council tax purposes and credited with the amount which is set aside from capital resources or from revenue to finance capital expenditure under the statutory provisions (the accounting policies set out the Council's approach for determining a prudent charge to revenue for debt repayment and PFI liabilities). The Capital Adjustment Account also contains

accumulated gains and losses on investment properties and on Property Plant and Equipment before 1 April 2007, the date on which the Revaluation Reserve was created.

2013/14 as		
restated		2014/15
£000		£000
(345,775)	Balance 1 April as restated	(306,610)
	Reversal of items relating to capital expenditure debited or credited to the Comprehensive Income and Expenditure Statement:	
239	Amortisation of Intangible Assets	601
42,013	Charges for depreciation and impairment of non-current assets	47,793
3,764	Revenue expenditure funded from capital under statute	6,188
65,212	Non-current assets written off on disposal or sale as part of the gain/loss on disposal to the Comprehensive Income and Expenditure Statement	134,969
13,395	Depreciation - Major Repairs Reserve	13,321
(1,070)	Write down of Met Debt deferred Liability	(1,177)
	Adjusting amounts written out to Revaluation Reserve:	
(5,622)	Disposal	(24,476)
(1,773)	Excess of current cost depreciation over historic cost depreciation	(1,438)
	Capital Financing Applied in the year:	
(2,332)	Use of Capital Receipts Reserve to finance capital expenditure	(4,613)
0	Use of Capital Receipts Reserve to repay debt	(2,531)
(16,942)	Use of Major Repairs Reserve to finance capital expenditure	(20,392)
	Capital grants and contributions credited to the Comprehensive Income and Expenditure Statement that have been applied to capital financing:	
(35,426)	Application of grants to capital financing from the Capital Grants Unapplied Account	(30,454)
(12,533)	Statutory provision for the financing of capital investment charged against the General Fund and HRA balances	(9,282)
n	Adjustment to prior years statutory provision for the financing of capital investment charges against the General Fund and HRA Balances	34,783
-	Capital expenditure charged against the General Fund and HRA balances	(9,792)
(306,610)	TOTAL	(173,110)

#### (b) <u>Revaluation Reserve</u>

The Revaluation Reserve represents the cumulative unrealised revaluation gains and losses on the Council's Property, Plant and Equipment since the reserve was created on 1 April 2007.

2013/14 as restated		2014/15
£000		£000
(91,621)	Balance 1 April as restated	(96,744)
(15,702)	Net revaluation gains/losses not charged to the Surplus /( Deficit) on Provision of Services	(7,915)
3,184	Impairment losses and reversals thereof not charged to the Surplus / (Deficit) on Provision of Services	1,765
(12,518)	Sub total - net revaluation and impairment gains / losses not posted to the Surplus / Deficit on provision of Services	(6,150)
5,622	Accumulated Gains on assets sold or scrapped	24,476
1,773	Excess of fair value depreciation over historic cost depreciation transferred to Capital Adjustment Account	1,438
(96,744)	Balance at 31 March	(76,980)

#### (c) <u>Deferred Capital Receipts Reserve</u>

The Deferred Capital Receipts Reserve represents amounts due from the sale of non current assets that have still to be realised. Under statutory arrangements, this only becomes available for financing on receipt of cash at which point a transfer is made to the Capital Receipts Reserve. The balance is mainly represented by mortgages on council houses sold to (former) tenants.

2013/14		2014/15
£000		£000
(108)	Balance 1 April	(104)
4	Transfer to the Capital Receipts Reserve of cash received	2
(104)	Balance at 31 March	(102)

#### (d) Movements in Available for Sale Financial Instruments Reserve

The Available for Sale Financial Instruments Reserve contains the gains made by the Council arising from increases in the value of its investments that have quoted market prices or otherwise do not have fixed or determinable payments. The balance is reduced when investments with accumulated gains are:

- revalued downwards or impaired and the gains are lost
- disposed of and the gains are realised.

At 31 March 2015 the Council held no financial assets classified as available-for-sale.

#### (e) Pensions Reserve

The Pensions Reserve absorbs timing differences arising from the different arrangements for accounting for post employment benefits under normal accounting practices and statutory requirements for funding benefits applicable to local authorities. The amount recognised as post employment benefits under normal accounting practice reflects the benefits accrued by employees from their reckonable service, and changes to the assumptions about the liabilities that will fall on the scheme when benefits are paid out and the value of scheme assets to cover those liabilities. The amount charged under statutory provision is the amount due to be paid over by the Council as employer contributions under local government pension scheme rules.

The Pensions Reserve represents the Council's share of the underlying assets and liabilities for postemployment benefits attributable to the Council at the balance sheet date. The deficit represents the amount by which benefits earned by past and current employees currently exceeds the resources set aside by the Council to meet them.

Further details of the Authority's participation in the Local Government Pension Scheme (administered by South Yorkshire Pensions Authority) are detailed in Note 18.

2013/14		2014/15
£000		£000
372,469	Balance 1 April	264,228
(116,095)	Remeasurements of the net defined benefit liability/(asset)	108,829
32,183	Reversal of items relating to retirement benefits debited or credited to the Surplus or Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement	23,284
(24,329)	Employer's pensions contributions and direct payments to pensioners payable in the year	(26,541)
264,228	Balance 31 March	369,800

#### (f) Short-term Accumulated Absences Account

The Accumulating Absences Accounts absorbs the timing differences arising from the different arrangements for accounting for short term compensated absences under normal accounting practices and statutory requirements for charging such absences applicable to local authorities. Under normal accounting practice, an accrual is made to charge compensated absences, for example, annual leave entitlement not yet paid, in the year in which they are earned. However, under statutory provision, these are charged to revenue in the year in which they are payable. The balance on the Accumulating Absences Account therefore represents the amount of compensated absences earned which will fall as a charge on the General Fund in the future.

201	3/14		201	4/15
£000	£000		£000	£000
(6,890) 5,209		Balance 1 April Settlement or cancellation of accrual made at the end of the preceding year Amounts accrued at the end of the current year Net amount charged to Comprehensive Income and Expenditure Statement in the year reversed out under regulation chargeable to revenue in the future when payments fall due	(5,209) 4,890	5,209 (318)
	5,209	Balance at 31 March		4,890

#### (g) Financial Instruments Adjustment Account

This reserve has been created to hold the accumulated difference between the financing costs included in the Income and Expenditure Account and the accumulated financing costs required in accordance with Regulations to be charged to the General Fund Balance.

#### **General Transactions**

The Code requires that unless directly attributable to a loan held at 31 March 2007 then all premium and discounts carried on the Balance Sheet at that date are to be written off to the General Fund Balance as at 1 April 2007. Government Regulations allow for the impact to be neutralised through a transfer to the Financial Instruments Adjustment Account. The balance of premium and discounts will be amortised to revenue in line with the provisions set down in the Council's accounting policies.

The Code also requires that where the Council has provided loans at less than market rates then these should be accounted for on a fair value basis. The difference between the fair value and loan amount is accounted for as an immediate charge to the Income and Expenditure Account. Government Regulations allow for the impact to be neutralised through a transfer to the Financial Instruments Adjustment Account. The fair value increases over the period of the loan and the annual impact will be neutralised in the Income and Expenditure Account by the writing down of the balance on the Financial Instruments Adjustment Account.

2013/14		2014/15
£000		£000
(31)	Balance at 1 April	(71)
	Movement in year:	
(41)	Premium and discounts	65
1	Soft Loans	(1)
(71)	Balance carried forward at 31 March	(7)

#### (h) Collection Fund Adjustment Account

The Collection Fund Adjustment Account absorbs differences between the amount of council tax income recognised under normal accounting practice as it falls due from council tax payers and the amount due to the General Fund and preceptors under statutory provisions. The balance on the

Collection Fund Adjustment Account therefore represents the amount still to be distributed to the General Fund and precepting authorities.

2013/14	2013/14	2013/14		2014/15	2014/15	2014/15
CTAX	NNDR	Total		CTAX	NNDR	Total
£000	£000	£000		£000	£000	£000
(3,300)	0	(3,300)	Balance 1 April	(4,086)	3,788	(298)
			Difference between amount receivable in the Comprehensive Income and Expenditure Statement for the year and			
(786)	3,788	3,002	General Fund balance	(1,876)	(1,075)	(2,951)
(4,086)	3,788	(298)	Balance at 31 March	(5,962)	2,713	(3,249)

# Note 39 Cash Flow – Analysis of adjustments to (Surplus) / Deficit on the Provisions of Service

2013/14		2014/15
£000		£000
	Items included in the net surplus or deficit on the provision of services that are investing and financing activities:	
33,676	Capital Grants credited to surplus or deficit on the provison of services	26,092
0	Net adjustment from sale of long term investments	2
7,425	Proceeds from the sale of property plant and equipment, investment property and intangible assets	14,451
41,101		40,545
(595)	Interest received	(707)
34,302	Interest paid	33,930

# Note 40 Cash Flow – from Investing Activities

2013/14		2014/15
£000		£000
68,376	Purchase of property, plant and equipment, investment property and intangible assets	66,508
206	Long term loans granted	300
4,336	Purchase of short term investments	(1,081)
(7,429)	Proceeds from the sale of property, plant and equipment, investment property and intangible assets	(14,453)
(32,631)	Capital Grants and Contributions Received	(26,282)
(278)	Other receipts from investing activities	(315)
32,580	Net cash outflow from Investing Activities	24,677

# Note 41 Cash Flow – from Financing Activities

2013/14		2014/15
£000		£000
(719)	Cash receipts of short- and long-term borrowing	(25,771)
1,934	Cash payments for the reduction of the outstanding liabilities relating to finance leases and on-balance sheet PFI contracts	1,820
12,992	Repayments of short- and long-term borrowing	33,051
155	Other payments for financing activities	(775)
14,362	Net cash outflow from Financing Activities	8,325

# Note 42 Capital Expenditure and Financing

The total amount of capital expenditure incurred in the year is shown in the table below (including the value of assets acquired under finance leases and PFI contracts), together with the resources that have been used to finance it. Where capital expenditure is to be financed in future years by charges to revenue as assets are used by the Council, the expenditure results in an increase in the Capital Financing Requirement (CFR), a measure of the capital expenditure incurred historically by the Council that has yet to be financed. The CFR is analysed in the second part of this note.

2013/14		2014/15
£000		£000
755,036	Opening Capital Financing Requirement Capital Investment	749,450
66,941	Property, Plant and Equipment	61,102
165	Property, Plant and Equipment – Increase in finance lease Liability	0
6	Investment Properties	4,330
(1,095)	Adjustment for Prior Year Abortive Costs	0
710	Intangible Assets	1,054
0	Heritage Asset	26
206	Long Term Debtors (Capital Expenditure Loans)	300
3,741	Revenue Expenditure funded from Capital under Statute	6,188
825,710		822,450
	Sources of finance:	
(2,332)	Capital receipts to finance new capital expenditure	(4,613)
0	Capital receipts to repay debt	(2,531)
(35,426)	Government grants and other contributions	(26,722)
(16,942)	Major Repairs Allowance	(20,392)
	Sums set aside from revenue	
	Direct revenue contributions:	
(1,323)	General Fund	(1,279)
(8,437)	Housing Revenue Account	(8,513)
(9,865)	Minimum Revenue Provision	(9,696)
0	Adjustment to prior years statutory provision for the financing of capital investment charges against the General Fund and HRA Balances	34,783
	Transfer of Finance Lease Liability to Academy	(53)
	Write down of finance lease liability	(1,820)
(76,260)		(40,836)
	Closing Capital Finance Requirement	781,614

2013/14	Explanation of movements in year	2014/15
£000		£000
(5,937)	Increase in underlying need to borrowing (supported by government financial assistance) Increase in underlying need to borrowing (unsupported by government financial assistance) Assets acquired under finance leases	0 32,164 0
(5,586)	Increase/(decrease) in Capital Financing Requirement	32,164

# Note 43 Leases

The classification of all types of lease including land is assessed on who has the risks and rewards of ownership as for all other types of lease.

Contingent rents are expensed in the year in which they are incurred.

#### (a) <u>Finance leases – Council as Lessee</u>

The movements in Finance Lease liabilities during the year are as follows:

	31 Mar 14	31 Mar 15
	£000	£000
Finance Lease Liability outstanding at start of year	(29,057)	(29,046)
Principal repaid in year	176	224
Less: Schools converting to Academies Finance Lease Liability written off	0	53
New Liabilities arising in year	(165)	0
Balance outstanding at year end	(29,046)	(28,769)
Short Term Creditors	(224)	(188)
Long Term Liabilities	(28,822)	(28,581)

The minimum lease payments will be payable over the following periods:

	Minimum Lease Payments		Finance Lease Liabilities	
	31 Mar 14	31 Mar 15	31 Mar 14	31 Mar 15
	£000	£000	£000	£000
Not later than one year	(2,896)	(2,837)	(224)	(188)
Later than one year and not later than five years	(12,325)	(12,585)	(875)	(847)
Later than five years	(123,654)	(120,497)	(27,947)	(27,734)

The assets acquired under the leases are carried as Property, Plant and Equipment in the Balance Sheet at the following net amounts:

2013/14		2014/15
£000		£000
29,171	Land and buildings	28,346
308	Vehicles, Plant, Furniture and Equipment	178
29,479	Total	28,524

#### (b) Operating leases – Council as Lessee

The Council has the right of use over a range of assets by virtue of operating leases that it has entered into. The future minimum lease payments due under these non-cancellable leases in future years are:

2013/14		2014/15
£000		£000
2,100	Within one year	1,496
2,789	Between one year and five years	2,703
5,689	After more than five years	5,558

The expenditure charged to service in 2014/15 in the Comprehensive Income and Expenditure statement in relation to these leases was £2.115m (£3.328m 2013/14).

#### (c) <u>Finance leases – Council as Lessor</u>

The Council has leased out property to Thurcroft Junior School and land on which the Council's former Civic buildings were situated. The former is being leased out on a peppercorn rent. The minimum leased payments in respect of the latter were received in full as a premia. As a consequence, there is no net investment in finance lease receivable to bring onto the balance sheet.

#### (d) Operating leases – Council as Lessor

Most of the property and equipment leased out by the Council meets the definition of investment property. The rental income earned from leasing out these investment properties is disclosed in Note 20.

#### Note 44 Private Finance Initiative and Similar Contracts

As at 31 March 2015 the Council has in place two long-term contracts under Private Finance Initiative (PFI) arrangements and has reached financial close on one other. In addition, it has in place one partnership agreement.

As a result of a change to the way in which PFI Schemes and Similar Contracts were accounted for in 2009/10 on transition to IFRS, assets within the PFI Schemes or Similar Contracts were brought on Balance Sheet. The movement in the carrying value of these assets is disclosed in the Property Plant and Equipment note (Note 19a).

The note below provides a brief description of each scheme and outstanding obligations.

#### (a) <u>Private Finance Initiatives - Schools PFI</u>

The contract for the provision of 8 primary and 6 secondary schools commenced on 1 April 2004 with an end date of 31 March 2034, and a capital value of £96m. All the schools were completed in line with the original programme. At the expiry of the contract the schools transfer back to the Council for nil consideration, with the exception of 5 PFI schools, 2 primary and 3 secondary schools which converted to academy trusts during 2013/14 and therefore transfer to the individual trusts under 125 lease arrangements with the Council. The agreed government funding is being received and the Authority has established a fund to manage income and expenditure over the rest of the 30 years of these arrangements. Payments during the year totalled £15.138m and are subject to availability and performance-related deductions and contractually agreed inflation adjustments. In the same period the Council received  $\pounds$ 6,222,509 of PFI grant in support of this project.

#### (b) Private Finance Initiatives – Sports and Leisure PFI

The Sport and Leisure Facilities Regeneration Programme and Maltby Joint Service Centre PFI involves the construction of 3 new combined swimming pools and dry leisure centres, one stand alone swimming pool and a joint service centre. The contract with DC Projects (Rotherham) Ltd became operational in August 2008 and has a capital value of £38m. The contract expires on 31<sup>st</sup> October 2041, when all the assets transfer back to the Council for nil consideration. £24.954m of PFI Credits have been awarded to support the scheme. All 5 facilities are operational. Payments during

#### (c) Bereavement Services Partnership - Dignity

The Council signed a partnership agreement with Dignity Funerals Limited in July 2008, who now manage the Borough's bereavement services on the Council's behalf. The contract commenced in August 2008 and operates for a period of 35 years at which point all the Assets revert back to the Council for nil consideration. This is a partnership that will improve the provision of bereavement services to the Rotherham public, with significant investment having taken place on the crematorium facility and the wider East Herringthorpe site.

#### (d) Waste Management PFI

The Council reached Financial Close on a joint Waste PFI Contract, along with Barnsley and Doncaster Councils, with 3SE (Shanks, Scottish and Southern Energy) on 30 March 2012. The contract will provide residual waste facilities for the 3 boroughs, and is due to become operational in July 2015, when payments will commence. The facility is currently being commissioned. The Councils have been jointly awarded £77.4m PFI credits for this project. The contract will assist the Councils in achieving their overall 50% recycling targets.

#### (e) <u>Movements in Finance Liabilities</u>

The Table below shows the movements in the Finance Liabilities during 2014/15:

	31 Mar 14	31 Mar 15
	£000	£000
Balance outstanding at start of year	(100,282)	(98,524)
Principal repaid in year	1,758	1,596
Finance Lease Liability written off	0	0
Balance outstanding at year end	(98,524)	(96,928)
Short Term Creditors	(1,596)	(1,444)
Long Term Liabilities	(96,928)	(95,484)

The minimum lease payments will be payable over the following periods:

	Payment for Services	Finance Lease Liability		Total
	£000	£000	£000	£000
Not later than one year	10,185	1,444	8,600	20,229
Two to five years	40,307	9,428	34,568	84,303
Six to ten years	58,611	16,060	39,325	113,996
Eleven to Fifteen years	66,962	24,177	34,186	125,325
Sixteen to twenty years	62,338	31,487	25,873	119,698
Twenty one to twenty five years	35,998	8,836	10,718	55,552
Twenty six to thirty years	20,098	5,495	5,414	31,007

# Note 45 Capitalised borrowing costs

The Council capitalised £30,038 of borrowing costs during 2014/15 (£13,349 in 2013/14) the capitalisation rate used was 4.69% (4.67% in 2013/14).

# Note 46 Contingent Liabilities

#### Highfields Nursing Home

The owner of Highfields Nursing Home has issued legal proceedings in respect of alleged breach of contract between the Council and the nursing home. The Council denies these allegations and is defending the claim.

# Note 47 Contingent Assets

#### Claims for recovery of tax

Protective VAT claims have been submitted to HMRC to recover VAT on Postal Services, Disabled Facilities Grants, Sports Activities and Off Street Car Parking as well as Landfill Tax and Compound Interest. The quantity and strength of the claims have yet to be determined.

# Note 48 Trust Funds

The Council acts as sole trustee for various legacies relating to the provision of educational supplies to specific local schools. Each fund holds investments and may use the interest derived from those investments to fund the purchase of supplies.

Accumulated interest balances and the respective balance sheets are as follows:

	Balance as at	Income	Expenditure	Balance as at
	01 Apr 14			31 Mar 15
	£	£	£	£
Treeton Council School War Memorial	660	27	0	687
EJ Butland, Treeton Infants	567	27	0	594
Whiston Two Wars Memorial	384	106	0	490
Total	1,611	160	0	1,771

# Trust Funds – Balance Sheet

2013/14		2014/15
£		£
	Assets	
	Investments	
58	- Treeton Council School War Memorial	58
59	- EJ Butland, Treeton Infants	59
233	- Whiston Two Wars Memorial	233
350	Total Investments	350
51	- Debtors	48
1,560	- Cash	1,723
1,961	Total Assets	2,121
	Financed by:	
350	- Fund Balance	350
1,611	- Accumulated Investment Interest	1,771
1,961	Total Equity	2,121

The investments referred to above relate to War Loan Stock.

# Note 49 Material items of income and expenditure

This note is used to draw attention to material items of income and expenditure not disclosed separately on the face of the CIES which need to be taken into consideration to gain a full understanding of the Council's financial performance in the year.

#### <u>MRP</u>

The change in MRP policy to produce a fairer charge to revenue in respect of pre 2007/08 debt has led to £34.783m of MRP that had been charged to revenue over the period 2007/08 to 2014/15 being credited back to revenue. This has then been transferred in full to an MRP Adjustment Reserve at the end of 2014/15 to be released at a future date to meet the higher MRP charges that arise under the revised profile in later years.

#### Loss on disposal of non current assets

The loss on disposal of non current assets reported in Note 4 includes £125.605m of school property, plant and equipment transferred from the Council's balance sheet as a result of schools converting to an academy.

# Note 50 Other Long-term Liabilities

31 Mar 14		31 Mar 15	
£000		£000	Notes
(96,928)	PFI Liability	(95,483)	44
(28,822)	Finance Lease Liability	(28,581)	43
(264,228)	Pension Liability	(369,800)	18
(9,991)	Deferred Liabilities	(8,696)	50
(399,968)	Total	(502,560)	

#### **Deferred Liabilities**

The Authority has a proportionate share in the interests of the Metropolitan (former South Yorkshire County Council) Debt (Page 102 of this Statement refers). As at 31 March 2015 the deferred liabilities of Rotherham MBC arising out of the Metropolitan Debt Administration amounted to  $\pounds 9,990,829$  comprising  $\pounds 1,294,882$  maturing within one year and  $\pounds 8,695,947$  after that date.

# Note 51 Events after the Balance Sheet date

The Statement of Accounts was authorised for issue by the Stuart Booth, Acting Director of Finance and Corporate Services on 23 September 2015. Events taking place after this date are not reflected in the Financial Statements or Notes.

Where events taking place before this date provided information about conditions existing at 31 March 2015, the figures in the Financial Statements and Notes have been adjusted in all material respects to reflect the impact of this information.

# Other Financial Statements and Notes to the Other Financial Statements

Housing Revenue Account (HRA)

The Collection Fund Income and Expenditure Account

Metropolitan Debt Administration

# HOUSING REVENUE ACCOUNT INCOME AND EXPENDITURE STATEMENT

The Housing Revenue Account (HRA) shows the economic cost in the year of providing housing services in accordance with generally accepted accounting principles, rather than the amount to be funded from rents and government grants. Authorities charge rents to cover expenditure in accordance with regulations; this may be different from the accounting cost. The increase or decrease in the year, on the basis of which rents are raised, is shown in the Movement on the HRA Statement.

2013/14		2014/15	
£000		£000	Notes
	Expenditure		
17,130	Repairs and maintenance	17,031	
16,276	Supervision and management	17,785	
210	Rents, rates, taxes and other charges	194	
31,320	Depreciation and impairment of Non Current Assets	31,985	
212	Debt management costs	174	
839	Provision for bad or doubtful debts	903	9
65,987	Total Expenditure	68,072	
	Income		
74,612	Dwelling rents	77,944	
740	Non-dwelling rents	755	
4,893	Charges for services and facilities	4,901	
0	HRA subsidy receivable	0	
80,245	Total Income	83,600	
(14,258)	Net Cost of HRA Services as included in the Comprehensive Income and Expenditure Statement	(15,528)	
265	HRA services share of Corporate and Democratic Core	259	
202	HRA share of other amounts included in whole Authority Cost of Services but not allocated to specific services	(13)	
(13,791)	Net Cost of HRA Services HRA share of the operating income and expenditure included in the	(15,282)	
	Comprehensive Income and Expenditure Statement		
(1,015)	Gain on sale of HRA Non Current Assets	(1,709)	
14,312	Interest Payable and similar charges	14,392	10
(71)	Interest receivable	(86)	
579	Pensions interest cost and expected return on pension assets	402	11
(474)	Capital grants and contributions receivable	(154)	
(460)	(Surplus) / Deficit for the year on HRA services	(2,437)	

# **Movement on the Housing Revenue Account Statement**

This statement takes the outturn on the HRA Income and Expenditure Statement and reconciles it to the surplus or deficit or the year on the HRA Balance, calculated in accordance with the requirements of the Local Government and Housing Act 1989.

	2013/14			2014/15
£000	£000		£000	£000
	(15,128)	Balance on the HRA at the end of the previous year		(16,697)
(460)		(Surplus) / Deficit for the year on HRA Income and Expenditure Account	(2,437)	
(2,455)		Adjustments between accounting basis and funding basis under statute	(1,594)	
(2,915)		Net increase before transfers to or from reserves	(4,031)	
1,346		Transfers to reserves	0	
	(1,569)	Increase in year on the HRA		(4,031)
	(16,697)	Balance on the HRA at the end of the current year		(20,728)

# Notes to the Housing Revenue Account

# Note 1 Adjustments between Accounting Basis and Funding Basis Under Regulations

This note details the adjustments that are made to the total comprehensive income and expenditure recognised by the Authority in the year in accordance with proper accounting practice to the resources that are specified by statutory provisions as being available to the Authority to meet future capital and revenue expenditure.

2013/14		Usable Reserves	
	Housing Revenue Account	Major Repairs Reserve	Movement in Usable Reserves
	£000	£000	£000
Adjustments primarily involving the Capital Adjustment Account:			
Charges for impairment of non current assets (Council dwellings only)	17,981	0	17,981
Capital grants and contributions applied	(474)	0	(474)
Gain/Loss on disposal on non current assets charged to the Comprehensive Income and Expenditure Statement	(1,015)	0	(1,015)
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:			
Capital expenditure charged against the General Fund and HRA balances	(8,437)	0	(8,437)
Adjustments primarily involving the Major Repairs Reserve:			
Reversal of Major Repairs Allowance credited to the HRA	(5,894)	5,894	0
HRA Depreciation to the Capital Adjustment Account	0	13,395	13,395
Use of the Major Repairs Reserve to finance new capital expenditure Adjustment primarily involving the Financial Instruments Adjustment	0	(16,942)	(16,942)
Adjustment primarily involving the Pinancial institutients Adjustment			
Amount by which finance costs charged to the Comprehensive Income & Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	6	0	6
Adjustments primarily involving the Pensions Reserve:	0	0	0
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	1,221	0	1,221
Employer's pension contributions and direct payments to pensioners payable in the year	(922)	0	(922)
Short-term Accumulated Absences Account	(11)	0	(11)
Total Adjustments	2,455	2,347	4,802

2014/15		Usable Reserves	
	Housing		Movement in
	Revenue	Major Repairs	Usable
	Account	Reserve	Reserves
	£000	£000	£000
Adjustments primarily involving the Capital Adjustment Account:			
Charges for impairment of non current assets (Council dwellings only)	18,581	0	18,581
Capital grants and contributions applied	(154)	0	(154)
Gain/Loss on disposal on non current assets charged to the Comprehensive Income and Expenditure Statement	(1,709)	0	(1,709)
Insertion of items not debited or credited to the Comprehensive Income and Expenditure Statement:			
Capital expenditure charged against the General Fund and HRA balances	(8,513)	0	(8,513)
Adjustments primarily involving the Major Repairs Reserve:			
Transfer from HRA to Major Repairs Reserve re notional MRA	(6,585)	6,585	0
HRA Depreciation to the Capital Adjustment Account	0	13,321	13,321
Use of the Major Repairs Reserve to finance new capital expenditure	0	(20,392)	(20,392)
Adjustment primarily involving the Financial Instruments Adjustment Account:			
Amount by which finance costs charged to the Comprehensive Income & Expenditure Statement are different from finance costs chargeable in the year in accordance with statutory requirements	90	0	90
Adjustments primarily involving the Pensions Reserve:			
Reversal of items relating to retirement benefits debited or credited to the Comprehensive Income and Expenditure Statement	814	0	814
Employer's pension contributions and direct payments to pensioners payable in the year	(929)	0	(929)
Short-term Accumulated Absences Account	(1)	0	(1)
Total Adjustments	1,594	(486)	1,108

# Note 2 Transfers to or from Earmarked Reserves

2013/14	Balance as at 1 Apr 13		Contributions to	Contributions from	
	£000	£000	£000	£000	£000
Furnished Homes	1,840	0	1,346	0	3,186
Total	1,840	0	1,346	0	3,186

2014/15	Balance as at	between HRA & GF Earmarked Reserves	Contributions to		
	1 Apr 14		Reserves	Reserves	31 Mar 15
	£000	£000	£000	£000	£000
Furnished Homes	3,186	(3,186)	0	0	0
Total	3,186	(3,186)	0	0	0

The Furnished Homes service provision and the earmarked reserve balance were transferred to the General Fund in 2014/15.

# Note 3 Housing Stock at 31 March 2015

	Houses	Flats	Bungalows	Total
1 Bedroom	4	2,781	2,204	4,989
2 Bedroom	1,958	1,915	2,819	6,692
3 Bedroom	8,455	45	307	8,807
4+ Bedroom	265	1	9	275
Total	10,682	4,742	5,339	20,763

# Note 4 Housing Stock Valuations

# (a) <u>Property, Plant and Equipment</u>

	Council Dwellings	Other Land & Buildings	Vehicles, Plant & Equipment	PP&E Under Construction	Surplus Assets	Total PP&E
	£000	£000	£000	£000	£000	£000
Cost or Valuation						
At 1 Apr 13	527,969	8,142	475	1	4,241	540,828
Additions	25,742	798	0	52	0	26,592
Accumulated Depreciation and Impairment written out to gross cost/valuation Revaluation increases/decreases to Revaluation	(31,335)	(678)	0	0	(56)	(32,069)
Revaluation increases/decreases to Revaluation Reserve Revaluation increases/decreases to Surplus or	2,166	847	0	0	(122)	2,891
Deficit on the Provision of Services	6,493	69	0	0	413	6,975
Derecognition	(2,605)	0	0	0	(174)	(2,779)
Assets reclassified (to) / from Investment Property	0	0	0	0	0	0
Other Movements in cost valuation	47	(46)	0	(1)	0	0
At 31 Mar 14	528,477	9,132	475	52	4,302	542,438
Depreciation and Impairment						
At 1 Apr 13	(30,924)	(676)	0	0	(56)	(31,656)
Accumulated Depreciation written out to gross cost/valuation Accumulated Impairment written out to gross	12,530	368	0	0	6	12,904
cost/valuation - as restated	18,805	310	0	0	50	19,165
Depreciation Charge	(12,919)	(405)	(68)	0	(4)	(13,396)
Impairment losses/reversals to Revaluation Reserve	(577)	(782)	0	0	0	(1,359)
Impairment losses/reversals to Surplus or Deficit on the Provision of Services	(24,474)	(16)	0	0	0	(24,490)
Derecognition - Disposals	70	0	0	0	3	73
Other movements in depreciation and impairment	(1)	1	0	0	0	0
At 31 Mar 14	(37,490)	(1,200)	(68)	0	(1)	(38,759)
Net Book Value						
At 31 Mar 14	490,987	7,932	407	52	4,301	503,679
At 31 March 13 as restated	497,045	7,466	475	1	4,185	509,172
	(					

	Council Dwellings 4000	Other Land & Buildings    କ	Vehicles, Plant & 40 Equipment	PP&E Under Construction କ	Surplus Assets ຜ	Total PP&E 000
Cost or Valuation						
At 1 Apr 14	528,477	9,132	475	52	4,302	542,438
Additions	29,113	74	12	1,326	0	30,525
Accumulated Depreciation and Impairment written out to gross cost/valuation Revaluation increases/decreases to Revaluation	(37,719)	(1,708)	0	0	(1)	(39,428)
Reserve Revaluation increases/decreases to Surplus or	1,913	1,491	0	0	5	3,409
Deficit on the Provision of Services Derecognition - Disposals	8,965 (2,899)	(83) 0	0 0	0 0	(14) 0	8,868 (2,899)
Assets reclassified (to) / from Investment Property	0	0	0	0	(268)	(268)
Other Movements in cost valuation	175	6,414	0	(1)	0	6,588
At 31 Mar 15	528,025	15,320	487	1,377	4,024	549,233
Depreciation and Impairment						
At 1 Apr 14	(37,490)	(1,200)	(68)	0	(1)	(38,759)
Accumulated Depreciation written out to gross cost/valuation	12,707	910	0	0	1	13,618
Accumulated Impairment written out to gross cost/valuation	25,011	798	0	0	0	25,809
Depreciation Charge	(12,639)	(612)	(68)	0	(2)	(13,321)
Impairment losses/reversals to Revaluation Reserve	(1,121)	(73)	0	0	0	(1,194)
Impairment losses/reversals to Surplus or Deficit on the Provision of Services	(27,546)	(2)	0	0	0	(27,548)
Derecognition - Disposals	104	0	0	0	0	104
Other movements in depreciation and impairment	(14)	(503)	0	0	0	(517)
At 31 Mar 15	(40,988)	(682)	(136)	0	(2)	(41,808)
Net Book Value						
At 31 Mar 15	487,037	14,638	351	1,377	4,023	507,425
At 31 Mar 14	490,987	7,932	407	52	4,301	503,679

Other assets including district boiler houses have been classified as intrinsic to the day to day operation of the housing estates in which they are located and as such have no asset value in their own right. Garage structures are valued based upon capitalised income streams.

Other operational property plant and equipment such as estate shops and area housing offices are held within the General Fund Asset Register.

#### (b) Vacant possession

	£m	
Value as at 1 Apr 14	1,618	

The difference between the Balance Sheet valuation of dwellings shown at (a) above and the vacant Possession value reflects the economic cost to Government of providing Council Houses at less than open market rents.

## Note 5 Major Repairs Reserve

The Council is required by regulation to establish a Major Repairs Reserve. The main credit to the account comprises the total depreciation charge for all Housing Revenue Account assets. Capital expenditure is then funded from the reserve without being charged to the Housing Revenue Account.

2013/14		2014/15
£000		£000
2,877	Balance as at 1 April	5,224
13,395	Depreciation in the year	13,321
5,894	Transfer to MRR	6,585
(16,942)	Financing of Capital Expenditure	(20,392)
5,224	Balance as at 31 March	4,738

# Note 6 Financing of Capital Expenditure

Capital expenditure on Land, Houses and Other Property within the HRA was financed as follows:

	2014/15
	£000
Borrowing Need	
Capital Receipts	1,482
Revenue Contributions	8,513
Government Grants / Other Capital Income	130
Major Repairs Reserve	20,392
Total	30,517

During the year total capital receipts of £4.652m were received by the HRA, of which £2.802m was available to support capital expenditure within the Council.

## Note 7 Depreciation

A depreciation charge has been included in respect of dwelling houses within the Housing Revenue Account. This charge is based upon the value of the dwelling stock at the 1 April 2014 excluding the value of land. Depreciation has been calculated using the 'straight line' method over 30 years.

An additional depreciation charge has been included in the total charged to the Housing Revenue Account in respect of garages. This charge is based upon the value at 1 April 2014 and has been calculated using the 'straight line' method over 15 years.

#### Note 8 Impairment

A net impairment charge of £18.699m has been included in the HRA Income and Expenditure Account (£17.516m in 2013/14). This charge is reflected in the HRA Income and Expenditure Account in arriving at the deficit on the provision of HRA Services but the Council has taken advantage of transitional protection arrangements following the introduction of self – financing which allows the impairment relating to dwellings of £18.581m to be reversed out in determining the movement on the HRA Balance. Under Self-Financing legislation the impairment charges on non-dwellings cannot be reversed out and are a real charge to the HRA.

# Note 9 Rent Arrears & Other Provisions for Bad and Doubtful Debts

2013/14		2014/15
£000	Rent Arrears	£000
1,985	Current Tenants	2,678
3,329	Former Tenants	3,658
5,314	As at 31 March	6,336

As at 31 March 2015, the level of rent arrears for current tenants as a proportion of gross rent income was 3.12% (2013/14 2.41%).

2013/14		2014/15
£000	Bad Debt Provision in respect of rent income	£000
2,864	As at 1 April	3,371
595	Increase in Provision	774
(88)	Utilised in year	(411)
3,371	As at 31 March	3,734

Provision has also been made in the accounts for write-offs in respect of tenants' and former tenants' rechargeable repairs are as follows:

2013/14		2014/15
£000	Bad Debt Provision in respect of the rechargeable repairs	£000
494	As at 1 April	583
244	Increase in Provision	130
(155)	Utilised in year	(173)
583	As at 31 March	540

# Note 10 Interest Payable and Other Charges

This is the cost of external interest payable together with the cost of debt redemption premium.

# Note 11 Contributions to and from the Pensions Reserve

Local authorities are required to account for their pension costs on an IAS 19 basis, but to reverse the impact of IAS 19 based accounting to the Pensions Reserve to ensure that it does not impact on housing rents.

# THE COLLECTION FUND

By statute, billing Authorities are required to maintain a separate Collection Fund which shows the level of National Non Domestic Rates (NNDR), Council Tax and the residual Community Charge received by the Authority during the accounting period and the distribution of these funds.

# **REVENUE ACCOUNT FOR YEAR ENDED 31 MARCH 2015**

	2013/14				2014/15		
Council Tax	Non Domestic Rates	Total		Council Tax	Non Domestic Rates	Total	
£000	£000	£000		£000	£000	£000	Note
96,593		96,593	Council Tax Receivable	100,309		100,309	
	73,172		National Non-Domestic Rates (excluding write-offs)		73,925	73,925	2
	0	0	Release of creditor re 2012/13 deferrals		402	402	
	(672)	(672)	NNDR Transitional Payments		(668)	(668)	-
96,593	72,500	169,093	Total Income	100,309	73,659	173,968	
			Precepts:				1
80,408	35,368	115,776	Rotherham Metropolitan Borough Council	82,551	35,669	118,220	
0	36,089	36,089	Central Government	0	35,463	35,463	
9,071		9,071	- South Yorkshire Police and Crime Commissioner	9,327		9,327	
4,058	722	4,780	South Yorkshire Fire & Civil Defence	4,174	719	4,893	
93,537	72,179	165,716		96,052	71,851	167,903	
			Distribution of previous years surplus - Council Tax:				
1,413 0	0		Rotherham Metropolitan Borough Council Central Government	1,504 0	(1,501) (1,532)	3 (1,532)	
206	0	206		270	(1,552)	(1,332) 270	
94	0		South Yorkshire Fire & Civil Defence Authority	121	(31)	90	
1,713	0	1,713		1,895	(3,064)	(1,169)	
			Charges to Collection Fund:				1
224	474	698	Write off of uncollectable amounts	550	1,050	1,600	
274	271	545	Increase in bad debt provision	(227)	(488)	(715)	
0	6,970	6,970	Increase in provision for appeals	0	935	935	
0	310	310	Cost of Collection	0	307	307	
0	116	116	Disregarded amounts	0	152	152	ļ
498	8,141	8,639		323	1,956	2,279	
95,748	80,320	176,068	Total amounts charged to the Collection Fund	98,270	70,743	169,013	
845	(7,820)	(6,975)	Surplus / (Deficit) arising during the year	2,039	2,916	4,955	1
			Collection Fund Balance				
845	(7,820)	(6,975)	Surplus / (Deficit) arising during the year	2,039	2,916	4,955	
3,616	0	3,616	Surplus brought forward	4,461	(7,820)	(3,359)	
4,461	(7,820)	(3,359)	Surplus / (Deficit) carried forward	6,500	(4,904)	1,596	5

# Notes to the Collection Fund Statement

# Note 1 Council Tax

The Council Tax system involves the categorisation of properties into bands (A-H) dependent upon their value. It is a requirement of the Local Government Finance Act 1992 that the basis on which the Council Tax is calculated should be expressed as a ratio of the Band D equivalent. Totals of properties falling into bands other than Band D therefore have to be adjusted to reflect their relationship to this band. The effect of this for 2014/15 is shown below.

Adjustments to the Council Tax base to reflect the estimated collection rate of Council Tax are also set out below:

Band	Number of Band D Equivalents properties	Ratio to Band D	Collection Rate @ 97%
A	24,470	6/9	23,736
В	13,458	7/9	13,054
С	10,923	8/9	10,595
D	7,452	9/9	7,229
E	4,733	11/09	4,591
F	2,115	13/09	2,052
G	966	15/09	937
Н	62	18/09	60
	64,179		62,254

# Note 2 National Non-Domestic Rates (NNDR) – Business Rates

Business Rates are levied on non-domestic premises at a rate in the pound determined by Central Government which is applied nationally (the national multiplier). The national multiplier in 2014/15 was 48.2 pence in the pound and a small business rating multiplier of 47.1 pence in the pound (47.1 pence and 46.2 pence respectively in 2013/14).

The NNDR income in 2014/15 after allowing for mandatory and discretionary reliefs of  $\pounds$ 73.925m (2013/14  $\pounds$ 73.172m) was based on a total rateable value of  $\pounds$ 187.5m as at 31 March 2015 ( $\pounds$ 185.6m as at 31 March 2014).

# Note 3 Community Charge

Although the Community Charge system was replaced by the Council Tax on 1 April 1993, the Council continues to account for cash collected in relation to the Community Charges raised in previous years in the Collection Fund.

# Note 4 Discounts

The Council does not operate a discount scheme for the early payment of Council Tax.

# Note 5 Collection Fund Balance

The balance on the Collection Fund at 31 March 2015 is a surplus of £1.596m (£3.359m deficit 2013/14) and consists of a £4.904m deficit (£7.820m deficit 2013/14) relating to business rates to be recovered from the billing Authority (Rotherham MBC), Central Government and South Yorkshire Fire and Civil Defence Authority, and a £6.500m surplus (£4.461m surplus 2013/14) in relation to Council Tax to be distributed to the billing Authority (Rotherham MBC), South Yorkshire Police and Civil Defence and South Yorkshire Fire and Civil Defence Authority at the billing Authority (Rotherham MBC), South Yorkshire Police and Crime Commissioner and South Yorkshire Fire and Civil Defence Authority as follows:

2013/14	2013/14	2013/14		2014/15	2014/15	2014/15
Council Tax	( NNDR	Total		Council Tax	NNDR	Total
£000	) £000	£000				£000
4,086	6 (3,832)	254	Billing Authority – Rotherham MBC	5,962	(2,403)	3,559
C	) (3,910)	(3,910)	Central Government	0	(2,452)	(2,452)
			Major Precepting Authorities:			
259	0	259	- South Yorkshire Police and Crime Commissioner	372	0	372
116	6 (78)	38	- South Yorkshire Fire and Civil Defence Authority	166	(49)	117
4,461	(7,820)	(3,359)	Total	6,500	(4,904)	1,596

# Note 6 Parish Precepts

Precept demands are issued by the parishes on the Council as Billing Authority. In turn the Council issues a precept on the Collection Fund for the year inclusive of the parish precepts payable. The payment of the parish precepts appears as a charge in the Comprehensive Income and Expenditure Account (see Note 4 Other Operating Expenditure).

# **METROPOLITAN DEBT ADMINISTRATION**

The Council became responsible for the administration of the former South Yorkshire County Council Debt from 1 April 1986. The following statements account for the administration of the Metropolitan Debt.

2013/14	Capital Account	2014/15
£000		£000
(23,069)	Cash at bank 1 April	(29,658)
(58)	Transfer (from) Financial Instruments Adjustments Account	(35)
0	Adjustment to loans outstanding for interest accruals	0
0	Add: Expenditure in the year – Loans repaid	0
(23,127)		(29,693)
	Less Income:	
0	Loans raised	0
6,531	Repayments by Relevant Authorities	7,184
(29,658)	Cash at bank 31 March	(36,877)

2013/14	Revenue Account	2014/15
£000		£000
5,692	Interest Paid on Outstanding Loans	5,692
73	Management and other expenses	50
5,765		5,742
	Less Income:	
121	Notional Interest	152
5,644		5,590
5,644	Recharge to Relevant Authorities	5,590
0		0

2013/14	Balance Sheet as at 31 March	2014/15
£000		£000
	Capital Liabilities	
97,956	Loans Outstanding	97,956
(29,658)	Cash at bank	(36,877)
68,298		61,079
	Capital Assets	
68,157	Advances Outstanding	60,973
	Reserves	
141	Financial Instruments Adjustments Account (FIAA)	106
68,298		61,079

# Note 1 Financial Instruments – Balances

The borrowings disclosed in the Balance Sheet are made up of the following categories of financial instruments:

	Long	Term	Short Term		
	31 Mar 14	31 Mar 15	31 Mar 14	31 Mar 15	
	£000	£000	£000	£000	
Financial liabilities (principal amount) - PWLB	96,121	86,709	0	9,412	
Financial liabilities at amortised cost - PWLB	96,121	86,709	1,835	11,247	
Loans and receivables (principal amount)	0	0	0	0	
Loans and receivables at amortised cost	0	0	0	0	

## Note 2 Financial Instruments – Maturity Analysis

The maturity analysis of financial liabilities is as follows:

31 Mar 14		31 Mar 15
£000		£000
1,835	Less than one year	11,247
9,412	Between one and two years	10,000
86,709	Between two and seven years	76,709
0	Between seven and nine years	0
97,956		97,956

# Note 3 Financial Instruments – Fair Values

The fair values of the financial instruments are as follows:

31 M	ar 14		31 M	ar 15
Carrying amount			Carrying amount	
£000	£000		£000	£000
97,956	113,043	Financial Liabilities – Debt	97,956	111,755
0	0	Loans and Receivables	0	0

The fair value for financial liabilities is greater than the carrying value because the portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the balance sheet date.

## Note 4 Financial Instruments Adjustment Account

This reserve has been opened to hold the accumulated difference between the financing costs included in the Revenue Account and the accumulated financing costs required in accordance with regulations to be charged to the Metropolitan Debt Administration Account.

The SORP requires that unless directly attributable to a loan held at 31 March 2007 then all premiums and discounts carried on the Balance Sheet at that date are to be written off as at 1 April 2007. Government regulations allow for this impact to be neutralised through transfer to a new account, the Financial Instruments Adjustment Account. The balance of premium and discounts is amortised to the Revenue Account in line with the provisions set down in the Council's accounting policies.

2013/14		2014/15
£000		£000
199	Balance at 1 April	141
	Movement in year	
(58)	Premium and discounts	(35)
141	Balance carried forward at 31 March	106

# Note 5 Authorised Limit and Operational Boundary

The Council's operational boundary for external debt for the year was £96.121m and its Authorised Limit for External Debt, the statutory limit determined under section 3(i) of the Local Government Act 2003, was £96.121m.

# **Accounting Policies**

- A) Statement of Accounting Policies
- B) Accounting Standards issued but not yet adopted
- C) Critical Judgements in applying Accounting Policies
- D) Assumptions made about the future and other major sources of estimation

# A Statement of Accounting Concepts and Policies

#### 1 <u>General</u>

The Statement of Accounts summarises the Council's transactions for the 2014/15 financial year and its position at the year-end of 31 March 2015. The Council is required to prepare an annual Statement of Accounts by the Accounts and Audit Regulations 2011, which those Regulations require to be prepared in accordance with proper accounting practices. These practices primarily comprise the Code of Practice on Local Council Accounting in the United Kingdom 2014/15 ("the Code") and the Service Reporting Code of Practice 2014/15 (SeRCOP), supported by International Financial Reporting Standards (IFRS).

The accounting convention adopted in the Statement of Accounts is principally historical cost, modified by the revaluation of certain categories of non-current assets and financial instruments.

The International Accounting Standards Board Framework sets out the concepts that underlie the preparation and presentation of financial statements. The Framework requires that in presenting information in its financial statements regard is had to:

The objective of financial statements which is to provide information about the Council's financial performance, financial position and cash flows that is useful to a wide range of stakeholders in assessing the Council's stewardship of its resources

The underlying assumptions that financial performance is reported on an accruals basis and the financial statements are prepared on a going concern basis

The qualitative characteristics of useful information are observed by ensuring that it is relevant, material, and faithfully represented (ie is complete, unbiased and properly determined in accordance with the Code, SeRCOP, the Council's accounting policies and by using appropriate estimation techniques)

In addition to being relevant, material and faithfully represented, the quality of information has been enhanced wherever possible by making it:

- · Comparable with previous periods and with other authorities accounts;
- Verifiable;
- Timely; and
- Understandable to stakeholders and other users of the accounts having a reasonable knowledge of the business and economic activities of the Council.

The accounting policies are the principle bases, conventions, rules and practices that specify how the effects of transactions and other events are reflected in the financial statements. Consistent policies will be applied both within the year and between years. Where policies have changed the reason and effect is disclosed. The policies are presented to the Council's Audit Committee for approval.

## 2 Changes in Accounting Policies and Estimates and Errors

Changes in accounting policies are only made when required by proper accounting practices or the change provides more reliable or relevant information about the effect of transactions, other events and conditions on the Council's financial position or financial performance. Where a change is made, it is applied retrospectively by adjusting opening balances and comparative amounts for the prior period as if the new policy had always been applied unless the Code specifies that the change should be applied prospectively.

Changes in accounting estimates are accounted for prospectively, i.e. in the current and future years affected by the change.

Material errors discovered in prior period figures are corrected retrospectively by amending opening balances and comparative amounts for the prior period.

The Code has adopted several amendments to accounting standards relating to group accounts:

- IFRS 10 Consolidated Financial Statements
- IFRS 11 Joint Arrangements
- IFRS 12 Disclosure of Interests in Other Entities
- IAS 27 Separate Financial Statements (as amended in 2011)
- IAS 28 Investments in Associates and Joint Ventures (as amended in 2011)

The Code has provided clarification on the principles to be applied to accounting for local authority maintained schools in the light of these amendments.

The Code has also provided further clarification on Offsetting Financial assets and Financial Liabilities under IAS 32 Financial Instruments.

The clarification in the 2014/15 Code on the treatment of schools has resulted in a change in treatment of land relating to schools that have converted to academy. As this land is granted on 125 year lease the view now taken is that the Council has effectively relinquished control and the land should be removed from the Council's Balance Sheet. In accordance with proper accounting practice this change has been applied retrospectively and this has led to a prior period adjustment in 2013/14 to remove land with a value of £16.279m which was carried on the Council's Balance Sheet in 2013/14. This has increased the previously reported deficit on provision of services in the Comprehensive Income and Expenditure Statement by £16.279m to £46.456m. It has also reduced the previously reported carrying value of Property, Plant and Equipment in the balance sheet at 31 March 2014 by £16.279m to a restated value of £306.610m and reduced the balance on the Revaluation Reserve by £2.627m to a restated value of £96.744m. Comparatives have been restated where necessary to reflect this change in the relevant notes to the accounts.

The financial impact of changing the profiling of MRP relating to pre 2007/08 debt to a fairer basis which reflects the useful economic life of the assets financed by pre 2007/08 debt and the time value of money has been explained in section 2.2 of the Explanatory Foreword.

Two substantial new accounting standards are being adopted in the next two years: IFRS 13 Fair Value measurement in 2015/16 and measuring highways infrastructure assets in accordance with the CIPFA Code of Practice on Transport Infrastructure Assets in 2016/17. Further detail is provided in Note B on Page 124.

#### 3 Accruals of Income and Expenditure

Activity is accounted for in the year that it takes place, not simply when cash payments are made or received. In particular:

- Revenue from the sale of goods is recognised when the Council transfers the significant risks and rewards of ownership to the purchaser and it is probable that economic benefits or service potential associated with the transaction will flow to the Council.
- Revenue from the provision of services is recognised when the Council can measure reliably the percentage of completion of the transaction and it is probable that economic benefits or service potential associated with the transaction will flow to the Council.
- Supplies are recorded as expenditure when they are consumed. Where there is a gap between the date supplies are received and their consumption; they are carried as inventories on the Balance Sheet.
- Expenses in relation to services received (including those rendered by the Council's officers) are recorded as expenditure when the services are received, rather than when payments are made.
- Interest payable on borrowings (other than that capitalised on qualifying assets) and receivable on investments is accounted for on the basis of the effective interest rate for the relevant financial instrument rather than the cash flows fixed or determined by the contract.

- Where revenue and expenditure have been recognised but cash has not been received or paid, a debtor or creditor for the relevant amount is recorded in the Balance Sheet. Where there is evidence that debts are unlikely to be settled, the balance of debtors is written down and a charge made to revenue for the income that might not be collected.

Where the Council acts as an agent for another party, income and expenditure are recognised only to the extent that commission is receivable by the Council for the agency services rendered or the Council incurs expenses directly on its own behalf in rendering the services.

## 4 Overheads and Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Service Reporting Code of Practice 2014/15 (SeRCOP). The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core costs relating to the Council's status as a multifunctional, democratic organisation, and
- Non Distributed Costs the pension cost of past service and any depreciation and impairment losses chargeable on surplus assets in Property, Plant and Equipment.

Corporate and Democratic Core and Non Distributed costs are defined in SeRCOP and accounted for as separate headings in the Comprehensive Income and Expenditure Statement, as part of Net Expenditure on Continuing Services.

## 5 <u>Debtors</u>

Debtors are recognised when the Council has delivered or tendered a supply of goods or services. They are usually recognised and measured at fair value when revenue has been recognised, except for a financial asset where they form part of the asset's carrying value (see accounting policy note 22). Amounts paid in advance of the receipt of goods/services are recognised as a prepayment.

## 6 <u>Creditors</u>

Creditors are recognised when the Council receives a supply of goods or services. They are recognised and measured at fair value of the consideration payable except for a financial liability where they form part of the liability's carrying value (see accounting policy note 22). If consideration is received but the revenue does not meet the revenue recognition criteria, a receipt in advance is recognised.

## 7 <u>Tax Income (Council Tax, Residual Community Charge, National Non-Domestic</u> Rates and Rates)

Council Tax

Council tax collection is an agency arrangement. Income shown within the Comprehensive Income & Expenditure Statement is the Council's share of the year's accrued income. The difference between this and the amount transferred to the General Fund under statute (representing the demand on the Collection Fund for the year together with the Council's share of the previous year's surplus or deficit which is distributed or recovered) is taken to the Collection Fund Adjustment Account. Debtors are shown exclusive of the proportions attributable to major preceptors.

National Non-Domestic Rates (NNDR)

NNDR collection is an agency arrangement. Business rate income within the Comprehensive Income & Expenditure Statement is the Council's share of the accrued business rate income for the year. The difference between this and the amount transferred to the General Fund under statute (representing the Council's share of the estimated business rate income for the year together with the Council's share of the previous year's surplus or

deficit which is distributed or recovered) is taken to the Collection Fund Adjustment Account. The central share (after allowable deductions) of business rate income is paid out of the Collection Fund to central government. Growth in business rate income in an Enterprise Zone area, business rate income from renewable energy schemes and from businesses in New deal areas is wholly attributable to the Council and transferred in full to the General Fund on an accruals basis. Debtors are shown exclusive of the proportions attributable to major preceptors.

#### Residual Community Charge

Income adjustments are included within the Collection Fund; they are borne entirely by the Council and are excluded from the Collection Fund surplus/deficit.

#### 8 Inventories

Inventories are measured at the lower of cost and net realisable value except where acquired through a non-exchange transaction when cost is assumed to be equal to fair value at acquisition date.

Inventories are measured at the lower of cost and current replacement cost where held for distribution at no charge or for a nominal charge.

The cost attributed to identify inventory is assigned using the first-in, first-out (FIFO) basis.

## 9 Work in Progress (Construction Contracts)

Where the Council acts as a contractor, if the outcome of a construction contract can be estimated reliably, the percentage of completion method is used to recognise revenue and expenses. Contract revenue is matched with the contract costs incurred in reaching the stage of completion, resulting in the reporting of revenue, expenses and surplus/deficit which can be attributed to the proportion of work completed.

If the outcome cannot be estimated reliably revenue is recognised only to the extent it is probable costs will be recoverable, and costs are recognised as an expense in the period incurred. When the uncertainties no longer exist, revenue and expenses are recognised using the percentage of completion method.

Should it become apparent that total costs will exceed total revenue the expected deficit on the contract is immediately expensed.

#### 10 Cash and Cash Equivalents

Cash is represented by cash in hand and deposits with financial institutions repayable without penalty on notice of not more than 24 hours. Cash equivalents are investments that mature in three months or less from the date of acquisition and that are readily convertible to known amounts of cash with insignificant risk of change in value.

In the Cash Flow Statement, cash and cash equivalents are shown net of bank overdrafts that are repayable on demand and form an integral part of the Council's cash management.

### 11 Provisions, Contingent Liabilities and Contingent Assets

#### Provisions

A provision is recognised when:

- there is a present obligation (legal/constructive) as a result of a past event
- it is probable a resource outflow will be required to settle the obligation, and
- a reliable estimate of the amount can be made.

For instance, the Council may be involved in a court case that could eventually result in the making of a settlement or the payment of compensation.

Provisions are charged as an expense to the appropriate service line in the Comprehensive Income and Expenditure Statement in the year that the Council becomes aware of the obligation, and measured at the best estimate at the balance sheet date of the expenditure required to settle the obligation, taking into account relevant risks and uncertainties.

When payments are eventually made, they are charged to the provision carried in the Balance Sheet. Estimated settlements are reviewed at each reporting date and adjusted to reflect current best estimates. Where it becomes less than probable that a transfer of economic benefits will now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service.

If some or all of the expenditure required to settle a provision is expected to be reimbursed (e.g. an insurance claim), this is recognised when it is virtually certain that if the obligation is settled reimbursement will be received. The reimbursement is treated as an asset but the amount recognised does not exceed the amount of the provision.

#### (a) Equal Pay

The Council has made a provision for the costs of settling claims for back pay arising from payments incurred before the Council implemented its equal pay strategy. The impact has been neutralised within the revenue account by capitalising the cost following the receipt of a Government capitalisation directive.

#### Contingent Liability

A contingent liability arises where an event has taken place that gives the Council a possible obligation whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council. Contingent liabilities also arise in circumstances where a provision would otherwise be made but either it is not probable that an outflow of resources will be required or the amount of the obligation cannot be measured reliably.

A contingent liability is not recognised in the financial statements but disclosed as a note to the accounts. If it becomes probable that a resource outflow will be required for an item previously dealt with as a contingent liability, a provision is recognised.

#### Contingent Asset

A contingent asset arises where an event has taken place that gives the Council a possible asset whose existence will only be confirmed by the occurrence or otherwise of uncertain future events not wholly within the control of the Council.

A contingent asset is not recognised in the financial statements but disclosed as a note to the accounts where it is probable that there will be an inflow of economic benefits or service potential. If it has become virtually certain an inflow will arise and the asset's value can be measured reliably, a debtor and related revenue are recognised.

#### 12 <u>Reserves</u>

The Council sets aside specific amounts as usable reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts out of the General Fund Balance in the Movement in Reserves Statement. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service in that year to score against the Surplus/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement. The reserve is then appropriated back into the General Fund Balance in the Movement in Reserves Statement so that there is no net charge against council tax for the expenditure.

Certain unusable reserves are kept to manage the accounting processes for non-current assets, financial instruments and retirement benefits and that do not represent usable resources for the Council – these reserves are explained in the sections relating to the relevant policies.

## 13 **Government and Non-Government Grants**

Government grants and third-party contributions, including donated assets are recognised as due when there is reasonable assurance that;

- the Council will comply with the conditions attached to them
- the grants and contributions will be received

Where conditions of grant remain outstanding which could give rise to grant being repaid, grant is carried in the balance sheet as grant received in advance.

Conditions are stipulations that give the grant funder or donor the right to the return of their monies if it is not used for the purpose specified.

Revenue grants or contributions are credited to the relevant service line within net cost of services if specific or to Taxation and Non-Specific Grant Income if general or non ring-fenced.

Capital grants are credited to Taxation and Non-Specific Grant Income as general grant, but then reversed out of the General Fund Balance in the Movement in Reserves Statement. Where capital grant has been recognised but has yet to be used to finance capital expenditure, it is credited to the Capital Grants Unapplied Account within reserves. Capital grant that has been used for financing purposes is transferred to the Capital Adjustment Account.

## 14 Non-current Assets – Property, Plant and Equipment

Assets that have physical substance and are held for use in the production or supply of goods or services, for rental to others or for administrative purposes and that are expected to be used during more than one financial year are classified as Property, Plant and Equipment.

#### Recognition

Expenditure on the acquisition and creation of or which add to Property, Plant & Equipment is capitalised on an accruals basis, provided that it is probable that the future economic benefits or service potential associated with the item will flow to the Council and the cost of the item can be measured reliably. Expenditure that maintains but does not add to an asset's potential to deliver future economic benefits or service potential (i.e. repairs and maintenance) is charged as an expense when it is incurred.

#### Measurement

Assets are initially measured at cost, comprising:

- the purchase price
- any costs attributable to bringing the asset to the location and condition necessary for it to be capable of operating in the manner intended by management
- the initial estimate of the costs of dismantling, removing or restoring an asset where the Council has an obligation to do so and is required to make provision for these costs

Borrowing Costs - The Council has adopted a policy under IAS 23 'Borrowing Costs' to capitalise borrowing costs directly attributable to the acquisition, construction or production of a qualifying asset. In implementing a policy of capitalisation of borrowing costs the Council has determined what it sees as a qualifying asset and what the borrowing costs are that are to be capitalised.

- Qualifying Assets Assets that take a substantial period of time to get ready for their intended use or sale, where this would cause a significant balance of borrowing costs to accrue.
- Borrowing costs Where the Council borrows to specifically fund a scheme the amount that is capitalised is the actual cost of borrowing less investment income. Where funds

are borrowed generally a capitalisation rate is used based on the weighted average of borrowing costs during the period.

The Council only capitalises borrowing costs when in addition to the above it becomes probable that the capital expenditure will result in future economic benefits or service potential to the Council; and that the borrowing costs can be measured reliably.

The cost of assets acquired other than by purchase is deemed to be its fair value, unless the acquisition will not increase the cash flows of the Council. In the latter case, the cost of the acquisition is the carrying amount of the asset given up by the Council.

Donated assets are measured initially at fair value. The difference between fair value and any consideration paid is credited to the Taxation and Non-Specific Grant Income line of the Comprehensive Income and Expenditure Statement, unless the donation has been made conditionally. Until conditions are satisfied, the gain is held in the Donated Assets Account. Where gains are credited to the Comprehensive Income and Expenditure Statement, they are reversed out of the General Fund Balance to the Capital Adjustment Account in the Movement in Reserves Statement.

Assets are then carried in the Balance Sheet using the following measurement bases:

- infrastructure, community assets and assets under construction depreciated historical cost
- dwellings fair value, determined using the basis of existing use value for social housing (EUV-SH)
- all other assets fair value, determined the amount that would be paid for the asset in its existing use (existing use value EUV)

Where there is no market-based evidence of fair value because of the specialist nature of an asset, depreciated replacement cost is used as an estimate of fair value.

Depreciated historical cost is used as a proxy for fair value for relatively short life assets such as vehicles, plant and equipment.

Assets included in the Balance Sheet at fair value are revalued sufficiently regularly to ensure that their carrying amount is not materially different from their fair value at the yearend, but as a minimum every five years. In support of this the Council carries out an annual review of its assets for impairment. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains unless they reverse a previous revaluation or impairment loss in which case they are credited to the relevant service line within net cost of services.

Where decreases in value are identified, the revaluation loss is accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement

The Revaluation Reserve contains revaluation gains recognised since 1 April 2007 only, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

#### Impairment of Assets

At the end of each reporting period an assessment takes place as to whether there is any indication that an asset may be impaired. Where indications exist and any possible differences are estimated to be material, the recoverable amount of the asset is estimated and, where this is less than the carrying amount of the asset, an impairment loss is recognised for the shortfall.

Where impairment losses are identified, they are accounted for by:

- where there is a balance of revaluation gains for the asset in the Revaluation Reserve, the carrying amount of the asset is written down against that balance (up to the amount of the accumulated gains)
- where there is no balance in the Revaluation Reserve or an insufficient balance, the carrying amount of the asset is written down against the relevant service line(s) in the Comprehensive Income and Expenditure Statement

Where an impairment loss is reversed subsequently, the reversal is credited to the relevant service line(s) in the Comprehensive Income and Expenditure Statement, up to the amount of the original loss, adjusted for depreciation that would have been charged if the loss had not been recognised.

#### Disposals

The carrying amount of an item is derecognised:

- on disposal through, for example, sale, donation granting of a finance lease or transfer, or
- when no future economic benefits or service potential are expected from its use or disposal as a result, for example, of it being abandoned, scrapped or decommissioned.

When it becomes probable that the carrying amount of an asset will be recovered principally through a sale transaction rather than through its continuing use, it is reclassified as an Asset Held for Sale. The asset is revalued immediately before reclassification and then carried at the lower of this amount and fair value less costs to sell. Depreciation is not charged on Assets Held for Sale.

Assets held solely for capital appreciation purposes are reclassified as investment properties.

Non operational property, plant and equipment which do not meet the criteria for reclassification as either Assets Held for Sale or investment properties are held within property, plant and equipment as surplus assets. Surplus assets are carried in the balance sheet at their existing use value and revalued immediately prior to disposal if the current carrying value is materially different in order that the proper gain or loss on disposal can be determined.

Assets that are to be abandoned or scrapped are not reclassified as Assets Held for Sale.

When an asset is disposed of or decommissioned, the carrying amount of the asset in the Balance Sheet (whether Property, Plant and Equipment or Assets Held for Sale) is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. Receipts from disposals (if any) are credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (ie netted off against the carrying value of the asset at the time of disposal). Any revaluation gains accumulated for the asset in the Revaluation Reserve are transferred to the Capital Adjustment Account.

Amounts received for a disposal in excess of £10,000 are categorised as capital receipts. A proportion of receipts relating to housing disposals (75% for dwellings, 50% for land and other assets, net of statutory deductions and allowances) is payable to the Government. The balance of receipts is required to be credited to the Capital Receipts Reserve, and can then only be used for new capital investment or set aside to reduce the Council's underlying need to borrow (the Capital Financing Requirement). Receipts are appropriated to the Reserve from the General Fund Balance in the Movement in Reserves Statement.

The written-off value of disposals is not a charge against council tax, as the cost of Non Current Assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated to the Capital Adjustment Account from the General Fund Balance in the Movement in Reserves Statement.

#### Depreciation

Depreciation is provided for on all Property, Plant and Equipment assets by the systematic allocation of their depreciable amounts over their useful lives, the depreciable amount being an asset's depreciated historic cost or fair value at the start of the financial year. No depreciation is charged in the year in which an asset is first made ready for use. A charge is made in the year in which an asset is derecognised or classified as held for sale. An exception is made for assets without a determinable finite useful life (ie, freehold land and certain Community Assets) and assets that are not yet available for use (ie, assets under construction).

Depreciation is calculated on the following bases:

- dwellings and other buildings straight-line allocation over the useful life of the property as estimated by the Council's valuer (Council dwellings 30 Years or now notional Major Repairs Allowance (MRA) if notional MRA reasonably reflects the annual cost of maintaining property in its current condition over a thirty-year period, other buildings and non operational properties up to 100 years)
- vehicles a reducing balance method over the useful life of the asset, as advised by a suitably qualified officer (Up to 10 years)
- infrastructure straight-line allocation over 40 years
- plant, equipment and computers straight-line allocation over the useful life of the asset as advised by a suitably qualified officer (plant and equipment up to 15 years and computers/office equipment up to 10 years).

Where an item of Property, Plant and Equipment asset has major components whose cost is significant in relation to the total cost of the item, the components are depreciated separately. Componentisation is being introduced with effect from 1 April 2010 as assets are acquired, enhanced, replaced or revalued.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

## 15 Charges to Revenue for Non-Current Assets

Services, support services and trading accounts are debited with the following amounts to record the cost of holding Non Current Assets during the year:

- depreciation attributable to the assets used by the relevant service
- revaluation and impairment losses on assets used by the service where there are no accumulated gains in the Revaluation Reserve against which the losses can be written off
- amortisation of intangible Non Current Assets attributable to the service.

The Council is not required to raise council tax to cover depreciation, revaluation and impairment losses or amortisations. However, it is required to make an annual provision from revenue to contribute towards the reduction in its overall borrowing requirement equal to an amount calculated on a prudent basis determined by the Council in accordance with statutory guidance. This is known as the minimum revenue provision and the policy is detailed below. Depreciation, revaluation and impairment losses and amortisations are therefore replaced by the revenue provision in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement.

Following the introduction of self-financing, with effect from 2012/13, depreciation, revaluation and impairment losses represent a "real" charge to the HRA to be met by rent payers. However, the Council has taken advantage of the transitional protection offered to housing authorities over a five year period to 2016/17, to reverse out impairment and revaluation losses relating to council dwellings and to cap the amount of depreciation

charged on council dwellings at the notional Major Repairs Allowance included within the HRA Business Plan for that year.

Minimum Revenue Provision (MRP)

Prudent provision (MRP) is made annually for the repayment of debt relating to capital expenditure financed by borrowing or credit arrangements. The amount charged is determined having regard to the relevant statutory requirements and related guidance on MRP issued by DCLG.

#### 16 <u>Leases and Lease-Type Arrangements</u>

Leases are classified as finance leases where the terms of the lease transfer substantially all the risks and rewards incidental to ownership of the property, plant or equipment from the lessor to the lessee. All other leases are classified as operating leases.

Where a lease covers both land and buildings, the land and buildings elements are considered separately for classification.

Arrangements that do not have the legal status of a lease but convey a right to use an asset in return for payment are accounted for under this policy where fulfilment of the arrangement is dependent on the use of specific assets.

(a) Finance Leases – Council as Lessee

An asset held under a finance lease is recognised on the Balance Sheet at the commencement of the lease at its fair value measured at the lease's inception (or the present value of the minimum lease payments, if lower). The asset recognised is matched by a liability for the obligation to pay the lessor. Initial direct costs of the Council are added to the carrying amount of the asset. Premiums paid on entry into a lease are applied to writing down the lease liability. Contingent rents are charged as expenses in the years in which they are incurred.

Lease payments are apportioned between:

- a charge for the acquisition of the interest in the asset applied to write down the lease liability, and
- a finance charge (debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement)

The apportionment is done in such a way as to produce a constant rate of interest on the outstanding liability in each period over the lease term

An asset recognised under a finance lease is accounted for using the policies applied generally to such assets, subject to depreciation being charged over the lease term if this is shorter than the asset's estimated useful life.

The Council is not required to raise council tax to cover depreciation, revaluation and impairment losses arising on leased assets. Instead, a minimum revenue provision is made towards the deemed capital investment in accordance with statutory requirements and the Council's policy for determining MRP. Depreciation, revaluation and impairment losses are therefore replaced by the revenue provision in the General Fund Balance, by way of an adjusting transaction with the Capital Adjustment Account in the Movement in Reserves Statement.

(b) Operating Leases – Council as Lessee

Rentals paid under operating leases are charged to the Comprehensive Income and Expenditure Statement as an expense of the services benefitting from use of the leased property, plant or equipment. Charges are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments.

(a) Finance Leases – Council as Lessor

Where the Council grants a finance lease over an asset, the relevant asset is written out of the Balance Sheet as a disposal. At the commencement of the lease, the carrying amount of the asset in the Balance Sheet is written off to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement as part of the gain or loss on disposal. A gain, representing the Council's net investment in the lease, is credited to the same line in the Comprehensive Income and Expenditure Statement also as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal), matched by a lease asset in the Balance Sheet.

Lease rentals receivable are apportioned between:

- an amount to write down the net investment in the lease including any premiums received, and
- finance income (credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement)

The gain credited to the Comprehensive Income and Expenditure Statement on disposal is not permitted by statute to increase the General Fund Balance and will be required to be treated as a capital receipt. Where a premium has been received, this is posted out of the General Fund Balance to the Capital Receipts Reserve in the Movement in Reserves Statement. Where the amount due in relation to the lease asset is to be settled by the payment of rentals in future financial years, this is posted out of the General Fund Balance to the Deferred Capital Receipts Reserve in the Movement in Reserves Statement. When the future rentals are paid, the element for the charge for the acquisition of the interest in the property is used to write down the lease asset. At this point, the deferred capital receipts are transferred to the Capital Receipts Reserve.

The written-off value of disposals is not a charge against council tax, as the cost of Non Current Assets is fully provided for under separate arrangements for capital financing. Amounts are appropriated from the Capital Adjustment Account to the General Fund Balance in the Movement in Reserves Statement.

(b) Operating Leases - Council as Lessor

Where the Council grants an operating lease over an asset, the asset is retained in the Balance Sheet. Rental income is credited to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement. Credits are made on a straight-line basis over the life of the lease, even if this does not match the pattern of payments. Initial direct costs incurred in negotiating and arranging the lease are added to the carrying amount of the relevant asset and charged as an expense over the lease term on the same basis as rental income.

## 17 **PFI and PPP Arrangements**

PFI and similar contracts are agreements to receive services, where the responsibility for making available the property, plant and equipment needed to provide the services passes to the PFI contractor. As the Council is deemed to control the services that are provided under its PFI schemes and as ownership of the property, plant and equipment will pass to the Council at the end of the contracts for no additional charge, the Council carries the assets used under the contracts on its Balance Sheet as part of Property, Plant and Equipment.

PFI assets are initially recognised at their fair value when they are first made available for use (based on the cost to purchase the property, plant and equipment) balanced by the recognition of a liability for amounts due to the scheme operator to pay for the capital investment. Initial direct costs of the Council are added to the carrying amount of the asset. Any upfront contributions made by the authority to the PFI operator, either in the form of a cash lump sum or transfer of property that will not be used to provide services under the arrangement, are applied to write-down the PFI liability at the contribution's value agreed in the operator's financial model when the PFI asset is first made available for use.

PFI assets under construction are recognised on the balance sheet where the terms and conditions of the contractual obligation are such that the economic benefit of the asset flows to the Council at that time, similar to an asset that an authority constructs or develops for its own use.

PFI assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the Council.

The amounts payable to the PFI operators each year are analysed into five elements:

- fair value of the services received during the year debited to the relevant service in the Comprehensive Income and Expenditure Statement
- finance cost an interest charge on the outstanding Balance Sheet liability, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- contingent rent increases in the amount to be paid for the property arising during the contract, debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- payment towards liability applied to write down the Balance Sheet liability due to the PFI operator (the profile of write-downs is calculated using the same principles as for a finance lease)
- lifecycle replacement costs are accounted for as they are incurred. Where the profile of lifecycle expenditure actually incurred by the PFI operator differs significantly from the projected profile included within the PFI model adjustments are made to account for the difference. A prepayment is recognised where planned expenditure paid for through the unitary payment exceeds the actual amount incurred by the PFI operator. An additional liability is recognised where planned expenditure is less than that actually incurred. The prepayment / additional liability is carried forward in the balance sheet until the expenditure is actually incurred / settled, or , in the case of a prepayment when there is no longer an expectation that it will eventually be incurred by the PFI operator at which point it is charged to revenue. Lifecycle replacement costs which represent the refurbishment or replacement of major components are capitalised as Property, Plant and Equipment in accordance with Accounting Policy 14.

## 18 Investment Properties

Investment properties are those that are used solely to earn rentals and/or for capital appreciation. The definition is not met if the property is used in any way to facilitate the delivery of services or production of goods or is held for sale.

Investment properties are measured initially at cost and subsequently at fair value, based on the amount at which the asset could be exchanged between knowledgeable parties at arm's length. Properties are not depreciated but are revalued annually according to market conditions at the year-end. Gains and losses on revaluation are posted to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The same treatment is applied to gains and losses on disposal.

Rentals received and expenditure incurred in relation to investment properties are credited/charged to the Financing and Investment Income line in the Comprehensive Income and Expenditure Statement.

Revaluation and disposal gains and losses are not permitted by statutory arrangements to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

## 19 Intangible Assets

Expenditure on non-monetary assets that do not have physical substance but are controlled by the Council as a result of past events (e.g. software licences) is capitalised when it is expected that future economic benefits or service potential will flow from the intangible asset to the Council.

Internally generated assets are capitalised where it is demonstrable that the project is technically feasible and is intended to be completed (with adequate resources being available) and the Council will be able to generate future economic benefits or deliver service

potential by being able to sell or use the asset. Expenditure is capitalised where it can be measured reliably as attributable to the asset and is restricted to that incurred during the development phase (research expenditure is not capitalised).

Expenditure on the development of websites is not capitalised if the website is solely or primarily intended to promote or advertise the Council's goods or services.

Intangible assets are measured initially at cost. Amounts are only revalued where the fair value of the assets held by the Council can be determined by reference to an active market. The depreciable amount of an intangible asset is amortised over its useful life to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. An asset is tested for impairment whenever there is an indication that the asset might be impaired and any losses recognised are posted to the relevant service line(s) in the Comprehensive Income and Expenditure Statement. Any gain or loss arising on the disposal or abandonment of an intangible asset is posted to the Other Operating Expenditure line in the Comprehensive Income and Expenditure Statement.

Where expenditure on intangible assets qualifies as capital expenditure for statutory purposes, amortisation, impairment losses and disposal gains and losses are not permitted to have an impact on the General Fund Balance. The gains and losses are therefore reversed out of the General Fund Balance in the Movement in Reserves Statement and posted to the Capital Adjustment Account and (for any sale proceeds greater than £10,000) the Capital Receipts Reserve.

## 20 Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of a non-current asset is charged as expenditure to the relevant service in the Comprehensive Income and Expenditure Statement in the year. Where the Council has determined to meet the cost of this expenditure from existing capital resources or by borrowing, a transfer in the Movement in Reserves Statement from the General Fund Balance to the Capital Adjustment Account then reverses out the amounts charged so that there is no impact on the level of council tax.

## 21 <u>Heritage Assets</u>

Heritage assets are assets whose principal purpose is to contribute to knowledge and culture and which are preserved in trust for future generations because of their artistic, cultural, environmental, historical, scientific or technological associations. They are recognised on balance sheet at cost or value. Where they are carried at value, the most appropriate and relevant valuation method is used including, for example, insurance values. Revaluations are carried out as and when necessary in order to keep carrying values current (there is no requirement for them to be revalued at least every 5 years).

Operational heritage assets (i.e. those that, in addition to being held for their heritage characteristics, are used for other activities or services) are accounted for as operational assets.

Depreciation is not provided on heritage assets where they have indefinite lives.

Revaluation gains and losses and impairments of heritage assets are accounted for in exactly the same way as for Property, Plant and Equipment.

## 22 Financial Instruments

#### **Financial Assets**

Financial assets are classified into two types:

- loans and receivables assets that have fixed or determinable payments but are not quoted in an active market
- available-for-sale assets assets that have a quoted market price and / or do not have fixed or determinable payments.

#### (a) Loans and Receivables

Loans and receivables are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value. They are then measured at their amortised cost. Annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For most of the loans that the Council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable (plus accrued interest) and interest credited to the Comprehensive Income and Expenditure Statement is the amount receivable for the year in the loan agreement.

When the Council makes loans at less than market rates (soft loans) a loss is recorded in the Comprehensive Income and Expenditure Statement (debited to the appropriate service) for the present value of the interest that will be foregone over the life of the instrument, resulting in a lower amortised cost than the outstanding principal. Interest is credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement at a marginally higher effective rate of interest than the rate receivable, with the difference serving to increase the amortised cost of the loan in the Balance Sheet. Statutory provisions require that the impact of soft loans on the General Fund Balance is the interest receivable for the financial year – the reconciliation of amounts debited and credited to the Comprehensive Income and Expenditure Statement to the net gain required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. The impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate.

Any gains and losses that arise on the derecognition of an asset are credited/debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement.

(b) Available-for-Sale Assets

Available-for-sale assets are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured and carried at fair value. Where the asset has fixed or determinable payments, annual credits to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest receivable are based on the amortised cost of the asset multiplied by the effective rate of interest for the instrument. Where there are no fixed or determinable payments, income (eg, dividends) is credited to the Comprehensive Income and Expenditure Statement when it becomes receivable by the Council.

Assets are maintained in the Balance Sheet at fair value. Values are based on the following principles:

- instruments with quoted market prices the market price
- other instruments with fixed and determinable payments discounted cash flow analysis
- equity shares with no quoted market prices independent appraisal of company valuations.

Changes in fair value are balanced by an entry in the Available-for-Sale Reserve and the gain/loss is recognised in the Surplus/Deficit on Revaluation of Available-for –Sale Financial Assets line in the Comprehensive Income and Expenditure Statement. The exception is where impairment losses have been incurred – these are debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any net gain/loss for the asset accumulated in the Reserve.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made (fixed or determinable payments) or fair value falls below cost, the asset is written down and a charge made to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement. If the asset has fixed or determinable payments, the impairment loss is measured as the difference between the carrying amount and the present value of the revised future cash flows discounted at the asset's original effective interest rate. Otherwise, the impairment loss is measured as any shortfall of fair value against the acquisition cost of the instrument (net of any principal repayment and amortisation).

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement, along with any accumulated gains/losses previously recognised in the Available for Sale Reserve.

Where fair value cannot be measured reliably, the instrument is carried at cost (less any impairment losses)

#### **Financial Liabilities**

Financial liabilities are recognised on the Balance Sheet when the Council becomes a party to the contractual provisions of a financial instrument and are initially measured at fair value and carried at their amortised cost. Annual charges to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. The effective interest rate is the rate that exactly discounts estimated future cash payments over the life of the instrument to the amount at which it was originally recognised.

The amount of interest charged to the HRA is determined on a fair and equitable share basis by reference to the HRA's Capital Financing Requirement.

For most of the borrowings that the Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable (plus accrued interest) and interest charged to the Comprehensive Income and Expenditure Statement is the amount payable for the year according to the loan agreement.

Gains and losses on the repurchase or early settlement of borrowing are credited and debited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement in the year of repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Comprehensive Income and Expenditure Statement is spread over the life of the loan by an adjustment to the effective interest rate.

Where premiums and discounts have been charged to the Comprehensive Income and Expenditure Statement, regulations allow the impact on the General Fund Balance to be spread over future years. The reconciliation of amounts charged to the Comprehensive Income and Expenditure Statement to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Movement in Reserves Statement.

Instruments Entered Into Before 1 April 2006

Where the Council has entered into financial guarantees that are not required to be accounted for as financial instruments they are reflected in the Statement of Accounts to the extent that provisions might be required or a contingent liability note is needed under the policies set out in the section on Provisions, Contingent Liabilities and Contingent Assets.

## 23 Employee Benefits

Benefits Payable During Employment

Short-term employee benefits (those that fall due wholly within 12 months of the year-end), such as wages and salaries, paid annual leave and paid sick leave, bonuses and non-monetary benefits for current employees, are recognised as an expense in the year in which employees render service to the Council. An accrual is made against services in the Surplus or Deficit on the Provision of Services for the cost of holiday entitlements and other forms of leave earned by employees but not taken before the year-end and which employees can carry forward into the next financial year. The accrual is made at the remuneration rates applicable in the following financial year. Any accrual made is required under statute to be reversed out of the General Fund Balance by a credit to the Accumulating Compensated Absences Adjustment Account via the Movement in Reserves Statement.

#### **Termination Benefits**

Termination benefits are amounts payable as a result of a decision by the Council to terminate an officer's employment before the normal retirement date or an officer's decision to accept voluntary redundancy and are charged on an accruals basis at the earlier of when the Council can no longer withdraw an offer of those benefits or when the Council recognises the cost of restructuring.

Redundancy payments are charged to the relevant service line in the Comprehensive Income and Expenditure Statement.

Pension strain costs are charged to Non Distributed Costs in accordance with statutory provisions which require that the General Fund be charged with the amount payable by the Council to the pension fund or pensioner in the year, not the amount calculated according to the relevant accounting standards.

Post Employment Benefits

Employees of the Council are members of two separate pension schemes:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education
- The Local Government Pensions Scheme, administered by South Yorkshire Pensions Authority

Both schemes provide defined benefits to members (retirement lump sums and pensions), earned as employees worked for the Council.

The arrangements for the teachers' scheme mean that liabilities for these benefits cannot be identified specifically to the Council. The scheme is therefore accounted for as if it were a defined contributions scheme – no liability for future payments of benefits is recognised in the Balance Sheet and the Children's and Education Service line in the Comprehensive Income and Expenditure Statements is charged with the employer's contributions payable to the Teachers' Pensions Scheme in the year.

The Local Government Scheme is accounted for as a defined benefits scheme:

- The liabilities of the South Yorkshire pension fund attributable to the Council are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of projected earnings for current employees.
- Liabilities are discounted to their value at current prices, using a discount rate based on the indicative rate of return on high quality corporate bonds. In determining these liabilities, an assumption has been made on the advice of our actuaries that 50% of employees retiring will take an increase in their lump sum payment on retirement in exchange for a reduction in their future annual pension
- The assets of the South Yorkshire pension fund attributable to the Council are included in the Balance Sheet at their fair value:

quoted securities – current bid price

- unquoted securities professional estimate
- unitised securities current bid price
- property market value.
- The change in the net pensions liability is analysed into the following components:
- current service cost the increase in liabilities as result of years of service earned this year – allocated in the Comprehensive Income and Expenditure Statement to the services for which the employees worked
- past service cost the increase in liabilities arising from current year decisions as a result of a scheme amendment or curtailment whose effect relates to years of service earned in earlier years – debited to the Surplus/Deficit on the Provision of Services in the Comprehensive Income and Expenditure Statement as part of Non Distributed Costs
- net interest interest receivable on the fair value of plan assets held at the start of the period adjusted for changes in plan assets during the year as a result of contributions and benefit payments less the interest payable on pension liabilities both determined using the discount rate based on high quality corporate bonds used to measure the defined benefit obligation at the beginning of the period – debited/credited to the Financing and Investment Income and Expenditure line in the Comprehensive Income and Expenditure Statement
- remeasurements return on plan assets (net of admin expenses and excluding amounts included in net interest) and actuarial gains/losses that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions debited/credited to the Pensions reserve as Other Comprehensive Income and Expenditure
- contributions paid to the South Yorkshire pension fund cash paid as employer's contributions to the pension fund in settlement of liabilities; not accounted for as an expense.
- In relation to retirement benefits, statutory provisions require the General Fund balance to be charged with the amount payable by the Council to the pension fund or directly to pensioners in the year, not the amount calculated according to the relevant accounting standards. In the Movement in Reserves Statement, this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and pensioners and any such amounts payable but unpaid at the year-end. The negative balance that arises on the Pensions Reserve thereby measures the beneficial impact on the General Fund of being required to account for retirement benefits on the basis of cash flows rather than as benefits are earned by employees.

#### **Discretionary Benefits**

The Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

## 24 <u>Repayment of Debt – Metropolitan Debt</u>

Principal repayments are based on a 10% Sinking Fund using a methodology prescribed in Statutory Instrument 1986 No. 437 and will be extinguished by 2020/21.

## 25 Value Added Tax (VAT)

VAT payable is included only to the extent that it is irrecoverable from HM Revenue & Customs, whilst VAT receivable is excluded from income. The net amount due from/to HMRC at the end of the financial year is included within debtors or creditors.

## 26 Events after the Reporting Period

Events after the reporting period are those events, both favourable and unfavourable, that occur between the end of the reporting period and the date when the Statement of Accounts is authorised for issue. Two types of events can be identified:

- those that provide evidence of conditions that existed at the end of the reporting period the Statement of Accounts is adjusted to reflect such events
- those that are indicative of conditions that arose after the reporting period the Statement of Accounts is not adjusted to reflect such events, but where a category of events would have a material effect disclosure is made in the notes of the nature of the events and their estimated financial effect

Events taking place after the date the Acting Strategic Director of Resources authorises the Accounts for issue are not reflected in the Statement of Accounts.

#### 27 Exceptional Items

When items of income and expense are material, their nature and amount is disclosed separately, either on the face of the Comprehensive Income and Expenditure Statement or in the notes to the accounts, depending on how significant the items are to an understanding of the Council's financial performance.

#### 28 Interests in Companies and Other Entities

Where the Council exercises control, shares control or exerts a significant influence over another entity, and the Council's interests are material in aggregate, it will prepare Group Accounts. The Council's interest in another entity can be contractual or non contractual, and may be evidenced by, but is not limited to, the holding of equity or debt instruments in the entity as well as other forms of involvement such as the provision of funding, liquidity support, credit enhancement and guarantees.

The Council has control over another entity, where it is able to direct the activities of that entity such that it is has exposure to or rights over variable returns and can use its power over the entity to effect the returns it receives.

Shared control with another party or parties in a joint venture arises where decisions about activities that significantly affect returns require the unanimous consent of the parties sharing control including the Council.

The Council can exert a significant influence over an associate where the Council has the power to participate in the financial and operating policy decisions of an entity which fall short of control or joint control.

The Council's single entity financial statements include the income, expenditure, assets, liabilities, reserves and cash flows of the local authority maintained schools within the control of the Council.

Where local authority maintained schools convert to academies during the year, the assets, liabilities and reserves of the school are deconsolidated from the Council's single entity accounts at their carrying amount at the date of conversion unless the school has a deficit for which the Council retains responsibility. The Non Current Assets of the school are derecognised when the Council relinquishes control over school premises which it had held as a local authority maintained school through ownership, legally enforceable rights or some other means.

Interests in companies and other entities are recorded in the Council's balance sheet as financial assets at cost, less any provision for losses.

#### 29 Acquisitions and discontinued operations

Transfers of functions to or from other public sector bodies are accounted for with effect from the date of transfer. Assets and liabilities are transferred at their carrying value at the date of

transfer unless otherwise agreed and the balance sheet restated to reflect the value of assets brought onto or removed from the balance sheet. The financial effect of functions transferred, to or from the Council are disclosed separately in the current year as "transferred in" or "transferred out" operations. The financial effect of functions transferred to another public sector body are disclosed separately in the comparative year to enable the performance of continuing operations to be compared on a like for like basis.

A function in this context is an identifiable service or business operation with an integrated set of activities, staff and recognised assets and/or liabilities that are capable of being conducted and managed to achieve the objectives of that service or business operation.

Discontinued operations are activities that cease completely. Income and expenditure relating to discontinued operations are presented separately on the face of the Comprehensive Income and Expenditure Statement.

## B) Accounting Standards issued but not yet adopted

Amendments have been made to a number of accounting standards which have not been adopted by the Code until 2015/16. A brief description of the accounting changes and their estimated financial effect is provided overleaf.

#### IFRS 13 Fair Value

IFRS 13 Fair Value Measurement is a substantial new Standard which is designed to apply to assets and liabilities covered by those sections of the Code that currently permit or require measurement at fair value (with some exceptions). Its adoption in the 2015/16 Code will lead to a number of amendments to the definition of fair value throughout the Code including those applying to surplus assets, investment property, assets held for sale, debtors, creditors, revenue recognition and employee benefits. The changes introduced by the new standard are to be applied prospectively which means that it will not be necessary to restate comparatives. It has not yet been possible to assess what the effect of these changes might be but CIPFA have indicated in the 2015/16 Code of Practice that they do not anticipate that it will have a material impact on the financial statements of most local authorities.

Two other areas where changes are being adopted in 2015/16 are Annual Improvements to IFRS 2011–2013, and IFRIC 21 levies. Neither are expected to have a material impact.

Changes to accounting policies in subsequent years – Transport Infrastructure Assets

The measurement requirements of the CIPFA Code of Practice on Transport Infrastructure Assets, as amended 2013, will be adopted in the 2016/17 Code. This will require transport infrastructure assets to be restated from an historic cost basis to current value using depreciated replacement cost. This will represent a change in accounting policy from 1 April 2016 which will be applied retrospectively. It will require the establishment of a separate class of assets for transport infrastructure assets in accordance with the types of assets classified in the Code of Practice on Transport Infrastructure Assets. This is likely to lead to a very material increase in the carrying value of highways assets and will involve restatement of the balance sheet on 1 April 2015 and restatement of comparatives for 2015/16 in the 2016/17 accounts.

## C) Critical Judgements in applying Accounting Policies

In applying the accounting policies set out, the Council has had to make certain judgements about complex transactions or those involving uncertainty about future events. The critical judgements made in the Statement of Accounts are:

 Schools – the Council has applied the principles for asset recognition set out in the Code and supplementary guidance provided by CIPFA to determine which school assets should be recognised on the Council's balance sheet. As set out in Accounting Policy 28 the guiding principle is that school assets are only recognised where the Council has control over the asset either through ownership, legally enforceable rights or has control in substance by some other means. Mere use of an asset does not in itself demonstrate control. In terms of schools converting to academy, the assumption is that all such schools will be granted a 125 years lease over the land and buildings which will give the academy effective control over the school buildings, playing fields, caretaker residences and any other properties within the curtilage of the school. The presumption as far as faith schools and foundation trust schools is that control will rest with the Church or trustees as may be the case unless there are enforceable rights which assign control or ownership of the asset to the school's governing body.

Business rates appeals – The introduction of the business rates retention scheme with effect from 1 April 2013, means that the Council shares in the risks and rewards of growth or decline in business rates income with central government and the fire authority. As a consequence the Council recognises on its balance sheet its proportion of business rates assets and liabilities including its share of refunds to business ratepayers as a result of appeal. Valuation Office statistics on appeals lodged and settled since the April 2010 rating valuation has been used to arrive at the best estimate of the likely level of business rate income collectable up to and including 2014/15 which may have to be refunded as a result of outstanding appeals as at 31 March 2015. The Council's share is £3.9m as shown in Note 36.

## D) Assumptions made about the future and other major sources of estimation

The Statement of Accounts contains estimated figures that are based on assumptions made by the Council about the future or that are otherwise uncertain. Estimates are made taking into account historical experience, current trends and other relevant factors. However, because balances cannot be determined with certainty, actual results could be materially different from the assumptions and estimates.

#### <u>MRP</u>

As stated in Accounting policy Note 15, the Council is required to make a prudent provision (Minimum Revenue Provision or MRP) to repay debt each year relating to capital expenditure financed by borrowing or credit arrangements. The amount charged is determined having regard to the relevant statutory requirements and related guidance on MRP issued by DCLG.

The guidance on MRP issued by DCLG offers different options to satisfy the requirement to make a "prudent provision" but these are not prescriptive. It is a matter for each local authority to determine what is a prudent provision in its local context.

A review of the profile of charges relating to pre 2007/08 debt has led to a change in its profiling to a fairer basis for current and future council tax payers to one which reflects the useful economic life of the assets financed by pre 2007/08 debt and also takes into account the time value of money. This brings the basis for charging MRP on pre 2007/08 debt into line with that for post 2007/08 debt and will form the basis for future charges.

#### Pensions liability

Included in the Council's Balance Sheet at 31 March 2015 is an estimated pensions liability of £370m. This compares to £264m at 31 March 2014 and £372m at 31 March 2013. The volatility in the amount of the liability is due to it being highly sensitive to a number of key assumptions used to determine pension fund liabilities, including the rate at which future liabilities are discounted to present value terms, the rate at which salaries are projected to increase, changes in retirement ages, mortality rates, indexation of pensions and the rate of inflation. The sensitivity analysis provided in Note 18 sets out how small changes to these key assumptions can result in a material change to the pensions liability. A firm of consulting actuaries is engaged by South Yorkshire Pensions Authority to provide expert advice about the best assumptions to be applied based on information available each year end.

## **Additional Information**

Audit Certificate

Glossary



## Independent auditor's report to the members of Rotherham Metropolitan Borough Council

We have audited the financial statements of Rotherham Metropolitan Borough Council for the year ended 31 March 2015 on pages 14 to 125. The financial reporting framework that has been applied in their preparation is applicable law and the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.

This report is made solely to the members of the Authority, as a body, in accordance with Part II of the Audit Commission Act 1998. Our audit work has been undertaken so that we might state to the members of the Authority, as a body, those matters we are required to state to them in an auditor's report and for no other purpose. To the fullest extent permitted by law, we do not accept or assume responsibility to anyone other than the members of the Authority, as a body, for our audit work, for this report, or for the opinions we have formed.

## Respective responsibilities of the Acting Strategic Director of Resources and auditor

As explained more fully in the Statement of the Acting Strategic Director of Resources' Responsibilities, the Acting Strategic Director of Resources is responsible for the preparation of the Statement of Accounts, which includes the financial statements, in accordance with proper practices as set out in the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom, and for being satisfied that they give a true and fair view. Our responsibility is to audit, and express an opinion on, the financial statements in accordance with applicable law and International Standards on Auditing (UK and Ireland). Those standards require us to comply with the Auditing Practices Board's Ethical Standards for Auditors.

## Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of whether the accounting policies are appropriate to the Authority's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Acting Strategic Director of Resources; and the overall presentation of the financial statements.

In addition, we read all the financial and non-financial information in the Explanatory Foreword to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by us in the course of performing the audit. If we become aware of any apparent material misstatements or inconsistencies we consider the implications for our report.

## **Opinion on financial statements**

In our opinion the financial statements:

• give a true and fair view of the financial position of the Authority as at 31 March 2015 and of the Authority's expenditure and income for the year then ended;

• have been prepared properly in accordance with the CIPFA/LASAAC Code of Practice on Local Authority Accounting in the United Kingdom 2014/15.

## Matters on which we are required to report by exception

The Code of Audit Practice 2010 for Local Government Bodies requires us to report to you if:

• the annual governance statement which accompanies the financial statements does not reflect compliance with 'Delivering Good Governance in Local Government: a Framework' published by CIPFA/SOLACE in June 2007; or

• the information given in the explanatory foreword for the financial year for which the financial statements are prepared is not consistent with the financial statements; or

• any matters have been reported in the public interest under section 8 of Audit Commission Act 1998 in the course of, or at the conclusion of, the audit; or

• any recommendations have been made under section 11 of the Audit Commission Act 1998; or

• any other special powers of the auditor have been exercised under the Audit Commission Act 1998.

We have nothing to report in respect of these matters

## Conclusion on Rotherham Metropolitan Borough Council's arrangements for securing economy, efficiency and effectiveness in the use of resources

## Authority's responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance, and to review regularly the adequacy and effectiveness of these arrangements.

## Auditor's responsibilities

We are required under Section 5 of the Audit Commission Act 1998 to satisfy ourselves that the Authority has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion relating to proper arrangements, having regard to relevant criteria specified by the Audit Commission.

We report if significant matters have come to our attention which prevent us from concluding that the Authority has put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

# Scope of the review of arrangements for securing economy, efficiency and effectiveness in the use of resources

We have undertaken our audit in accordance with the Code of Audit Practice, having regard to the guidance on the specified criteria, published by the Audit Commission in October 2014, as to whether the Authority has proper arrangements for:

- securing financial resilience; and
- challenging how it secures economy, efficiency and effectiveness.

The Audit Commission has determined these two criteria as those necessary for us to consider under the Code of Audit Practice in satisfying ourselves whether the Authority put in place proper arrangements for securing economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2015.

We planned our work in accordance with the Code of Audit Practice. Based on our risk assessment, we undertook such work as we considered necessary to form a view on whether, in all significant respects, the Authority had put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources.

#### **Basis for adverse conclusion**

In considering the arrangements the Authority has put in place to challenge how it secures economy, efficiency and effectiveness we have reviewed the findings of The Report of the Inspection of Rotherham Metropolitan Borough Council in relation to child sexual exploitation published 4 February 2015, the OFSTED inspection and the audit evidence gathered from our own audit work.

The Report of the Inspection of Rotherham Metropolitan Borough Council highlighted serious failings across the Authority in relation to governance. It concluded that the Council was not fit for purpose and was failing in its legal obligation to secure continuous improvement in the way it exercised its functions. The report also stated the Council was incapable of tackling its weaknesses, without sustained intervention. The OFSTED inspection published in November 2014 judged Children's Services to be inadequate and in February 2015 Commissioners were appointed to manage the Council.

Having considered the findings and conclusions of the above inspections together with the results of our audit work we are satisfied this provides evidence that the Authority did not have adequate arrangements in place to challenge how it secures economy, efficiency and effectiveness in its use of resources.

#### Adverse conclusion

On the basis of our work, having regard to the guidance on the specified criteria published by the Audit Commission in October 2014, the matters reported in the basis for adverse conclusion paragraph above prevent us from being satisfied that in all significant respects Rotherham Metropolitan Borough Council put in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2015.

#### Certificate

We certify that we have completed the audit of the financial statements of Rotherham Metropolitan Borough Council in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice 2010 for Local Government Bodies issued by the Audit Commission.

**Timothy Cutler** 

## for and on behalf of KPMG LLP, Appointed Auditor

Chartered Accountants 1 The Embankment Neville Street Leeds LS1 4DW

24 September 2015

## **GLOSSARY**

This listing will help Members and other readers to understand the terminology used within the Statement of Accounts.

#### ACCOUNTING PERIOD

The period of time covered by the accounts, normally a period of twelve months commencing on 1 April. The end of the accounting period is the Balance Sheet date.

#### ACCRUALS

Sums included in the final accounts to recognise revenue and capital income and expenditure earned or incurred in the financial year, but for which actual payment had not been received or made as at 31 March.

#### ADDED YEARS

A discretionary award increasing the value of pensions for retiring employees aged 50 or over subject to specific conditions. Employers' must exercise this discretion in accordance with the national regulations and the Council's own policies.

#### ASSET

An asset is a resource controlled by the Authority as a result of past events from which future economic benefits or service potential is expected to flow to the Authority.

- A current asset is an amount which is expected to be realised within 12 months.
- A non-current asset is an amount which is expected to be realised after more than 12 months.

#### AUDIT OF ACCOUNTS

An independent examination of the Authority's financial affairs.

#### **BALANCE SHEET**

A statement of the recorded assets, liabilities and other balances at the end of the accounting period.

#### BORROWING

Government support for capital investment is described as either Supported Capital Expenditure (Revenue) known as SCE(R) or Supported Capital Expenditure (Capital Grant) known as SCE(C). SCE can be further classified as either Single Capital Pot (SCP) or ring-fenced.

#### BUDGET

The forecast of net revenue and capital expenditure over the accounting period.

## CAPITAL ADJUSTMENT ACCOUNT

An account maintained to provide a balancing mechanism between the different rates at which assets are depreciated and are financed through the capital controls system.

#### CAPITAL CHARGE

A charge made to service revenue accounts to reflect the cost of Non Current Assets used in the provision of services.

#### CAPITAL EXPENDITURE

Expenditure on the acquisition of a fixed asset, which will be used in providing services beyond the current accounting period, or expenditure which adds to and not merely maintains the value of an existing fixed asset.

#### CAPITAL FINANCING

Funds raised to pay for capital expenditure. There are various methods of financing capital expenditure including borrowing, leasing, direct revenue financing, usable capital receipts, capital grants, capital contributions, revenue reserves and earmarked reserves.

#### CAPITAL PROGRAMME

The capital schemes the Authority intends to carry out over a specific period of time.

#### **CAPITAL RECEIPT**

The proceeds from the disposal of land or other Non Current Assets. Proportions of capital receipts can be used to finance new capital expenditure, within rules set down by the government but they cannot be used to finance revenue expenditure.

#### CIPFA

The Chartered Institute of Public Finance and Accountancy

#### **COLLECTION FUND**

A separate fund that records the income and expenditure relating to Council Tax and non-domestic rates.

#### **COMMUNITY ASSETS**

Assets that the Authority intends to hold in perpetuity, that have no determinable useful life and that may have restrictions on their disposal. Examples of community assets are parks and historical buildings.

#### CONSISTENCY

The concept that the accounting treatment of like items within an accounting period and from one period to the next are the same.

#### CONTINGENT ASSET

A contingent asset is a possible asset arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's control.

#### CONTINGENT LIABILITY

A contingent liability is either:

- A possible obligation arising from past events whose existence will be confirmed only by the occurrence of one or more uncertain future events not wholly within the Authority's control; or - A present obligation arising from past events where it is not probable that a transfer of economic benefits will be required, or the amount of the obligation cannot be measured with sufficient reliability.

#### CORPORATE AND DEMOCRATIC CORE

The corporate and democratic core comprises all activities that local authorities engage in specifically because they are elected, multi-purpose authorities. The cost of these activities are thus over and above those which would be incurred by a series of independent single purpose, nominated bodies managing the same services. There is therefore no logical basis for apportioning these costs to services.

## COUNCIL TAX

A banded property tax that is levied on domestic properties. The banding is based on assessed property values at 1 April 1991.

#### CREDITOR

Amount owed by the Authority for work done, goods received or services rendered within the accounting period, but for which payment has not been made by the end of that accounting period.

#### **CURRENT SERVICE COST (PENSIONS)**

The increase in the present value of a defined benefits pension scheme's liabilities, expected to arise from employee service in the current period.

#### DEBTOR

Amount owed to the Authority for works done, goods received or services rendered within the accounting period, but for which payment has not been received by the end of that accounting period.

#### **DEFINED BENEFIT PENSION SCHEME**

Pension schemes in which the benefits received by the participants are independent of the contributions paid and are not directly related to the investments of the scheme.

#### DEPRECIATION

The measure of the cost of wearing out, consumption or other reduction in the useful economic life of the Authority's Non Current Assets during the accounting period, whether from use, the passage of time or obsolescence through technical or other changes.

#### DISCRETIONARY BENEFITS (PENSIONS)

Retirement benefits, which the employer has no legal, contractual or constructive obligation to award and are awarded under the Authority's discretionary powers such as the Local Government (Discretionary Payments) Regulations 1996.

#### **DEDICATED SCHOOLS GRANT (DSG)**

A ring-fenced grant for Schools paid by the Department for Education and Skills (DfES) to the Local Authority; it replaces the Schools Formula Spending Share (FSS).

## EARMARKED RESERVE

A sum set aside in a reserve for a specific purpose.

#### EQUITY

The Authority's value of total assets less total liabilities.

#### EVENTS AFTER THE BALANCE SHEET DATE

Events after the Balance Sheet date are those events, favourable or unfavourable, that occur between the Balance Sheet date and the date when the Statement of Accounts is authorised for issue.

## **EXCEPTIONAL ITEMS**

Material items which derive from events or transactions that fall within the ordinary activities of the Authority and which need to be disclosed separately by virtue of their size or incidence to give fair presentation of the accounts.

## FAIR VALUE

The fair value of an asset is the price at which it could be exchanged in an arm's length transaction less, where applicable, any grants receivable towards the purchase or use of the asset.

#### FEES AND CHARGES

Income arising from the provision of services e.g. the use of leisure facilities.

#### FINANCIAL INSTRUMENTS ADJUSTMENT ACCOUNT

This reserve has been created under the SORP 2007 to hold the accumulated difference between the financing costs included in the Income and Expenditure Account and the accumulated financing costs required in accordance with Regulations to be charged to the General Fund Balance.

#### FINANCE LEASE

A lease that transfers substantially all of the risks and rewards of ownership of a fixed asset to the lessee.

#### **GENERAL FUND SERVICES**

Comprises all services provided by the Council with the exception of services relating to the provision of local Council housing – which are accounted for in the Housing Revenue Account. The net cost of General Fund services is met by council tax, Government Grants and Business Rates.

#### **GOING CONCERN**

The concept that the Statement of Accounts is prepared on the assumption that the Authority will continue in operational existence for the foreseeable future.

#### **GOVERNMENT GRANTS**

Grants made by the government towards either revenue or capital expenditure in return for past or future compliance with certain conditions relating to the activities of the Authority. These grants may be specific to a particular scheme or may support the revenue spend of the Authority in general.

#### HERITAGE ASSETS

Heritage assets are those assets that are intended to be preserved in trust for future generations because of their cultural, environmental or historical associations.

#### HOUSING BENEFITS

A system of financial assistance to individuals towards certain housing costs administered by authorities and subsidised by central government.

#### HOUSING REVENUE ACCOUNT (HRA)

A separate account to the General Fund, which includes the income and expenditure arising from the provision of housing accommodation by the Authority.

#### IMPAIRMENT

A reduction in the value of a fixed asset to below its carrying amount on the Balance Sheet.

#### INCOME AND EXPENDITURE ACCOUNT

The revenue account of the Authority that reports the net cost for the year of the functions for which it is responsible and demonstrates how that cost has been financed from precepts, grants and other income.

#### **INFRASTRUCTURE ASSETS**

Non Current Assets belonging to the Authority that cannot be transferred or sold, on which expenditure is only recoverable by the continued use of the asset created. Examples are highways, footpaths and bridges.

#### INVENTORIES

Items of raw materials and stores an authority has procured and holds in expectation of future use. Examples are consumable stores, raw materials and products and services in intermediate stages of completion.

#### INTANGIBLE ASSETS

An intangible (non-physical) item may be defined as an asset when access to the future economic benefits it represents is controlled by the reporting entity. This Authority's intangible assets comprise computer software licences.

#### NET INTEREST EXPENSE (PENSIONS)

For a defined benefit scheme, the expected increase during the period in the present value of the scheme liabilities because the benefits are one period closer to settlement less interest income earned on plan assets.

#### INVESTMENTS

A long-term investment is an investment that is intended to be held for use on a continuing basis in the activities of the Council. Investments should be so classified only where an intention to hold the investments for the long term can clearly be demonstrated or where there are restrictions as to the investor's ability to dispose of the investment.

#### INVESTMENTS (PENSION FUND)

The investments of the Pension Fund will be accounted for in the statements of that fund. However, authorities are also required to disclose, as part of the disclosure requirements relating to retirement benefits, the attributable share of the pension scheme assets associated with their underlying obligations.

#### LIABILITY

A liability is a present obligation arising from a past event, the settlement of which is expected to result in an outflow of resources.

A liability is where the Authority owes payment to an individual or another organisation.

- A current liability is an amount which is expected to be settled within 12 months.
- A non-current liability is an amount which is expected to be settled after more than 12 months.

#### LIQUID RESOURCES

Current asset investments that are readily disposable by the Authority without disrupting its business and are either:

- Readily convertible to known amounts of cash at or close to the carrying amount; or

-Traded in an active market

## LONG-TERM CONTRACT

A contract entered into for the design, manufacture or construction of a single substantial asset or the provision of a service (or a combination of assets or services which together constitute a single project), where the time taken to substantially complete the contract is such that the contract activity falls into more than one accounting period.

#### MATERIALITY

The concept that the Statement of Accounts should include all amounts which, if omitted, or misstated, could be expected to lead to a distortion of the financial statements and ultimately mislead a user of the accounts.

#### MAJOR REPAIRS RESERVE

The Council is required by regulation to establish a Major Repairs Reserve. The main credit to the account comprises the total depreciation charge for all Housing Revenue Account assets. Capital expenditure is then funded from the reserve without being charged to the Housing Revenue Account.

#### MINIMUM REVENUE PROVISION (MRP)

The minimum amount which must be charged to the revenue account each year in order to provide for the repayment of loans and other amounts borrowed by the Authority.

## NET BOOK VALUE

The amount at which property, plant and equipment are included in the Balance Sheet, i.e. their historical costs or current value less the cumulative amounts provided for depreciation.

#### NET DEBT

The Authority's borrowings less cash and liquid resources.

#### NET EXPENDITURE

Gross expenditure less specific grants and income for charging for services.

#### NET REALISABLE VALUE

The open market value of an asset in its existing use less any expenses incurred in realising the asset.

#### NON-DISTRIBUTED COSTS

These are overheads for which no user now benefits and as such are not apportioned to services

#### NATIONAL NON-DOMESTIC RATES (NNDR)

The National Non-Domestic Rate is a levy on businesses, based on a national rate in the pound set by the government and multiplied by the assessed rateable value of the premises they occupy. It is collected by the authority on behalf of the Council, Central Government, and South Yorkshire Fire and Civil Defence Authority with surplus and deficits being shared in the ratio specified by Business Rates Retention Regulations.

#### **OPERATING LEASE**

A lease where the ownership of the fixed asset remains with the lessor.

#### PAST SERVICE COST (PENSIONS)

For a defined benefit pension scheme, the increase in the present value of the scheme liabilities related to employee service in prior periods arising in the current period as a result of the introduction of, or improvement to retirement benefits.

#### PENSION SCHEME LIABILITIES

The liabilities of a defined benefit pension scheme for outgoings due after the valuation date. Scheme liabilities measured during the projected unit method reflect valuation date.

#### PRECEPT

The levy made by precepting authorities by billing authorities, requiring the latter to collect income from Council Tax on their behalf.

#### PRIOR YEAR ADJUSTMENT

Material adjustments applicable to previous years arising from changes in accounting polices or from the correction of fundamental errors. This does not include normal recurring corrections or adjustments of accounting estimates made in prior years.

#### PRIVATE FINANCE INITATIVE (PFI)

A contract in which the private sector is responsible for supplying services that traditionally have been provided by the Council. The Council will pay for the provision of this service, which is often linked to availability, performance and levels of usage.

#### **PROPERTY, PLANT AND EQUIPMENT**

Tangible assets used by the Council in the provision of services that yield benefits to the Council for a period of more than one year.

#### PROVISION

An amount put aside in the accounts for future liabilities or losses which are certain or very likely to occur but the amounts or dates of when they will arise are uncertain.

#### PRUDENCE

Requires that revenue is not anticipated until realisation can be assessed with reasonable certainty. Provision is made for all known liabilities whether the amount is certain or can only be estimated in light of the information available.

#### PRUDENTIAL CODE

Under the prudential framework, local authorities make their own decisions how much and what capital investment to undertake, based on their judgement on affordability, prudence and strategic objectives. In making their decisions, finance teams are required to take account of the CIPFA Prudential Code.

## RATEABLE VALUE

The annual assumed rental of a hereditament, which is used for NDR purposes.

## **RELATED PARTIES**

There is a detailed definition of related parties in FRS 8. For the Council's purposes related parties are deemed to include the Authority's members, the Chief Executive, its Directors and their close family and household members.

## RELATED PARTY TRANSACTIONS

The Code of Practice on Local Authority Accounting requires the disclosure of any material transactions between the Authority and related parties to ensure that stakeholders are aware when these transactions occur and the amount and implications of such.

## **RE-MEASUREMENTS**

For a defined benefit pension scheme, the re-measurements comprise:

(a) Changes in actuarial surpluses or deficits that arise because:

Events have not coincided with the actuarial assumptions made for the last valuation (experience gains and losses); or

The actuarial assumptions have changed

(b) Return on plan assets excluding interest income which forms part of the pensions net interest expense

All sums paid to or receivable by an employee and sums due by way of expenses allowances (as far as those sums are chargeable to UK income tax) and the money value of any other benefits. Received other than in cash. Pension contributions payable by the employer are excluded.

#### RESERVES

The accumulation of surpluses, deficits and appropriations over past years. Reserves of a revenue nature are available and can be spent or earmarked at the discretion of the Authority. Some capital reserves such as the fixed asset restatement account cannot be used to meet current expenditure.

## **RESIDUAL VALUE**

The net realisable value of an asset at the end of its useful life.

#### **RETIREMENT BENEFITS**

All forms of consideration given by an employer in exchange for services rendered by employees that are payable after the completion of employment

## **REVALUATION RESERVE**

Records unrealised revaluation gains arising (since 1 April 2007) from holding Non Current Assets.

#### **REVENUE EXPENDITURE**

The day-to-day expenses of providing services.

## **REVENUE EXPENDITURE FUNDED FROM CAPITAL UNDER STATUTE**

Legislation allows some items to be funded from capital resources that under IFRS and normal accounting practice would be charged to Surplus or Deficit on Provision of Services.

#### **REVENUE SUPPORT GRANT**

A grant paid by Central Government to authorities, contributing towards the general cost of their services.

## **TEMPORARY BORROWING**

Money borrowed for a period of less than one year.

#### **TRUST FUNDS**

Funds administered by the Authority for such purposes as prizes, charities, specific projects and on behalf of minors.

#### USEFUL ECONOMIC LIFE (UEL)

The period over which the Authority will derive benefits form the use of a fixed asset.

#### WORK IN PROGRESS (WIP)

The cost of work performed on an uncompleted project at the end of the financial year.

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"If you or someone you know needs help to understand or read this document, please contact us": **\***: 01709 822022 □ :central.finance@rotherham.gov.uk Minicom: 01709 823536 Slovak Slovensky Ak vy alebo niekto koho poznáte potrebuje pomoc pri pochopení alebo čítaní tohto dokumentu, prosím kontaktujte nás na vyššie uvedenom čísle alebo nám pošlite e-mail. كوردى سۆرانى Kurdish Sorani ئەگەر تۆ يان كەستىك كە تۆ دەيناسى يۆويستى بەيارمەتى ھەبتت بۆ ئەوەى لەم بەلگەنامە يە تتبگات يان بىخوتنتەوە، تكايه يەيوەندىمان يۆوە بكە لەسەر ئەو ژمارەيەي سەرەوەدا يان بەو ئىمەيلە. Arabic عربى إذا كنَّت انت أواى شخص تعرفه بحاجة إلى مساعدة لفهم أوقراءة هذه الوثيقة، الرجاء الاتصال على الرقم اعلاه، أو مراسلتنا عبر البريد الإلكتروني Urdu أردو اگر آپ یا آپ کے جاننے والے کسی شخص کو اس دستاویز کو سمجھنے یا پڑھنے کیلئے مدد کی ضرورت ھے تو برائے مہربانی مندرجہ بالا نمبر پر ہم سے رابطہ کریں یا ہمیں ای میل کریں۔ فارسى Farsi اگر جناب عالی یا شخص دیگری که شما اورا می شناسید برای خواندن یا فهمیدن این مدارک نیاز به کمک دارد لطفا با ما بوسيله شماره بالايا ايميل تماس حاصل فرماييد.